



**BOARD OF SUPERVISORS**

**William O'Brien, 1<sup>st</sup> District**  
**Vito Chiesa, 2<sup>nd</sup> District**  
**Terry Withrow, 3<sup>rd</sup> District**  
**Dick Monteith, 4<sup>th</sup> District**  
**Jim DeMartini, 5<sup>th</sup> District**

1010 10th Street, Suite 6500  
Modesto, CA 95354

Phone: 209.525.4494 Fax: 209.525.4420

TO: The Honorable, Marie Sovey Silveira, Presiding Judge  
Stanislaus County Superior Court

FROM: Elizabeth King, Clerk of the Board of Supervisors *EJK*

DATE: August 25, 2016

RE: **RESPONSE TO THE 2015-2016 STANISLAUS COUNTY CIVIL  
GRAND JURY FINAL REPORT**

Please find enclosed the Stanislaus County Board of Supervisors response to the 2015-2016 Stanislaus County Civil Grand Jury Final Reports as approved by the Board of Supervisors on August 23, 2016.

*Read by  
mrs*



THE BOARD OF SUPERVISORS OF THE COUNTY OF STANISLAUS  
AGENDA ITEM

DEPT: Chief Executive Office  
Urgent  Routine

BOARD AGENDA #: \*B-3

AGENDA DATE: August 23, 2016

CEO CONCURRENCE:



4/5 Vote Required: Yes  No

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**SUBJECT:**

Consideration and Approval of Response to the Stanislaus County Civil Grand Jury 2015-2016 Final Report

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**STAFF RECOMMENDATIONS:**

1. Accept the responses to the Stanislaus County Civil Grand Jury 2015-2016 Final Report with any modifications made after consideration by the Board of Supervisors and authorize the Chairman of the Board to forward the response to the Presiding Judge of the Superior Court by September 6, 2016.
2. Direct the Chief Executive Officer to ensure that any recommended actions by the Board of Supervisors be followed and completed by the subject County departments and report back to the Board of Supervisors as appropriate.

**DISCUSSION:**

The Stanislaus County Board of Supervisors has received the Stanislaus County Civil Grand Jury (SCCGJ) 2015-2016 Final Report. The report identifies several areas of investigation concerning the operations of various public agencies. The Grand Jury has either invited or requested that affiliated department heads and/or elected officials provide responses to the published findings and recommendations pertaining to the operations of their respective agencies in accordance with Penal Code Section 933.05. As the governing body overseeing the public agencies under review, the Board of Supervisors has also been either invited or requested to respond to specific findings and recommendations identified in the report. As stipulated in Penal Code Section 933.05 (c), the Board shall address only those budgetary or personnel matters over which it has some decision-making authority.

The Sheriff-Coroner, Chief Probation Officer, and Clerk-Recorder/Registrar of Voters have responded to the SCCGJ Final Report within the time frame allowed and their responses are attached to this report.

The recommended responses from the Board of Supervisors are as follows:

**Participation in the Annual Financial Audit Report For the Fiscal Year Ended June 30, 2015 Findings (Invited Response):**

**Finding 1.** The audits show that the accounting policies of Stanislaus County are being followed and the office of the Stanislaus County Auditor-Controller has excellent leadership and management.

THE BOARD OF SUPERVISORS OF THE COUNTY OF STANISLAUS  
BOARD ACTION SUMMARY

DEPT: Chief Executive Office

BOARD AGENDA #: \*B-3

AGENDA DATE: August 23, 2016

**SUBJECT:**

Consideration and Approval of Response to the Stanislaus County Civil Grand Jury 2015-2016 Final Report

BOARD ACTION AS FOLLOWS:

No. 2016-432

On motion of Supervisor Withrow, Seconded by Supervisor Chiesa  
and approved by the following vote,

Ayes: Supervisors: O'Brien, Chiesa, Withrow, DeMartini, and Chairman Monteith

Noes: Supervisors: None

Excused or Absent: Supervisors: None

Abstaining: Supervisor: None

1)  Approved as recommended


2)  Denied

3)  Approved as amended

4)  Other:

MOTION:

ATTEST:

  
ELIZABETH A. KING, Clerk of the Board of Supervisors

File No. M-39-N-4

Consideration and Approval of Response to the Stanislaus County Civil Grand Jury 2015-2016 Final Report

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**Response:** The Board of Supervisors agrees with this finding.

**Finding 2.** The continuity of management at all levels has resulted in a depth of knowledge and a commitment to adhere to the accounting policies and procedures established.

**Response:** The Board of Supervisors agrees with this finding.

**Commendation.** The Stanislaus County Board of Supervisors should publicly recognize the outstanding efforts of the staff within the Stanislaus County Auditor-Controller's office and directors and staff of each Stanislaus County Department. Stanislaus County continues to be recognized as a model county organization within the state by Brown Armstrong Accountancy Corporation at exit briefings.

**Response:** The Board of Supervisors acknowledges the exemplary work of staff in the Stanislaus County Auditor-Controller's office along with work of directors and staff in each Stanislaus County department. Recognition as a model county organization within the state exemplifies the County's vision, to be a county that is respected for its service in the community and is known as the best in America.

**Civil Grand Jury 2015-2016 Case #16-06C and #16-11C – Del Puerto Healthcare District (Invited Response):**

The SCCGJ identified 11 findings and eight recommendations regarding an investigation of the Del Puerto Healthcare District. The Board of Supervisors was invited to respond to these findings and recommendations; however, the Board respectfully declines the invitation. Del Puerto Healthcare District is not a County department or agency under the purview of the Board of Supervisors' governance and the Board has no authority over the district's budget or personnel activities. ✓

**Civil Grand Jury 2015-2016 Case #16-13GJ – Stanislaus County Detention Facilities Inspections Findings (Requested Response):**

**PUBLIC SAFETY CENTER (PSC)**

**Finding 1.** Closed-circuit video cameras are used only on doors which access the facility and each housing unit, and in the safety and sobering cells, since camera views into cells or showers are not permitted.

**Response:** The Board of Supervisors agrees with this finding.

**Finding 2.** Currently, Stanislaus County custodial deputies do not wear body cameras either in the facilities or on the street. Video recording devices are used if there is an incident or if there is a planned cell extraction.

**Response:** The Board of Supervisors agrees with this finding.

**Finding 3.** Twelve-hour shifts are difficult to fill when deputies are unexpectedly absent.

**Response:** The Board of Supervisors agrees with this finding.

#### STANISLAUS COUNTY DOWNTOWN JAIL

**Finding 4.** Gang members' logs of custodial deputies' names and daily routines could cause intimidation of custodial deputies and their families.

**Response:** The Board of Supervisors disagrees partially with this finding. While the potential for intimidation may exist, employees of the Sheriff's Department are fully trained and prepared to carry out their duties and are not intimidated by the gang members or any other inmates with whom they come into contact. Additionally, by completing activity logs with the necessary related activities, times, and the legible names of the staff entering information on these documents, deputies are complying with legal mandates. These documents are subject to discovery in court and validate that mandated activities occur, as required by policy, procedure, and law.

#### STANISLAUS COUNTY JUVENILE DETENTION FACILITIES

##### Juvenile Commitment Center

**Finding 5.** The computer lab classroom is currently not being utilized due to lack of staffing.

**Response:** The Board of Supervisors agrees with this finding.

##### Juvenile Hall

**Finding 6.** The Juvenile Hall has some shower stall tiles that are in need of new grout and repair.

**Response:** The Board of Supervisors agrees with this finding.

**Finding 7.** The Juvenile Hall has some cells that has [sic] paint being scraped off of the walls.

**Response:** The Board of Supervisors agrees with this finding.

*my*

#### Civil Grand Jury 2015-2016 Case #16-13GJ – Stanislaus County Detention Facilities Inspections Recommendations (Requested Response):

##### PUBLIC SAFETY CENTER (PSC)

**Recommendation 1.** The Stanislaus County Sheriff's Department should consider purchase and installation of additional CCTV [closed circuit television] cameras in the general population units where permitted at the Public Safety Center.

**Response:** The Board of Supervisors agrees with the Sheriff's response. The recommendation requires further analysis to determine the associated scope and costs involved in implementation in accordance with Penal Code Section 933.05.

**Recommendation 2.** The Stanislaus County Sheriff's Department should consider equipping custodial deputies in all detention facilities with personal body cameras that are activated when inmates are in the pods outside of their cells.

**Response:** The Board of Supervisors will evaluate any potential budget requests from the Sheriff's Department should the Sheriff elect to pursue the recommendation from the Grand Jury.

**Recommendation 3.** The Stanislaus County Sheriff's Department should reconsider the current staffing model of 12-hour shifts versus 8-hour shifts. In the alternative, consider creating part-time positions (reserve custodial deputies) to augment scheduling in the event of unanticipated absences and to serve as a resource for full-time candidates for hiring.

**Response:** The Board of Supervisors agrees with the Sheriff's response. The recommendation will not be implemented at this time due to caveats identified by the Department, including the limited time the current model has been in effect and the requirement that any adjustments to that model be addressed through labor negotiations.

**Recommendation 4.** The Stanislaus County Sheriff's Department should consider removing the names of custodial deputies from their uniforms.

**Response:** The Board of Supervisors will evaluate any potential budget requests from the Sheriff's Department should the Sheriff elect to pursue the recommendation from the Grand Jury.

**Commendation.** The SCCGJ would like to commend the Stanislaus County Sheriff's Department on the SCCILS [Sheriff's Custody and Community Institute of Life Skills] program offered at the PSC [Public Safety Center]. The program has been well received by both staff and inmates and has contributed to a 33% reduction in the recidivism rate for those inmates that [sic] have completed the courses. This is an excellent program that has generated positive results.

**Response:** The Board of Supervisors acknowledges the positive results provided through the SCCILS program at the PSC and commends the Sheriff's Department on its continued efforts to reduce recidivism through effective, quality programming.

#### **DAY REPORTING CENTER (DRC)**

**Commendation.** The SCCGJ commends the Stanislaus County Probation Department for their professionalism and assistance during the SCCGJ inspection process at the DRC.

**Response:** The Board of Supervisors acknowledges the professionalism displayed by the Probation Department and commends them on their cooperation throughout the DRC inspection process.

#### **STANISLAUS COUNTY JUVENILE DETENTION FACILITIES**

##### **Juvenile Commitment Center**

**Recommendation 5.** The Stanislaus County Probation Department should consider recruiting community volunteers to assist in the staffing of the computer lab classroom.

**Response:** The Board of Supervisors agrees with the Chief Probation Officer's response. The recommendation has not yet been implemented, but as newly allocated positions are filled and the potential for volunteer help evaluated, staffing the computer lab classroom can be appropriately addressed.

### **Juvenile Hall**

**Recommendation 6.** The Stanislaus County Probation Department should re-grout tiles in the common shower areas.

**Response:** The Board of Supervisors agrees with the Chief Probation Officer's response. The recommendation has not yet been implemented, but will be completed in the near future.

**Recommendation 7.** The Stanislaus County Probation Department should re-paint cells that have paint issues.

**Response:** The Board of Supervisors agrees with the Chief Probation Officer's response. The recommendation has been implemented.

Additional Grand Jury investigations were performed involving Stanislaus County departments, but neither an invitation nor request for response was solicited to the Board of Supervisors regarding these cases. However, the Board would like to acknowledge the following department commendations that were identified in the Stanislaus County Civil Grand Jury 2015-2016 Final Report.

### **Stanislaus County Clerk-Recorder/Registrar of Voters**

**Commendation.** It was found that the polling places were well run. The staff and volunteers were well informed and knew their duties. If questions occurred during the voting process, there was immediate help available. Security of the election was extremely tight. The Registrar of Voters Division is well informed of the latest changes to election law.

### **Community Services Agency (CSA)**

**Commendation.** Stanislaus CSA should be complimented for its ongoing status as a state CSA benchmark with no significant financial audit issues. Based on the assessment, the C-CFSR [California-Child and Family Services Review] (state and county) appears to have contributed toward an efficient and effective organization.

### **Stanislaus County Sheriff-Coroner**

**Commendation.** The Stanislaus County Civil Grand Jury found the new Stanislaus County Sheriff's Department Coroner's Division building to be an impressive state-of-the-art facility serving the present needs of Stanislaus County; it has the potential for growth that will continue this service into the foreseeable future. It is commendable that the SCSDCD [Stanislaus County Sheriff's Department Coroner's Division] was truly a steward of taxpayers' money by utilizing existing facilities and equipment to save **\$7 million**.

**Commendation.** The Stanislaus County Civil Grand Jury commends the Modesto Police Department, Patterson Police Services, and the Stanislaus County Sheriff's Department for the professional, knowledgeable, and dedicated efforts of the officers and deputies who work diligently to protect and serve the communities in Stanislaus County.

### **POLICY ISSUE:**

The Stanislaus County Civil Grand Jury studies and investigates citizen complaints and the operations of selected public agencies, publishing its findings, conclusions, and



## Consideration and Approval of Response to the Stanislaus County Civil Grand Jury 2015-2016 Final Report

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recommendations at the end of each fiscal year. Agencies or departments, which are the subjects of these investigations, are required to respond to the findings and recommendations within 60 days after the final report is submitted. Additionally, Penal Code Section 933 stipulates that "the governing body of the public agency shall comment to the presiding judge of the superior court on the findings and recommendations pertaining to matters under the control of the governing body" no later than 90 days after the report is published. The formal responses must comply with Penal Code Section 933.05 and clearly indicate the respondent's agreement or disagreement with the findings and recommended actions. The recommended actions contained herein comply with the appropriate penal codes and the requirements of the Stanislaus County Civil Grand Jury.

### **FISCAL IMPACT:**

There is no fiscal impact associated with acceptance of the Stanislaus County Civil Grand Jury 2015-2016 Final Report and the response to the Presiding Judge of the Superior Court. Further, there is no fiscal impact associated with the Board of Supervisors' recommendations contained in this item. Implementation of Grand Jury recommendations have either already occurred or will impart a negligible impact to the affected departments.

### **BOARD OF SUPERVISORS' PRIORITY:**

The recommended actions meet the Board of Supervisors' priority area of Efficient Delivery of Public Services by appropriately addressing and complying with requests of the Stanislaus County Civil Grand Jury.

### **STAFFING IMPACT:**

There is no staffing impact associated with the recommended Board actions. Departments studied within the Stanislaus County Civil Grand Jury 2015-2016 Final Report have existing staff and allocated positions to address the implementation of approved recommendations.

### **CONTACT PERSON:**

Stan Risen, Chief Executive Officer  
Patricia Hill Thomas, Chief Operations Officer

Telephone: (209) 525-6333  
Telephone: (209) 525-6333

### **ATTACHMENT(S):**

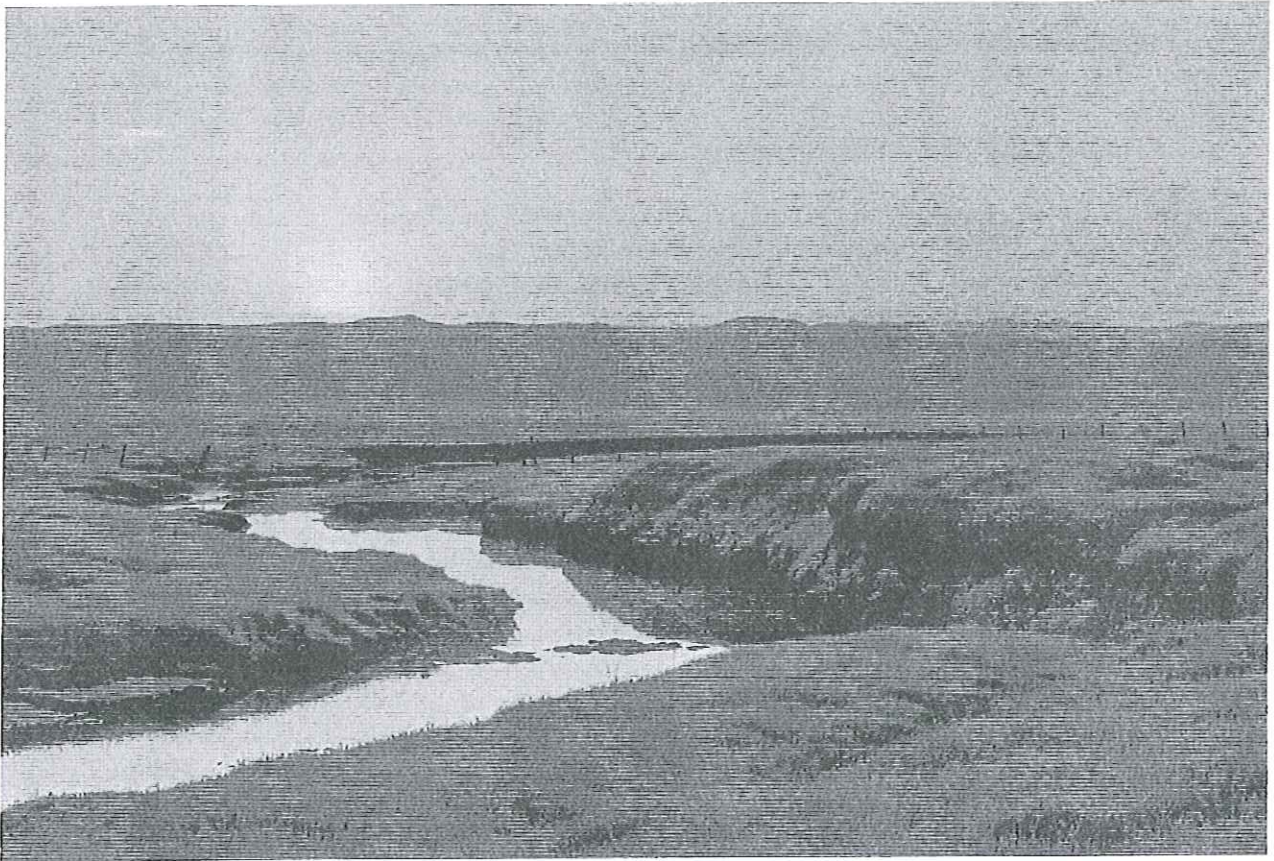
1. Stanislaus County Civil Grand Jury 2015-2016 Final Report
2. Elected Official/Department Head Responses

Attachment 1

Stanislaus County Civil Grand Jury 2015-2016 Final Report

Bound Document

Stanislaus County  
Civil Grand Jury  
2015-2016



FINAL REPORT

# Stanislaus County Civil Grand Jury 2015-2016 Final Report

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*Cover photo, "Sunrise in the Foothills," by former grand juror John Wynn.*



## STANISLAUS COUNTY CIVIL GRAND JURY

Post Office Box 3387 • Modesto, California 95353 • (209) 558-7766 • Fax (209) 558-8170

June 1, 2016

The Honorable Marie Sovey Silveira  
Presiding Judge of the Superior Court of California  
800 11<sup>th</sup> Street  
Modesto, CA 95354

Dear Judge Silveira:

The 2015-2016 Stanislaus County Civil Grand Jury is pleased to submit to your attention the panel's final report. The report is a result of the entire panel's selfless dedication, long hours and attention to detail.

On behalf of the entire grand jury panel I would like to thank you, the Court Executive Officer/Jury Commissioner, the Assistant Court Executive Officer, the Superior Court Research Attorney, Stanislaus County Counsel and the Civil Grand Jury Administrative Assistant for their advice, guidance and support during the panel's term.

The grand jury completed the mandatory inspection of all the Stanislaus County Detention Facilities. The panel attended the County of Stanislaus Audit Entrance and Exit meetings conducted by Brown Armstrong Accountancy Corporation, as mandated. The panel also completed a follow up to the responses to the 2014-2015 SCCGJ's Final Report to ensure accountability and continuity.

The grand jury initiated and conducted, without prejudice, discretionary investigations and assessments of the following: County Election Practices, the Community Services Agency, County Building Study, Coroner's Facility and Law Enforcement Ride-Along Programs.

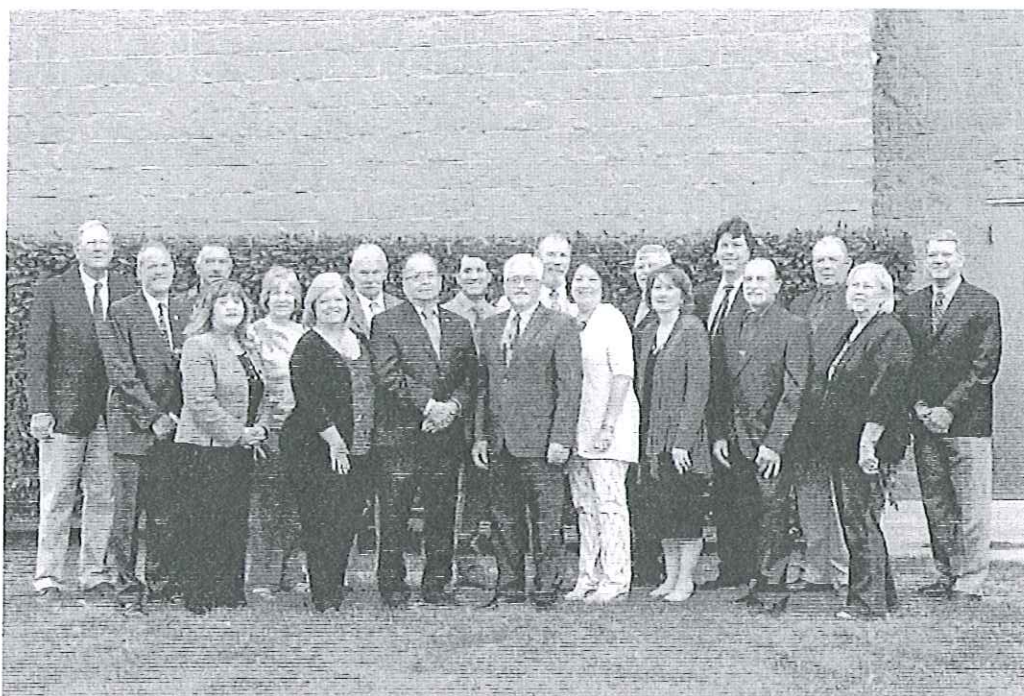
The grand jury received, reviewed and investigated, when necessary, a variety of complaints from concerned citizens, civic groups and various whistle blowers. The complaints were about the operations of the county, city and special districts. A thorough investigation of Del Puerto Healthcare District was the result of two such complaints.

As foreperson, it has been my honor to serve with such a fine group of individuals that worked and came together as a team.

Sincerely

Edward Halsey  
Foreperson

## 2015-2016 CIVIL GRAND JURY



**Front Row (l-r):** M. Vargas, P. Houser, D. Duarte, E. Halsey, B. Rubin-Smith, K. Jenner, F. Daras, C. Perry.  
**Back Row (l-r):** R. Boyd, J. Aja, J. Kilcoyne, W. Scott, B. Helmer, D. Domico, H. Rubin-Smith, B. Kelly, G. Teters, W. Terra, M. Brem

FOREPERSON ..... Edward B. Halsey  
 FOREPERSON PRO TEM: ..... Frank T. Daras  
 RECORDING SECRETARY: ..... Kathleen Jenner  
 SERGEANT AT ARMS: ..... John J. Kilcoyne

**GRAND JURY PANEL:**

Joseph W. Aja	Modesto	Benjamin E. Kelly	Oakdale
Robert E. Boyd	Turlock	John J. Kilcoyne	Modesto
Michael M. Brem	Turlock	Helen C. Perry	Denair
Frank T. Daras	Patterson	Bette Rubin-Smith	Modesto
David M. Domico	Turlock	Harold Rubin-Smith	Modesto
David A. Duarte	Modesto	Wendy C. Scott	Ceres
Edward B. Halsey	Turlock	William R. Terra	Modesto
Bruce W. Helmer	Modesto	Garth Teters	Modesto
Pamela M. Houser	Modesto	Magdalena G. Vargas	Ceres
Kathleen Jenner	Modesto		

**ALTERNATES:** Byron A. Gregerson (Modesto)  
 Homero Mejia (Ceres)

PART I

Summary of Responses to the  
2014-2015 Grand Jury Final Reports

## Summary of Responses to the 2014-2015 Stanislaus County Civil Grand Jury's Final Reports

### BACKGROUND

The purpose of the Continuity Committee is to ensure accountability and continuity regarding the 2014-2015 Stanislaus County Civil Grand Jury's Final Report relative to findings and appropriate responses to recommendations.

California Penal Code Section 933 (a) requires the Civil Grand Jury to "submit to the presiding judge of the superior court a final report of its findings and recommendations that pertain to county government matters during the fiscal or calendar year." Section 933(c) requires comments from the governing body, elected county officers, or agency heads to the presiding judge of the superior court on the findings and recommendations within the required period of time. Governing bodies of public agencies are required to respond no later than 90 days after the Civil Grand Jury submits a final report, elected county officers and agency heads no later than 60 days.

All Civil Grand Jury reports and the responses can be viewed on the following website: [stanct.org/final-reports](http://stanct.org/final-reports).

The responses and comments submitted concerning reports issued by the 2014-2015 Civil Grand Jury were evaluated by the 2015-2016 Civil Grand Jury in light of California Penal Code Section 933.05(b), which requires agency head, county officer, or governing body to provide one of four possible responses to each recommendation:

1. Have implemented the recommendation
2. Will implement the recommendation
3. Further analysis needed
4. Will not implement the recommendation

California Penal Code Section 933.05(b)(3) requires that respondents indicating that "further analysis needed" will be necessary must conclude such study within six months from the date of publication of the Civil Grand Jury report.

The following chart reflects each entity's responses to the Facts and Recommendations of the 2014-2015 SCCGJ final report.



**PATTERSON CITY COUNCIL**  
Case 15-01GJ

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**Reason for Investigation**

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The 2014-2015 Stanislaus County Civil Grand Jury (SCCGJ) investigated the City of Patterson's acquisition of the building, designated as the City Hall Annex Project, located at 21/25 S Del Puerto Avenue.

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**Agencies Asked to Respond**

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- City of Patterson City Council
- City of Patterson City Manager
- City of Patterson Mayor

Findings				Recommendations					
	Agrees w/ Finding	Agrees Partially	Disagrees Wholly		Implemented	Will Implement	Further Analysis Needed	Will Not Implement	
<p>F1. The City of Patterson City Council is in violation of the Brown Act.</p> <p>(a) The City Council did not properly notify the public as to closed session meeting content.</p> <p>(b) In regard to closed sessions, the City Council did not consistently report actions taken nor record individual votes of council members concerning this property acquisition.</p>		X	<p>X</p> <p>X</p>	<p>R1. The City of Patterson needs to consistently follow the Brown Act in order to ensure transparency to the public and remain compliant with the law.</p> <p>(a) Agendas for closed session meetings must be included in the open session meeting agendas and announced verbally in open session prior to adjourning to closed session. Closed session items discussed must be limited to Brown Act requirements.</p> <p>(b) Pursuant to California Government Code Section 54957.1(a), (element of the Brown Act), the City Council is required to publicly report any action taken in closed session and the vote or abstention on that action of every member present.</p>	X				

Findings				Recommendations					
	Agrees w/ Finding	Agrees Partially	Disagrees Wholly		Implemented	Will Implement	Further Analysis Needed	Will Not Implement	
<p>F2. The City of Patterson demonstrated disregard for the law and did not exercise due diligence in the acquisition of the property at 21/25 S. Del Puerto Avenue.</p> <p>(a) The City of Patterson neglected to submit its plan to acquire property to the Planning Commission as required by California Government Code Section 65402(a), and the City proceeded to acquire the property without a determination by the Planning Commission if the project was consistent with its General Plan.</p> <p>(b) There was no CEQA documentation prepared by the City, informing the public of the environmental consequences of this purchase.</p> <p>(c) No hazardous materials assessment was performed prior to, or during, the acquisition process despite being required for the same reason as in F2(b).</p>		X	X	<p>R2. The City of Patterson needs to comply with applicable laws concerning the acquisition of property by a public entity, including but not limited to, the California Government Code and Public Resources Code.</p> <p>(a) The City of Patterson needs to adopt and approve a written policy and check list for the acquisition of real property, assuring compliance with all applicable laws and regulations.</p>	X				
<p>F3. The building purchased by the city cannot be used as intended without extensive remodeling and repair at significant cost.</p>	X			R3. None					
<p>F4. The lack of due diligence has resulted in the waste of approximately \$2,400,000.00 in public funds based upon estimates supplied by the City of Patterson.</p>			X	<p>R4. The City of Patterson needs to adopt and approve a written policy and check list for the acquisition of real property, assuring compliance with all applicable laws and regulations.</p>		X			

Findings	Agrees w/ Finding	Agrees Partially	Disagrees Wholly	Recommendations	Implemented	Will Implement	Further Analysis Needed	Will Not Implement
<p>F5. The City of Patterson failed to comply with the 2014-2015 SCCGJ request for the purchase agreement for the properties at 21/25 S. Del Puerto Avenue. The SCCGJ was led to believe, based upon review of City documentation and council agendas, that a purchase agreement existed.</p> <p>(a) The City of Patterson did not respond to the written request for information by the 2014-2015 SCCGJ as required by law California Penal Code 925(a).</p> <p>(b) The City of Patterson failed to fully comply in delivering all requested documents by February 17, 2015 as requested under the Freedom of Information Act in order to provide proof of the purchase agreement.</p> <p>(c) The City of Patterson failed to comply with the subpoena served on the City Manager, issued February 2, 2015, by the Stanislaus County Superior Court, concerning information related to the purchase agreement.</p> <p>(d) The Stanislaus County Superior Court issued the City Manager an Order to Show Cause, dated March 13, 2015.</p> <p>(e) The City Manager and City Attorney appeared before a Superior Court Judge on April 13, 2015, and agreed to appear before the 2014-2015 SCCGJ to testify under oath concerning the existence of a purchase agreement.</p>	<p>X</p> <p>X</p> <p>X</p> <p>X</p>	<p>X</p> <p>X</p> <p>X</p>	<p>X</p> <p>X</p> <p>X</p>	<p>R5. The City of Patterson must cooperate with the Stanislaus County Civil Grand Jury and the Stanislaus County Superior Court in their lawful attempts to obtain public documents.</p>	<p>X</p>			
<p>F6. The 2014-2015 SCCGJ is resigned to the fact that a formal purchase agreement did not exist.</p>	<p>X</p>			<p>R6. None</p>				

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## Conclusion

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The response from the City of Patterson regarding Finding F2(b) requires additional information. Although the City agrees with the finding, the position of the City is the CEQA documentation was not required.

The response from the City of Patterson regarding Finding F2(c) requires additional information. Although the City agrees with the finding, the position of the City is that a hazardous material assessment was not required.

The response from the City of Patterson regarding Finding F4 contains information that is not accurate. In their response, the City indicates "The Grand Jury failed to do its own due diligence by citing a totally unsubstantiated and therefore, speculative figure." The public funds data, originally cited by the 2014-2015 SCCGJ, was supported by data that is contained in Appendix C of the report.

The response from the City of Patterson regarding Finding F6 requires additional information. Although the City agrees with the finding, the position of the City is that a purchase agreement was not required.

The 2015-2016 SCCGJ is satisfied that all entities requested have responded to the findings and recommendations of the 2014-2015 SCCGJ report within the time frame stipulated by California Penal Code Section 933(c).

**STANISLAUS COUNTY PUBLIC TRANSIT SYSTEMS**  
Case 15-02C

**Reason for Investigation**

The 2014-2015 Stanislaus County Civil Grand Jury (SCCGJ) received a complaint questioning the need of four independent transit authorities within Stanislaus County. The complaint prompted an investigation to inquire into the feasibility of a full or partial consolidation of the public transit authorities.

**Agencies Asked to Respond**

- Stanislaus Council of Governments (StanCOG)
- Stanislaus Regional Transit (StaRT)
- Stanislaus County Board of Supervisors
- Modesto Area Express (MAX)
- Modesto City Council
- Ceres Area Transit (CAT)
- Ceres City Council
- Bus Line Service of Turlock (BLAST)
- Turlock City Council

Findings	Response			Recommendations	Implementation Status			
	Agrees w/ Finding	Agrees Partially	Disagrees Wholly		Implemented	Will Implement	Further Analysis Needed	Will Not Implement
F1. The four transit authorities within Stanislaus County have differing policies, contracts, operating procedures, and ridership needs. These differences have a negative impact, which is affecting ridership.		X		R1. The Stanislaus County Board of Supervisors should direct StanCOG to complete Request for Proposals and hire an independent professional consultant to conduct an all-inclusive consolidation of transit services study within Stanislaus County.			X	
F2. Transit authorities have previously discussed consolidation strategies, and some authorities have completed both ridership and comprehensive reports with an emphasis toward partial or total consolidation of public transit needs.		X		R2. The consolidation study should examine all public transportation systems within the county and include a cost/benefit analysis for a complete or partial consolidation. This study should take all operational and ridership matters into consideration and make specific recommendations to both StanCOG and the Board of Supervisors that will best serve the transit authorities, users, and taxpayers.			X	
F3. All four transit authorities are deficient in current technological services.		X		R3. StanCOG, StaRT, BLAST, CAT, and MAX should begin inquiry into the implementation of technological advances in the areas of both transit management and rider services, such as automated fare boxes, auto-announce, Wi-Fi, GPS tracking, and phone app schedules.			X	

**Conclusion**

The 2015-2016 SCCGJ is satisfied that all entities requested have responded to the findings and recommendations of the 2014-2015 SCCGJ report within the time frame stipulated by the California Penal Code Section 933(c).

**OAKDALE AIRPORT**  
Case 15-03C

**Reason for Investigation**

The 2014-2015 Stanislaus County Civil Grand Jury (SCCGJ) received a citizen's complaint regarding the management of the Oakdale Airport. The complaint cited issues extending back more than a decade. The complainant identified poor maintenance, favoritism towards the major tenant, restriction in allowing new tenants, safety, security, and not utilizing Federal Aviation Administration (FAA) funds to maintain the airport. The complainant included safety and security issues such as lighting, obsolete entrance gates, no security cameras, and inadequate perimeter fencing.

**Agencies Asked to Respond**

- City of Oakdale City Manager
- City of Oakdale City Council

Findings				Recommendations				
	Agrees w/ Finding	Agrees Partially	Disagrees Wholly		Implemented	Will Implement	Further Analysis Needed	Will Not Implement
F1. No major maintenance issues were found with the exception of the airport entrance fence being too low.	X			R1. The SCCGJ recommends the City Manager raise the height of the fencing surrounding the airport entrance areas. Transportation Security Administration, Security Guideline for General Aviation Airports, Information Publication A-001, May 2004 states that "fencing deters causal intruders from penetrating a secured area by presenting a barrier that requires an overt action to enter." The 4 ft. fence currently in place will not provide such a barrier.		X		
F2. The FAA investigation of the concerns noted in the citizen's complaint is still pending.				R2. None				
F3. Oakdale's financial records did not disclose any discrepancies. Reviews of Oakdale city records were limited to fiscal years 2012 through 2014.				R3. None				
F4. No indication of favoritism among tenants was noted.				R4. None				

**Conclusion**

The 2015-2016 SCCGJ is satisfied that all entities requested, except as noted, have responded to the findings and recommendations of the 2014-2015 SCCGJ report within the time frame stipulated by California Penal Code Section 933(c). The following entities failed to respond: City of Oakdale City Council.

**STANISLAUS COUNTY JAIL FACILITIES INSPECTION**  
Case 15-04GJ

**Reason for Investigation**

The 2014-2015 Stanislaus County Civil Grand Jury (SCCGJ) conducted its annual jail facilities inspection as required by law. The SCCGJ would like to commend the Stanislaus County Sheriff's Department for their planning and implementation of expanded facilities at the Public Safety Center site as well as the Stanislaus County Probation Department for its operation of the Juvenile Detention, Commitment Center, and Day Reporting Center.

**Agencies Asked to Respond**

- Stanislaus County Regional 911 Director
- Modesto Police Chief
- Modesto City Council
- Stanislaus County Sheriff
- Stanislaus County Board of Supervisors

Findings				Recommendations				
	Agrees w/ Finding	Agrees Partially	Disagrees Wholly		Implemented	Will Implement	Further Analysis Needed	Will Not Implement
F1. The downtown jail is obsolete.	X			R1. The County should close the downtown jail once the PSC Unit 2 and the New Modesto Courthouse become fully operational.			X	
F2. The downtown jail has an allotted number of safety cells used as temporary placement for inmates who are actively violent or in immediate danger to themselves or others.	X			R2. None				
F3. The downtown jail has video-monitoring systems in place.	X			R3. None				
F4. Although each safety cell at the downtown jail has a functional video camera, they are observational only and not recorded onto any type of media.	X			R4. Convert all existing safety cell cameras to record 24/7 onto media storage in an effort to mitigate claims of negligence or abuse at these high-risk locations.			X	
F5. The PSC has an allotted number of safety cells used as temporary placement for inmates who are actively violent or in immediate danger to themselves or others.	X			R5. None				
F6. The PSC has video-monitoring systems in place.	X			R6. None				
F7. Although each safety cell at the PSC has a functional video camera, they are observational only and not recorded onto any type of media.	X			R7. Convert all existing safety cell cameras to record 24/7 onto media storage in an effort to mitigate claims of negligence or abuse at these high-risk locations.			X	
F8. None				R8. None				

Findings				Recommendations				
	Agrees w/ Finding	Agrees Partially	Disagrees Wholly		Implemented	Will Implement	Further Analysis Needed	Will Not Implement
F9. The DRC is a useful and important facility, which provides the Probation Department with a centralized location for the variety of services needed or required by those on probation.	X			R9. None				
F10. The DRC has become more important due to the additional persons placed into local post-release community supervision due to AB 109.	X			R10. None				
F11. None				R11. None				
F12. Staff comments indicated CAD software is outdated.	X			R12. The Regional 911 Director should take steps to update the CAD system.		X		
F13. Regional 911 implements continuous recruitment to fill vacated and budgeted positions.	X			R13. None				
F14. Employees of the Regional 911 Center are highly trained and dedicated to providing public service to the community of Stanislaus County.	X			R14. None				

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**Conclusion**

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The 2015-2016 SCCGJ is satisfied that all entities requested have responded to the findings and recommendations of the 2014-2015 SCCGJ report within the time frame stipulated by California Penal Code Section 933(c).



**EAST SIDE MOSQUITO ABATEMENT DISTRICT**  
Case 15-05C

**Reason for Investigation**

The 2014-2015 Stanislaus County Civil Grand Jury (SCCGJ) received a complaint concerning working conditions at the East Side Mosquito Abatement District (ESMAD) citing numerous examples of both poor management and outdated human resource practices. The full panel of the SCCGJ reviewed and accepted the complaint.

**Agencies Asked to Respond**

- ESMAD Manager
- ESMAD Board of Directors
- Stanislaus County Board of Supervisors

Findings				Recommendations				
	Agrees w/ Finding	Agrees Partially	Disagrees Wholly		Implemented	Will Implement	Further Analysis Needed	Will Not Implement
F1. The current management practice at capital ESMAD are in need of evaluative and reviewed by an outside entity.	X			R1. An audit of ESMAD's management practices by an outside firm to identify deficiencies and corrective actions needed. All employees should attend ethics and diversity training administered by a third party. Both a district manager and foreman would benefit from further training in regards to supervision and management of employees. The change needs to happen from the top down.		X		
F2. The District's current HR system is outdated and does not appear to be adequate.	X			R2. An audit of ESMAD's HR procedures by an outside firm specializing in HR management practices to identify deficiencies and suggest corrective actions needed.		X		
F3. The Board members are appointed by the County Board of Supervisors to a three-year term, with a two-term limit. The current tenure of the Board is an average of 20 years.	X			R3. The ESMAD needs a Board that is more involved in the oversight of the District. The Stanislaus County Board of Supervisors should expand public awareness of ESMAD Board vacancies to increase interest in Board membership.			X	
F4. The observations of the SCCGJ during our investigation indicate differing views from each of the Districts; one is more preemptive, and the other is more reactive in their approach to the control of the mosquito population. Merging the two Districts would utilize the strengths of each and streamline operations.			X	R4. The Stanislaus County Board of Supervisors should prepare a study to examine the feasibility of consolidating the ESMAD and TMAD by LAFCO.			X	

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### Conclusion

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The 2015-2016 SCCGJ is satisfied that all entities requested have responded to the findings and recommendations of the 2014-2015 SCCGJ report within the time frame stipulated by California Penal Code Section 933(c).

**LOCAL EFFECTS OF PRISON REALIGNMENT (AB 109) AND PROPOSITION 47**  
**Case 15-16GJ**

**Reason for Investigation**

The 2014-2015 Stanislaus County Civil Grand Jury (SCCGJ) initiated an investigation into the effects of Assembly Bill 109 (AB 109), commonly referred to as “prison realignment,” on the local criminal justice system. AB 109, passed in 2011, shifts the responsibility for the incarceration, treatment, monitoring, and supervision of certain low-level offenders from the State to the counties. AB 109 was drafted with extensive participation from a variety of agencies and interest groups, did not affect felons currently in state prison, and did not become effective until funding was put into place to support its implementation.

During the SCCGJ investigation of AB 109, Proposition 47 was passed. Unlike AB 109, Prop 47 became effective immediately and reclassified certain crimes from felonies to misdemeanors. Prop 47 also allowed offenders convicted of those felonies to have their convictions reclassified and to be released from custody. The SCCGJ decided to expand its investigation to attempt to identify the early impacts and consequences of the passage of Prop 47. The SCCGJ decided to investigate the planning and development history of the Public Safety Center, and the SCCGJ became interested in the future of the downtown men’s jail/courthouse block once the State of California’s new Modesto Courthouse is completed, and so the SCCGJ decided to look into the matter.

**Agencies Asked to Respond**

- |  |   |
|--|---|
| <ul style="list-style-type: none"> <li>➤ Stanislaus County Sheriff</li> <li>➤ Stanislaus County Chief Probation Officer</li> <li>➤ Stanislaus County Chief Operations Officer</li> <li>➤ Modesto Police Chief</li> <li>➤ Stanislaus County Board of Supervisors</li> <li>➤ Modesto City Council</li> <li>➤ Turlock City Council</li> </ul> | <ul style="list-style-type: none"> <li>➤ Ceres City Council</li> <li>➤ Oakdale City Council</li> <li>➤ Riverbank City Council</li> <li>➤ Waterford City Council</li> <li>➤ Hughson City Council</li> <li>➤ Patterson City Council</li> <li>➤ Newman City Council</li> </ul> |
|--|---|

Findings	Agrees w/ Finding	Agrees Partially	Disagrees Wholly	Recommendations	Implemented	Will Implement	Further Analysis Needed	Will Not Implement
F1. AB 109 has affected County Sheriff and Probation Departments most, and there have been some effects to other County departments.	X			R1. None				
F2. The State provides funding for the implementation of AB 109 through a formula that has been developed and amended several times since AB 19 passed.	X			R2. The Stanislaus County Sheriff and Chief Probation Officer should continue to be active, both individually and through their statewide organizations, to ensure that Stanislaus County receives its fair share of funding for the implementation of AB 109.	X			
F3. The Community Corrections Partnership, particularly the CCP Executive Committee, is responsible to allocate the funds provided by the State for the implementation of AB 109.	X			R3. None				

Findings				Recommendations				
	Agrees w/ Finding	Agrees Partially	Disagrees Wholly		Implemented	Will Implement	Further Analysis Needed	Will Not Implement
F4. The CCP meetings are public, but are not widely publicized, and the current location of the CCP meetings would not be able to accommodate a large number of public participants.	X			R4. The CCP should develop strategies to increase public awareness of its mission and to encourage more public participation at meetings.		X		
F5. AB 109 may have some effects to local public safety in the County, which may be compounded by budget cuts that have occurred to local law enforcement agencies.	X			R5. The Stanislaus County Board of Supervisors and the City Councils of all nine incorporated cities within the County should take action to restore budgets and expand police services, particularly community-oriented and problem-oriented policing, to respond to the potential challenges of AB 109.		X		
F6. Proposition 47 has resulted in impacts to all levels of the County's criminal justice system, but it is difficult to quantify these impacts in the short-term, and the long-term impacts are unknown.	X			R6. None				
F7. Proposition 47, combined with the budget reductions to local law enforcement agencies, and may result in an increase in property crimes throughout the county.	X			R7. The Stanislaus County Board of Supervisors and the City Councils of all nine incorporated cities within the county should take action to restore budgets and expand police services, particularly community-oriented and problem-oriented policing, to respond to the current and future challenges of Proposition 47.		X		
F8. The passage of Proposition 47 has resulted in significant unintended consequences. These include crippling Drug Court, creating holes in the state DNA database, and the reclassifying of some gun crimes.	X			R8. See R9		X		
F9. There have been attempts to create legislative solutions to some of the consequences of Proposition 47, but they are yet to be successful.	X			R9. The criminal justice leaders of Stanislaus County should continue to be active, both individually and through their professional organizations, in California's legislative challenges to salvage the unintended consequences of Proposition 47.		X		

Findings				Recommendations				
	Agrees w/ Finding	Agrees Partially	Disagrees Wholly		Implemented	Will Implement	Further Analysis Needed	Will Not Implement
F9a. The County has been comprehensive and forward thinking in the planning of the Public Safety Center and has maximized the County's ability to respond to changing criminal justice facility needs and to qualify for state funding for the construction, expansion, and modification of facilities particularly in response to AB 109.	X			R9a. The County Board of Supervisors should continue to update the master plan for the Public Safety Center on a periodic basis and provide adequate review under the California Environmental Quality Act (CEQA).		X		
F10. The construction of the New Modesto Courthouse and the development of the PSC raise significant questions concerning the future use/reuse of the downtown block containing the existing Courthouse and Downtown Men's Jail.	X			R10. The City of Modesto and Stanislaus County should begin immediate negotiations with the State of California to gain control of the old courthouse property by the time the new courthouse is completed and operational.			X	
F11. The transportation of offenders from the existing Downtown Men's Jail to the new Modesto Courthouse would pose logistical, financial, and public safety challenges.	X			R11. The City of Modesto, Stanislaus County Board of Supervisors, and the Stanislaus County Sheriff should vigorously advocate in these early planning and design stages that the State of California provide adequate holding facilities in the New Modesto Courthouse.		X		
F12. It is imperative that the new Modesto Courthouse contain adequate holding facilities for detainees awaiting court proceedings.	X			R12. See R11		X		
F13. Consistent with the original goals of the development of the PSC, the opportunity will never be better to eliminate the outdated facilities at Downtown Men's Jail once the new courthouse is completed.		X		R13. See R14			X	
F14. The 800 block of 11 <sup>TH</sup> street will need to be redeveloped once the new courthouse is completed.		X		R14. Prior to the opening of the new Modesto Courthouse in 2019, the City of Modesto and Stanislaus County, with considerable public participation, should partner to develop a comprehensive plan for the reuse and redevelopment of the old courthouse and Downtown Men's Jail.			X	

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### Conclusion

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The 2015-2016 SCCGJ is satisfied that all entities requested, except as noted, have responded to the findings and recommendations of the 2014-2015 SCCGJ report within the time frame stipulated by California Penal Code Section 933(c). The following entity failed to respond: Oakdale City Council.

**TEACH THEM WELL AND LET THEM LEAD THE WAY**  
Case 15-17GJ

**Reason for Investigation**

This report was prompted by concerns of the 2014-2015 Stanislaus County Civil Grand Jury (SCCGJ) about some of our County's most vulnerable residents, youth in the juvenile justice system. Research has widely documented the trauma, mental and physical health challenges, and educational challenges faced by youth entering the juvenile justice system. If communities fail to meet the needs of youth, we pay in human costs, as well as direct costs, for increased incarceration, public assistance, and use of emergency services. During our tour of the Stanislaus County Juvenile Hall and Commitment Center, the SCCGJ inquired about the availability of educational support, reintegration services, and recidivism prevention for youth in the care of the Stanislaus County Probation Department. These findings highlight a need for increased focus on the needs of youth.

**Agencies Asked to Respond**

- Stanislaus Chief Probation Officer
- Stanislaus County Board of Supervisors

Findings	Agencies Asked to Respond			Recommendations	Implementation Status			
	Agrees w/ Finding	Agrees Partially	Disagrees Wholly		Implemented	Will Implement	Further Analysis Needed	Will Not Implement
F1. In 2013, the Juvenile Hall court school standardized test results showed that only 6% of the youth were proficient in English and 15% were proficient in math. Prior years produced similar data.	X			R1. The Probation Department should work with other Stanislaus County agencies and community-based organizations to develop a comprehensive program, including mentoring, for youth returning to regular school, modeled after the "Graduation Coach" implemented in 2013, to provide a more comprehensive individualized approach.		X		
F2. Approximately 98% of youth placed by the court in out-of-home placement are housed in a group-care facility. Studies show that group homes are detrimental to the development of youth.		X		R2. Eliminate group care for probation-supervised youth and partner with community groups such as Seneca Center's Family Finding Program to identify and support relatives and increase placement options.				X
F3. Detained youth are encouraged to participate in vocational programs, including culinary and computer repair. However, according to recent employment trends, the areas of greatest employment growth are in the technology and internet-based business industries.		X		R3. Expand vocational/career training programs to include more options in technology and internet-based careers.		X		
F4. Detained youth who are also parents are encouraged to maintain relationships with their young children, but the facilities only allow limited visitation.	X			R4. Facilities should ensure that policies prioritize the relationship between probation-supervised youth and their children.				X

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### Conclusion

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The 2015-2016 SCCGJ is satisfied that all entities requested have responded to the findings and recommendations of the 2014-2015 SCCGJ report within the time frame stipulated by California Penal Code Section 933(c).



PART II

County Annual  
Financial Audit Report

**Stanislaus County Civil Grand Jury (SCCGJ)  
Participation in the Annual Financial Audit Report  
For the Fiscal Year Ended June 30, 2015**

**SUMMARY**

In accordance with California Penal Code Section 925, civil grand juries are required to investigate and report on the operations, accounts, and records of the departments or functions of the county. Therefore, the 2015-2016 Stanislaus County Civil Grand Jury (SCCGJ) reviewed the Stanislaus County Fiscal Year 2015 Single Audit Report dated June 30, 2015. The audit was conducted by Brown Armstrong Accountancy Corporation.

**GLOSSARY**

Comprehensive Annual Financial Report (CAFR): A set of US government financial statements comprising the financial report of a state, municipal, or other governmental entity that complies with the accounting requirements promulgated by the Governmental Accounting Standards Board.

Modified Opinion: Modified opinion report is issued when the auditor encountered one of two types of situations that do not comply with Generally Accepted Accounting Principles (GAAP); however, the rest of the financial statements are fairly presented.

SCCGJ Stanislaus County Civil Grand Jury

Single Audit: The Single Audit, also known as the Office of Management and Budget (OMB) A-133 Audit, is a rigorous organization-wide audit or examination of an entity that expends \$950,000 or more of federal assistance received for its operations.

Unmodified Opinion: Auditor's opinion of a financial statement, given without reservation. Such an opinion basically states that the auditor feels the entity followed all accounting rules appropriately and that the financial reports are an accurate representation of the entity's financial condition.

## **BACKGROUND**

The 2015 Stanislaus County Audit Report addresses the Comprehensive Annual Financial Report (CAFR), as well as the Single Audit Report. The 2015 CAFR is intended solely to describe the scope of financial internal control testing and to assure the county's financial statements are free of material misstatement. The audit includes a sampling of departments and programs within Stanislaus County. This report received an unmodified opinion, and there were no management comments submitted.

The Single Audit addresses compliance with OMB A-133, which applies to the county's major federal programs. All programs in this report received an unmodified opinion.

The audits included the following: Health Services Agency, Inmate Welfare, Regional 911, Insurance Fraud Program, North County Corridor Transportation Expressway Authority JPA (Joint Powers Authority), Stanislaus Animal Services Agency, City-County Capital Improvement and Financing Agency, Treasury Oversight Report, Tobacco Endowment Investment Fund, and the Transportation Development Act Fund.

## **METHODOLOGY**

Members of the SCCGJ 2015-2016 attended the entrance audit conference on August 19, 2015, and the exit audit conference on February 24, 2016. The review of the 2015 Stanislaus County Audit was conducted by receiving a briefing from the Brown Armstrong Accountancy Corporation.

## **FINDINGS**

- F1. The audits show that the accounting policies of Stanislaus County are being followed and the office of the Stanislaus County Auditor-Controller has excellent leadership and management.
- F2. The continuity of management at all levels has resulted in a depth of knowledge and a commitment to adhere to the accounting policies and procedures established.

## **COMMENDATION**

The Stanislaus County Board of Supervisors should publicly recognize the outstanding efforts of the staff within the Stanislaus County Auditor-Controller's office and directors and staff of each Stanislaus County Department. Stanislaus County continues to be recognized as a model county organization within the state by Brown Armstrong Accountancy Corporation at exit briefings.

## **INVITED RESPONSES**

Stanislaus County Auditor-Controller  
Stanislaus County Board of Supervisors

PART III

Del Puerto Healthcare District

Cases #16-06c & 16-11c

**2015-2016 Stanislaus County Civil Grand Jury  
Del Puerto Healthcare District  
Case #16-06C and 16-11C**

**SUMMARY**

The Stanislaus County Civil Grand Jury received two citizens' complaints, Grand Jury Case Numbers 16-06C and 16-11C, alleging mismanagement by the Board of Directors of the Del Puerto Healthcare District (DPHD). In addition, other allegations included personal use of district credit cards by an Ambulance Company employee, private use of an Ambulance Company vehicle by a district employee, two traffic accidents by a district ambulance with the same crew on the same day, inappropriate influence by a board member to establish a clinic in a relative's business, a conflict of interest by a board member that served on a malpractice insurance board of directors, micromanagement by board members in the day-to-day operations of the district.

**GLOSSARY**

Administrative Director – New title for the CEO position

CEO – Chief Executive Officer

CFO – Chief Financial Officer

DPHD – Del Puerto Healthcare District

HFS – HFS Consultants. A private company that provides solutions for healthcare management. HFS was engaged by DPHD to conduct an extensive search for the new administrative director.

JWT & Associates, LLC – DPHD's contracted internal accounting firm

SCCGJ – Stanislaus County Civil Grand Jury

**BACKGROUND**

The Del Puerto Healthcare District was established in 1949, and its mission is: "To provide the highest quality healthcare services through Patterson Ambulance and Del Puerto Health Center, while expanding the healthcare availability to the citizens of the Del Puerto Healthcare District."

A five-member Board of Directors governs DPHD. Members are elected to four-year terms that are staggered so not all seats are up for election at the same time. The current model of governance provides that the board members exercise full control over the District's administrative and operational activities.

DPHD operates an ambulance division and a medical clinic, both located in Patterson.

## METHODOLOGY

The committee interviewed:

- Three current board members
- Two former Chief Executive Officers
- Former and current Director, Ambulance Operations
- The District Office Manager
- The Health Center Director
- Executive Director of Mountain Valley Medical Services Agency
- A representative from HFS that is conducting the search for the Administrative Director

SCCGJ members visited the administrative offices, the Del Puerto Health Center, and the Patterson Ambulance facility. In addition, committee members attended a regularly scheduled board meeting.

The committee also reviewed various documents provided by the DPHD. These included DPHD meeting agendas and minutes, bylaws, financial records, organizational chart, position descriptions, board member orientation information, and traffic accident reports.

## DISCUSSION

The DPHD was formed in 1949. For many years, DPHD operated a hospital and an ambulance division. In 1997, the hospital was closed, and in 1998 DPHD started a medical clinic that was located in the central part of the City of Patterson. In 2010, the District purchased property in an industrial area in the western portion of Patterson. The Del Puerto Health Center was built in 2011 and began operations in 2012; at that time, the downtown location was closed.

The Del Puerto Health Center offers pediatric and family medical services for the greater community and is fully staffed with qualified medical personnel. A new Medical Director was hired in 2014; since that time, family appointments have increased by 25% and pediatric appointments by 3%. By all indications, the clinic is living up to the mission of providing high-quality healthcare.

Patterson Ambulance is located in central Patterson, has four ambulances, and is fully staffed by licensed personnel. A new Director of Ambulance Operations was hired in 2014, and Patterson Ambulance is being managed effectively.

Sources of revenue for the DPHD include patient fees, private-insurance reimbursements, Medicare and MediCal payments, and funding from Stanislaus County taxes and City of Patterson special tax assessments. DPHD has never requested an audit from Stanislaus County or the City of Patterson for taxes or special tax assessments.

The DPHD has a website that contains relevant information but does not include the meeting minutes of the Board of Directors.

At the February 29, 2016, DPHD Board meeting, JWT and Associates, in its annual internal audit report, noted that DPHD's financials are in fair condition but need work. The operating results in 2015 were negative \$673,937. Though the reserves are satisfactory according to JWT, they should be increased before attempting to expand the clinic. The auditor advised the Board members that the clinic needs to be run like a business and should not rely on taxes to remain solvent. JWT also recommended that DPHD hire a CEO with clinical management experience and a part-time CFO or at a minimum, retain a CFO service. (**Attachment A**)

The Del Puerto Health Center is striving to increase the number of patients by working with new large businesses to provide various medical services. Also, the DPHD continues to provide outreach to the community to generate additional business. Since the current clinic is not easily accessible by many patients in the community, the District provides free bus passes to those patients needing them.

The DPHD has employed four permanent CEOs and one interim CEO during the last five years; currently, the position is vacant. Some of the turnover is a result of managers that may not have been a good fit for the organization, as well as individual board members' micromanagement of day-to-day operations. The board is divided into two factions that appear to have personal and conflicting agendas and these differences appear to cause disruption. The board has hired a search firm, HFS Consultants, to recruit a new CEO, which will now be known as Administrative Director. HFS and the DPHD Board developed a job description that will be used by HFS to recruit for the Administrative Director. The recruiting process was beginning at the time this report was written.

There is a wide range of years of service on the board, with some members having become involved when the district operated the hospital and some who were recently elected. There is no formal comprehensive orientation and training process that outlines the roles and responsibilities of board members.

There is minimal formal community outreach to encourage people to run for board seats. For example, during the last election in December 2014, only one candidate ran for election.

The investigation concluded that most of the allegations in the complaints have been resolved with new management or had no merit. The investigation did reveal a board that is divided, unsure, and unclear in their roles and responsibilities as well as those of the CEO.

## **FINDINGS**

- F1. The medical clinic delivers good quality healthcare and is effectively managed.
- F2. Patterson Ambulance delivers good quality ambulance service and is effectively managed.
- F3. The investigation concluded that most of the allegations in the complaints have been resolved with new management or had no merit.

- F4. DPHD's finances are too dependent on Stanislaus County taxes and City of Patterson special tax assessments.
- F5. DPHD is actively planning to expand its healthcare center.
- F6. A lack of county and City of Patterson audits may result in DPHD not receiving revenue to which it is entitled.
- F7. Unpublished minutes result in a lack of board transparency in its delivery of information to the community.
- F8. The investigation revealed that performance appraisals were not given to recent CEOs. In addition, after interviewing board members and other District employees, it is obvious that the board is divided, unsure, and unclear about the responsibilities of the Administrative Director. It is not clear whether the board is aligned on the expectations of the position.
- F9. The job specifications used by HFS to recruit for the new position of Administrative Director were modified to more closely match candidates to the position.
- F10. There is minimal public outreach to the community to explain the mission of DPHD and to attract qualified board members.
- F11. Without formal orientation and training processes for board members, dysfunction of the board will continue to exist.

## RECOMMENDATIONS

- R1. None
- R2. None
- R3. None
- R4. DPHD should consider hiring a part-time CFO, or hire an outside resource to provide CFO functions.
- R5. DPHD should delay the plan for capital expansion of the Del Puerto Health Center until the operational budget justifies the expansion.
- R6. DPHD should request both a Stanislaus County and City of Patterson audit to ensure all revenues and tax assessments due to the DPHD are correct.
- R7. DPHD should publish board meeting minutes on the DPHD website.
- R8. When the new Administrative Director is hired, the DPHD Board should:



- a. Set firm expectations and monitor job performance of the Administrative Director with annual performance reviews.
  - b. Establish a policy to allow the Administrative Director to manage the District and refrain from unnecessary board micromanagement. An excellent reference is the Oakland City Charter 218 Non Interference Policy. (**Attachment B**)
- R9. Once the Administrative Director is hired, the DPHD Board should ensure that the job description for the Administrative Director position matches the job specifications used to recruit for it.
- R10. DPHD should develop an action plan to inform and educate the voters within DPHD on the following:
- a. The responsibilities of the board.
  - b. The role of a board member.
  - c. The qualifications necessary to serve on the board.
- R11. DPHD should hire a consultant after each election to provide training for all current and incoming board members on how to work together as an effective team.

#### **COMMENDATION**

As a rural healthcare provider, the Del Puerto Healthcare District operates in a very competitive complex environment. In spite of many obstacles, the Del Puerto Health Center and Patterson Ambulance are effectively managed and provide a beneficial service to the local community.

#### **REQUEST FOR RESPONSES**

Pursuant to Penal Code section 933.05, the Stanislaus County Civil Grand Jury requests responses as follows:

Board of Directors, Del Puerto Healthcare District, Recommendations R4 to R11

#### **INVITED RESPONSES**

Stanislaus County Board of Supervisors

**Attachment A**

Report of Independent Auditors  
And Financial Statements

Del Puerto Health Care District

June 30, 2015 & 2014

JWT & Associates, LLP  
Certified Public Accountants

Del Puerto Health Care District

Audited Financial Statements

June 30, 2015

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# JWT & Associates, LLP

Certified Public Accountants

1111 East Herndon, Suite 211, Fresno, California 93720  
Voice: (559) 431-7708 Fax: (559) 431-7685

## *Report of Independent Auditors*

Board of Directors  
Del Puerto Health Care District  
Patterson, CA

## Report on the Financial Statements

We have audited the statement of net positions of Del Puerto Health Care District (the "District") as of June 30, 2015, and the related statements of revenues, expenses and changes in net position and cash flows for the year then ended, and the related notes to the financial statements.

## *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

## *Auditor's Responsibility*

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

*Opinion*

In our opinion, the financial statements referred to above present fairly, in all material respects, the net position of the District as of June 30, 2015, and the results of its operations and its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

*Other Matters*

The financial statements of the District as of June 30, 2014, were audited by TCA Partners, LLP, who merged into JWT & Associates, LLP as of February 1, 2015. TCA Partners, LLP's report dated October 22, 2014, expressed an unmodified opinion on those statements.

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 14 be presented to supplement the financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management regarding the methods of preparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*JWT & Associates, LLP*

Fresno, California  
December 11, 2015

Del Puerto Health Care District  
Management's Discussion and Analysis

June 30, 2015

In accordance with the Governmental Accounting Standards Board Statement No. 34, *Basic Financials Statements: Management's Discussion and Analysis for State and Local Government*, the management of the Del Puerto Health Care District (District) has prepared this annual discussion and analysis in order to provide an overview of the District's performance for the fiscal year ended June 30, 2015. The intent of this document is to provide additional information on the District's historical financial performance as a whole. This discussion should be reviewed in conjunction with the audited financial statements for the fiscal year ended June 30, 2015 and accompanying notes to the financial statements to enhance one's understanding of the District's financial performance.

The District, in addition to administration, continues to operate two primary cost centers: Patterson District Ambulance (PDA) and Del Puerto Health Center (DPHC). The District's total assets are \$5,336,053 and total liabilities are \$2,186,378 at June 30, 2015, with a total net position of \$3,149,675.

PDA and DPHC generate revenues and are expected to be self-sufficient, but they required financial assistance from the District again this year. Total operating revenues increased by \$479,029 from 2014 to \$3,632,957 in 2015. Total operating expenses increased by \$107,897 from 2014 to \$4,306,894 in 2015, resulting in an operating loss of \$673,937 for 2015. However, tax revenues total \$1,200,295 and impact mitigation fees were \$128,824 resulting in an overall increase in net position of \$579,171 for 2015. DPHCD used those additional funds to pay off an equipment loan for the 2014 ambulance significantly sooner than scheduled.

Patterson District Ambulance continues to see increased call volumes over prior year. PDA experienced a 20% increase in gross patient revenue during 2015 and produced a net profit of \$14,321. Accounts receivable collections continued to be strong, averaging 34 days. This upcoming year PDA plans to implement a new ePCR (electronic patient care report) software system, which is needed in order to comply with recent state and federal data reporting requirements. Also this year, due to staffing modifications, PDA will outsource its patient billing services. This new vendor has many years of experience billing for rural ambulance providers with similar patient demographics. We do not expect to see any negative effect on collections.

Del Puerto Health Center experienced a 20% increase in patient visits during 2015. While there was \$150,000 net loss for 2015, this is a 57% improvement from 2014. Gross patient revenues improved by 17% as billings and collections continue to be solid. DPHC hired a new Medical Director, Jose Rodriguez, MD. Dr. Rodriguez began his full time family practice in January 2015, which allows DPHC to contract with commercial insurance companies and serve a larger portion of the community. Marketing efforts will be a main focus this coming year.

Administration is again challenged with filling the CEO position and plans to hire a firm to assist with this search. This qualified candidate will provide the necessary leadership to take the District into the future, to define and deliver additional healthcare services needed by our community.

Del Puerto Health Care District

Statements of Net Position

June 30, 2015 and 2014

	<u>2015</u>	<u>2014</u>
<b>Assets</b>		
<b>Current assets</b>		
Cash and cash equivalents	\$ 1,309,780	\$ 853,950
Patient accounts receivable, net of allowances	584,418	415,867
Due from third-party payors	137,761	126,054
Supplies	34,546	39,285
Prepaid expenses and deposits	18,996	315
Total current assets	<u>2,085,501</u>	<u>1,435,471</u>
Assets whose use is limited	153,557	141,399
Capital assets, net of accumulated depreciation	3,096,995	3,295,105
Total assets	<u>\$ 5,336,053</u>	<u>\$ 4,871,975</u>
<b>Liabilities and Net Position</b>		
<b>Current liabilities</b>		
Current maturities of long-term debt	\$ 50,368	\$ 68,885
Accounts payable and accrued expenses	154,215	106,143
Accrued payroll and related liabilities	133,160	141,107
Total current liabilities	<u>337,743</u>	<u>316,135</u>
Long-term debt, less current maturities	1,848,635	1,985,336
Total liabilities	<u>2,186,378</u>	<u>2,301,471</u>
<b>Net position</b>		
Invested in capital assets, net of debt	1,197,992	1,171,999
Unrestricted	1,951,683	1,398,505
Total net position	<u>3,149,675</u>	<u>2,570,504</u>
Total liabilities and net position	<u>\$ 5,336,053</u>	<u>\$ 4,871,975</u>

See accompanying notes to the financial statements

Del Puerto Health Care District

Statements of Revenues, Expenses and Changes in Net Position

Year Ended June 30, 2015 and 2014

	<u>2015</u>	<u>2014</u>
<b>Operating revenues</b>		
Net patient service revenue	\$ 3,509,482	\$ 2,901,297
Other operating revenue	123,475	252,631
Total operating revenues	<u>3,632,957</u>	<u>3,153,928</u>
<b>Operating expenses</b>		
Salaries and wages	1,346,720	1,357,408
Employee benefits	387,717	355,648
Professional fees	1,271,245	1,173,659
Purchased services	362,915	415,812
Supplies	156,052	160,489
Repairs and maintenance	121,421	92,908
Utilities	96,060	101,778
Rental and lease	11,468	12,079
Depreciation and amortization	205,593	187,319
Insurance	235,652	226,425
Other operating expenses	112,051	115,472
Total operating expenses	<u>4,306,894</u>	<u>4,198,997</u>
Operating income (loss)	<u>(673,937)</u>	<u>(1,045,069)</u>
<b>Non-operating revenues (expenses)</b>		
District tax revenues	1,200,295	1,010,333
Impact mitigation fees	128,824	6,882
Investment income	1,134	857
Interest expense	(77,145)	(75,099)
Total non-operating revenues (expenses)	<u>1,253,108</u>	<u>942,973</u>
Excess of revenues over expenses (expenses over revenues)	579,171	(102,096)
Net position at beginning of the year	2,570,504	2,672,600
Net position at end of the year	<u>\$ 3,149,675</u>	<u>\$ 2,570,504</u>

See accompanying notes to the financial statements



Del Puerto Health Care District

Statements of Cash Flows

Year Ended June 30, 2015 and 2014

	<u>2015</u>	<u>2014</u>
<b>Cash flows from operating activities</b>		
Cash received from patients and third-parties on behalf of patients	\$ 3,340,931	\$ 2,895,175
Cash received from operations, other than patient services	111,768	348,667
Cash payments to suppliers and contractors	(2,332,734)	(2,358,358)
Cash payments to employees and benefit programs	(1,742,384)	(1,720,252)
Net cash used in operating activities	<u>(622,419)</u>	<u>(834,768)</u>
<b>Cash flows from non-capital financing activities</b>		
District tax revenues	1,200,295	1,010,333
Impact mitigation fees	128,824	6,882
Net cash provided by non-capital financing activities	<u>1,329,119</u>	<u>1,017,215</u>
<b>Cash flows from capital and related financing activities</b>		
Purchase of capital assets	(7,483)	(202,682)
Proceeds from debt borrowings	-	112,032
Principal payments on debt borrowings	(155,218)	(58,781)
Interest payments	(77,145)	(75,099)
Net cash used in capital and related financing activities	<u>(239,846)</u>	<u>(224,530)</u>
<b>Cash flows from investing activities</b>		
Net change in assets whose use is limited	(12,158)	(12,129)
Investment income	1,134	857
Net cash provided by investing activities	<u>(11,024)</u>	<u>(11,272)</u>
Net increase (decrease) in cash and cash equivalents	455,830	(53,355)
Cash and cash equivalents at beginning of year	853,950	907,305
Cash and cash equivalents at end of year	<u>\$ 1,309,780</u>	<u>\$ 853,950</u>
<b>Supplemental disclosure of cash flow information</b>		
Cash paid for interest	<u>\$ 77,145</u>	<u>\$ 75,099</u>

See accompanying notes to the financial statements

Del Puerto Health Care District

Statements of Cash Flows (continued)

Year Ended June 30, 2015 and 2014

	<u>2015</u>	<u>2014</u>
<b>Reconciliation of income from operations to net cash provided by operating activities</b>		
Operating loss	\$ (673,937)	\$ (1,045,069)
Adjustments to reconcile operating income to net cash provided by operating activities		
Depreciation and amortization of other assets	205,593	187,319
Changes in operating assets and liabilities:		
Patient accounts receivables	(168,551)	(5,912)
Due from third-party payors	(11,707)	96,036
Supplies	4,739	11,504
Prepaid expenses and deposits	(18,681)	13,538
Accounts payable and accrued expenses	48,072	(84,988)
Accrued payroll and related liabilities	(7,947)	(7,196)
Net cash used in operating activities	<u>\$ (622,419)</u>	<u>\$ (834,768)</u>

*See accompanying notes to the financial statements*

## Del Puerto Health Care District

### Notes to Financial Statements

June 30, 2015 and 2014

#### NOTE 1 - ORGANIZATION AND ACCOUNTING POLICIES

*Reporting Entity:* Del Puerto Health Care District (the District) is a public entity organized under Local Hospital District Law as set forth in the Health and Safety Code of the State of California. The District operates a Paramedic Ambulance Service for the community of Patterson and the surrounding area. The District also operates a rural health clinic providing physician and related healthcare services serving Patterson and the surrounding area. The accompanying financial statements include all activities for all of the aforementioned entities of the District. As a political subdivision of the State of California, the District is generally not subject to federal or state income taxes.

*Basis of Preparation:* The accounting policies and financial statements of the District generally conform to the recommendations of the audit and accounting guide, *Health Care Organizations*, published by the American Institute of Certified Public Accountants. For purposes of presentation, transactions deemed by management to be ongoing, major or central to the provision of health care services are reported as operational revenues and expenses.

The District uses enterprise fund accounting. Revenues and expenses are recognized on the accrual basis using the economic resources measurement focus. Based on GASB Statement Number 20, *Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities That Use Proprietary Fund Accounting*, as amended, the District has elected to apply the provisions of all relevant pronouncements as the Financial Accounting Standards Board (FASB), including those issued after November 30, 1989, that do not conflict with or contradict GASB pronouncements.

*Financial Statement Presentation:* The District applies the provisions of GASB 34, *Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments* (Statement 34), as amended by GASB 37, *Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments: Omnibus*, and Statement 38, *Certain Financial Statement Note Disclosures*. Statement 34 established financial reporting standards for all state and local governments and related entities. Statement 34 primarily relates to presentation and disclosure requirements. The impact of this change was related to the format of the financial statements; the inclusion of management's discussion and analysis; and the preparation of the statement of cash flows on the direct method.

*Management's Discussion and Analysis:* Statement 34 requires that financial statements be accompanied by a narrative introduction and analytical overview of the District's financial activities in the form of "management's discussion and analysis" (MD&A). This analysis is similar to the analysis provided in the annual reports of organizations in the private sector.

# Del Puerto Health Care District

## Notes to Financial Statements

June 30, 2015 and 2014

### NOTE 1 - ORGANIZATION AND ACCOUNTING POLICIES (continued)

*Recent Pronouncements:* The GASB issued GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities* ("GASB No. 65"), which was effective for financial statements for periods beginning after December 15, 2012. GASB No. 65 establishes accounting and financial reporting standards that reclassify, as deferred outflows of resources or deferred inflows of resources, certain items that were previously reported as assets and liabilities and recognizes, as outflows of resources or inflows of resources, certain items that were previously reported as assets and liabilities. It also provides other financial reporting guidance related to the impact of the financial statement elements deferred outflows of resources and deferred inflows of resources, such as changes in the determination of the major fund calculations and limiting the use of the term deferred in financial statement presentations. The adoption of this pronouncement did not materially affect the District's financial statements.

GASB issued GASB Statement No. 68, *Accounting and Financial Reporting for Pensions- an amendment of GASB Statement No. 27* ("GASB No. 68"), which was effective for financial statements for periods beginning after June 15, 2014. GASB No. 68 replaces the requirements of Statement No. 27, *Accounting for Pensions by State and Local Governmental Employers*, as well as the requirements of Statement No. 50, *Pension Disclosures*, as they relate to pensions that are provided through pension plans administered as trusts or equivalent arrangements (hereafter jointly referred to as trusts) that meet certain criteria. The requirements of Statements 27 and 50 remain applicable for pensions that are not covered by the scope of this Statement. It establishes standards for measuring and recognizing liabilities, deferred outflows of resources, and deferred inflows of resources, and expense/expenditures. For defined benefit pensions, this Statement identifies the methods and assumptions that should be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service. Note disclosure and required supplementary information requirements about pensions also are addressed. The District has evaluated the impact of the adoption of GASB No. 68 for the fiscal year ending June 30, 2015 and there is no effect to the District's financial statements.

GASB also issued GASB Statement No. 69, *Government Combinations and Disposals of Government Operations* ("GASB No. 69"), which was effective for financial statements for periods beginning after December 15, 2013. GASB No. 69 requires the use of carrying values to measure the assets and liabilities in a government merger. Conversely, government acquisitions are transactions in which a government acquires another entity, or its operations, in exchange for significant consideration. This Statement requires measurements of assets acquired and liabilities assumed generally to be based upon their acquisition values. It also provides guidance for transfers of operations that do not constitute entire legally separate entities and in which no significant consideration is exchanged. It defines the term operations for purposes of determining the applicability of this Statement and requires the use of carrying values to measure the assets and liabilities in a transfer of operations, and provides accounting and financial reporting guidance for disposals of government operations that have been transferred or sold. The District has evaluated the impact of the adoption of GASB No. 69 for the fiscal year ending June 30, 2015 and there is no effect to the District's financial statements.

Del Puerto Health Care District

Notes to Financial Statements

June 30, 2015 and 2014

**NOTE 1 - ORGANIZATION AND ACCOUNTING POLICIES (continued)**

*Use of Estimates:* The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amount of revenues and expenses during the reporting period. Actual results could differ from those estimates.

*Cash and Cash Equivalents:* The District considers cash and cash equivalents to include certain investments in highly liquid debt instruments, when present, with an original maturity of a short-term nature or subject to withdrawal upon request. Exceptions are for those investments which are intended to be continuously invested.

*Patient Accounts Receivable:* Patient accounts receivable represent the estimated net realizable value of amounts due from patients and third party payors. Management performs ongoing evaluations of the collectability of patient accounts receivable. A provision for contractual adjustments and uncollectible accounts is made in the period the related services are rendered. Management believes the allowance is adequate.

*Supplies:* Inventories are consistently reported from year to year at cost determined by average costs and replacement values which are not in excess of market. The District does not maintain levels of inventory values such as those under a first-in, first out or last-in, first out method.

*Capital Assets:* Capital assets consist of property and equipment and are reported on the basis of cost, or in the case of donated items, on the basis of fair market value at the date of donation. Routine maintenance and repairs are charged to expense as incurred. Expenditures which increase values, change capacities, or extend useful lives are capitalized. Depreciation of property and equipment and amortization of property under capital leases are computed by the straight-line method for both financial reporting and cost reimbursement purposes over the estimated useful lives of the assets, which range from 10 to 30 years for buildings and improvements, and 3 to 10 years for equipment. The District periodically reviews its capital assets for value impairment. As of June 30, 2015 and 2014, the District has determined that no capital assets are impaired.

*Compensated Absences:* The District's employees earn vacation benefits at varying rates depending on their years of service. Employees also earn sick leave benefits based on varying rates depending on years of service. Both benefits can accumulate up to specified maximum levels. Employees are not paid for accumulated sick leave benefits if they leave either upon termination or before retirement. However, accumulated vacation benefits are paid to an employee upon either termination or retirement. Accrued vacation liabilities as of June 30, 2015 and 2014 are \$55,483 and \$76,001, respectively.

## Del Puerto Health Care District

### Notes to Financial Statements

June 30, 2015 and 2014

#### NOTE 1 - ORGANIZATION AND ACCOUNTING POLICIES (continued)

*Risk Management:* The District is exposed to various risks of loss from torts; theft of, damage to, and destruction of assets; business interruption; errors and omissions; employee injuries and illnesses; natural disasters; and medical malpractice. Commercial insurance coverage is purchased for claims arising from such matters.

*Net Position:* Net position is presented in three categories. The first category is net position "invested in capital assets, net of related debt". This category of net position consists of capital assets (both restricted and unrestricted), net of accumulated depreciation and reduced by the outstanding principal balances of any debt borrowings that were attributable to the acquisition, construction, or improvement of those capital assets.

The second category is "restricted" net position. This category consists of externally designated constraints placed on those net assets by creditors (such as through debt covenants), grantors, contributors, law or regulations of other governments or government agencies, or law or constitutional provisions or enabling legislation.

The third category is "unrestricted" net position. This category consists of net assets that do not meet the definition or criteria of the previous two categories.

*Net Patient Service Revenues:* Net patient service revenues are reported in the period at the estimated net realized amounts from patients, third-party payors and others including estimated retroactive adjustments under reimbursement agreements with third-party programs. Normal estimation differences between final reimbursement and amounts accrued in previous years are reported as adjustments of current year's net patient service revenues.

*Charity Care:* The District accepts all patients regardless of their ability to pay. A patient is classified as a charity patient by reference to certain established policies of the District. Essentially, these policies define charity services as those services for which no payment is anticipated. Because the District does not pursue collection of amounts determined to qualify as charity care, they are not reported as net patient service revenues. Services provided are recorded as gross patient service revenues and then written off entirely as an adjustment to net patient service revenues.

*Operating Revenues and Expenses:* The District's statement of revenues, expenses and changes in net position distinguishes between operating and non-operating revenues and expenses. Operating revenues result from exchange transactions associated with providing health care services, which is the District's principal activity. Operating expenses are all expenses incurred to provide health care services, other than financing costs. Non-operating revenues and expenses are those transactions not considered directly linked to providing health care services.

## Del Puerto Health Care District

### Notes to Financial Statements

June 30, 2015 and 2014

#### NOTE 1 - ORGANIZATION AND ACCOUNTING POLICIES (continued)

*District Tax Revenues:* The District receives tax revenues from Stanislaus County. Tax revenue and is recorded in the year it is assessed and received or receivable. The District also receives mitigation fees from specified new construction projects in the District. These mitigation fees are recorded in the year in which they are assessed and received or receivable.

*Subsequent Events:* Subsequent events have been evaluated through the date the financial statements were available to be issued.

*Income Taxes:* The District is a political subdivision of the state of California organized under the Local Health Care District Law as set forth in the Health and Safety Code of the State of California. The District has been determined to be exempt from income taxes under Local Health Care District Law. Accordingly, no provision for income taxes is included in the accompanying financial statements. The District is no longer subject to examination by federal or state authorities for years prior to June 30, 2011, nor has it been notified of any impending examination and no examinations are currently in process.

*Reclassifications:* Certain financial statement amounts as presented in the prior year financial statements have been reclassified in these, the current year financial statements, in order to conform to the current year financial statement presentation.

#### NOTE 2 – CASH AND CASH EQUIVALENTS

As of June 30, 2015 and 2014, the District had deposits invested in various financial institutions in the form of cash and cash equivalents amounting to \$1,436,337 and \$995,349. All of these funds were held in deposits, which are collateralized in accordance with the California Government Code (CGC), except for \$250,000 per account that is federally insured.

Under the provisions of the CGC, California banks and savings and loan associations are required to secure the District's deposits by pledging government securities as collateral. The market value of pledged securities must equal at least 110% of the District's deposits. California law also allows financial institutions to secure Hospital deposits by pledging first trust deed mortgage notes having a value of 150% of the District's total deposits. The pledged securities are held by the pledging financial institution's trust department in the name of the District.

Del Puerto Health Care District

Notes to Financial Statements

June 30, 2015 and 2014

NOTE 3 - INVESTMENTS

The District's investment balances and average maturities were as follows at June 30, 2015 and 2014:

		2015			
		Investment Maturities in Years			
	Fair Value	Less than 1	1 to 5	Over 5	
Money market accounts	\$ 253,570	\$ 253,570	\$ -0-	\$ -0-	
Government investment funds	180	180	-0-	-0-	
Total investments	<u>\$ 253,750</u>	<u>\$ 253,750</u>	<u>\$ -0-</u>	<u>\$ -0-</u>	

		2014			
		Investment Maturities in Years			
	Fair Value	Less than 1	1 to 5	Over 5	
Money market accounts	\$ 241,262	\$ 241,262	\$ -0-	\$ -0-	
Government investment funds	180	180	-0-	-0-	
Total investments	<u>\$ 241,442</u>	<u>\$ 241,442</u>	<u>\$ -0-</u>	<u>\$ -0-</u>	

The District's investments are reported at fair value as previously discussed. The District's investment policy allows for various forms of investments generally set to mature within a few months to others over 15 years. The policy identifies certain provisions which address interest rate risk, credit risk and concentration of credit risk.

*Interest Rate Risk:* Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment the greater the sensitivity of its fair value to changes in market interest rates. The District's exposure to interest rate risk is minimal as 100% of their investments have a maturity of less than one year. Information about the sensitivity of the fair values of the District's investments to market interest rate fluctuations is provided by the preceding schedules that shows the distribution of the District's investments by maturity.

*Credit Risk:* Credit risk is the risk that the issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization, such as Moody's Investor Service, Inc. The District's investments in such obligations are in State government funds. The District believes that there is minimal credit risk with these obligations at this time.



Del Puerto Health Care District

Notes to Financial Statements

June 30, 2015 and 2014

**NOTE 3 – INVESTMENTS (continued)**

*Custodial Credit Risk:* Custodial credit risk is the risk that, in the event of the failure of the counterparty (e.g. broker-dealer), the District will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The District's investments are generally held by banks or government agencies. The District believes that there is minimal custodial credit risk with their investments at this time. District management monitors the entities which hold the various investments to ensure they remain in good standing.

*Concentration of Credit Risk:* Concentration of credit risk is the risk of loss attributed to the magnitude of the District's investment in a single issuer. The District's investments are held as follows: governmental agencies 0.07% and banks 99.93%. The District believes that there is minimal custodial credit risk with their investments at this time. District management monitors the entities which hold the various investments to ensure they remain in good standing.

**NOTE 4 - ASSETS LIMITED AS TO USE**

Assets limited as to use as of June 30, 2015 and 2014 were comprised of cash and cash equivalents held as a debt reserve pursuant to certain debt agreements and designated by the board for specific purposes. Interest income, dividends, and both realized and unrealized gains and losses on investments are recorded as investment income. These amounts were \$1,134 and \$857 for the years ended June 30, 2015 and 2014, respectively. Total investment income includes both income from operating cash and cash equivalents and cash and cash equivalents related to assets limited as to use. Debt securities, when present, are recorded at market price or the fair market value as of the date of each balance sheet.

**NOTE 5 - NET PATIENT SERVICE REVENUES AND REIMBURSEMENT PROGRAMS**

The District renders services to patients under contractual arrangements with the Medicare and Medi-Cal programs, health maintenance organizations (HMOs) and preferred provider organizations (PPOs). Patient service revenues from these programs approximate 84% of gross patient service revenues.

The Medicare Program reimburses the District on a fee for service basis for ambulance services.

The District contracts to provide ambulance services to Medi-Cal, HMO and PPO patients at negotiated rates. Certain patient reimbursement is subject to a schedule of maximum allowable charges for Medi-Cal and to a percentage discount for HMOs and PPOs.

Del Puerto Health Care District

Notes to Financial Statements

June 30, 2015 and 2014

**NOTE 5 - NET PATIENT SERVICE REVENUES AND REIMBURSEMENT PROGRAMS (continued)**

Both the Medicare and Medi-Cal program's administrative procedures preclude final determination of amounts due to the District for services to program patients until after patients' medical records are reviewed and cost reports are audited or otherwise reviewed by and settled with the respective administrative agencies. The Medicare and Medi-Cal cost reports are subject to audit and possible adjustment. Management is of the opinion that no significant adverse adjustment to the recorded settlement amounts will be required upon final settlement.

Medicare and Medi-Cal revenue accounts for approximately half of the District's net patient revenues for each year. Laws and regulations governing the Medicare and Medi-Cal programs are extremely complex and subject to interpretation. As a result, there is at least a reasonable possibility that recorded estimates will change by a material amount in the near term.

**NOTE 6 - CONCENTRATION OF CREDIT RISK**

The District grants credit without collateral to its patients and third-party payors. Patient accounts receivable from government agencies represent the only concentrated group of credit risk for the District and management does not believe that there are any credit risks associated with these governmental agencies. Contracted and other patient accounts receivable consist of various payors including individuals involved in diverse activities, subject to differing economic conditions and do not represent any concentrated credit risks to the District. Concentration of patient accounts receivable at June 30, 2015 and 2014 were as follows:

	<u>2015</u>	<u>2014</u>
Medicare	\$ 61,317	\$ 25,344
Medi-Cal	362,496	269,211
Other third party payors	324,861	226,889
Self pay and other	<u>133,228</u>	<u>147,450</u>
Gross patient accounts receivable	881,902	668,894
Less allowances for contractual adjustments and bad debts	<u>(297,484)</u>	<u>(253,027)</u>
Net patient accounts receivable	<u>\$ 584,418</u>	<u>\$ 415,867</u>

Del Puerto Health Care District

Notes to Financial Statements

June 30, 2015 and 2014

NOTE 7 - CAPITAL ASSETS

Capital assets as of June 30, 2015 and 2014 were comprised of the following:

	Balance at <u>June 30, 2014</u>	Transfers & <u>Additions</u>	Transfers & <u>Retirements</u>	Balance at <u>June 30, 2015</u>
Land and land improvements	\$ 162,914	\$ -0-	\$ -0-	\$ 162,914
Buildings and improvements	3,124,739	-0-	-0-	3,124,739
Equipment	<u>1,324,997</u>	<u>7,483</u>	<u>(118,309)</u>	<u>1,214,171</u>
Totals at historical cost	4,612,650	<u>\$ 7,483</u>	<u>\$ (118,309)</u>	4,501,824
Less accumulated depreciation	<u>(1,317,545)</u>	<u>\$ (205,593)</u>	<u>\$ 118,309</u>	<u>(1,404,829)</u>
Capital assets, net	<u>\$ 3,295,105</u>			<u>\$ 3,096,995</u>

	Balance at <u>June 30, 2013</u>	Transfers & <u>Additions</u>	Transfers & <u>Retirements</u>	Balance at <u>June 30, 2014</u>
Land and land improvements	\$ 162,914	\$ -0-	\$ -0-	\$ 162,914
Buildings and improvements	3,099,215	25,524	-0-	3,124,739
Equipment	<u>1,147,839</u>	<u>177,158</u>	<u>-0-</u>	<u>1,324,997</u>
Totals at historical cost	4,409,968	<u>\$ 202,682</u>	<u>\$ -0-</u>	4,612,650
Less accumulated depreciation	<u>(1,130,226)</u>	<u>\$ (187,319)</u>	<u>\$ -0-</u>	<u>(1,317,545)</u>
Capital assets, net	<u>\$ 3,279,742</u>			<u>\$ 3,295,105</u>

Del Puerto Health Care District

Notes to Financial Statements

June 30, 2015 and 2014

**NOTE 8 – LONG-TERM DEBT**

Long-term debt as of June 30, 2015 and 2014 consists of the following:

	<u>2015</u>	<u>2014</u>
Note payable to USDA, interest at 3.75%, monthly principal and interest payments of \$10,060, final payment due in 2040, secured by property.	\$ 1,899,003	\$ 1,947,520
Note payable to a bank, interest at 5.45%, monthly principal and interest payments of \$2,142, final payment due in 2019, secured by equipment.	<u>-0-</u>	<u>106,701</u>
	1,899,003	2,054,221
Less current portion	<u>(50,368)</u>	<u>(68,885)</u>
	<u>\$ 1,848,635</u>	<u>\$ 1,985,336</u>

The future principal payments required under existing debt, by years, is as follows: for the year ended June 30, 2016, \$50,368; for 2017, \$52,289; for 2018, \$54,284; for 2019, \$56,355; for 2020, \$58,505; and thereafter, \$1,627,202.

**NOTE 9 - RETIREMENT PLANS**

The District has a defined contribution retirement plan covering substantially all of the District's employees. In a defined contribution retirement plan, benefits depend solely on amounts contributed to the plan plus investment earnings. The District contributes to the plan at a rate of three percent of eligible compensation, based on the length of the employee's service as defined by the plan. The District's contributions become fully vested after five years of continuous service. The District's pension expense for the plan was approximately \$68,000 and \$46,000 during the year ended June 30, 2015 and 2014.

**NOTE 10 - COMMITMENTS AND CONTINGENCIES**

*Litigation:* The District may from time-to-time be involved in litigation and regulatory investigations which arise in the normal course of doing business. After consultation with legal counsel, management estimates that matters existing as of June 30, 2015 will be resolved without material adverse effect on the District's future financial position, results from operations or cash flows.

Del Puerto Health Care District

Notes to Financial Statements

June 30, 2015 and 2014

**NOTE 10 - COMMITMENTS AND CONTINGENCIES (continued)**

*Operating Leases:* The District leases various pieces of equipment under operating leases expiring at various dates. Total equipment lease and rent expense for the years ended June 30, 2015 and 2014 were \$11,468 and \$12,079, respectively. Future minimum lease payments for the succeeding years under operating leases with a remaining term in excess of one year as of June 30, 2015 are no considered material.

*Health Insurance Portability and Accountability Act:* The Health Insurance Portability and Accountability Act (HIPAA) was enacted August 21, 1996, to ensure health insurance portability, reduce health care fraud and abuse, guarantee security and privacy of health information, and enforce standards for health information. Organizations are subject to significant fines and penalties if found not to be compliant with the provisions outlined in the regulations. Management continues to evaluate the impact of this legislation on its operations including future financial commitments that will be required.

*Health Care Reform:* The health care industry is subject to numerous laws and regulations of federal, state and local governments. These laws and regulations include, but are not necessarily limited to, matters such as the Affordable Care Act, licensure, accreditation, government health care program participation requirements, reimbursement for patient services, and Medicare and Medi-Cal fraud and abuse. Government activity has increased with respect to investigations and allegations concerning possible violations of fraud and abuse statutes and regulations by health care providers. Violations of these laws and regulations could result in expulsion from government health care programs together with the imposition of significant fines and penalties, as well as significant repayments for patient services previously billed. Management believes that the District is in compliance with fraud and abuse as well as other applicable government laws and regulations. While no material regulatory inquiries have been made, compliance with such laws and regulations can be subject to future government review and interpretation as well as regulatory actions unknown or unasserted at this time.

## **Attachment B**

Excerpt from City of Oakland Charter:

**Section 218. Non-Interference in Administrative Affairs.** Except for the purpose of inquiry, the Council and its members shall deal with the administrative service for which the City Administrator, Mayor and other appointed or elected officers are responsible, solely through the City Administrator, Mayor or such other officers. Neither the Council nor any Council member shall give orders to any subordinate of the City under the jurisdiction of the City Administrator or such other officers, either publicly or privately; nor shall they attempt to coerce or influence the City Administrator or such other officers, in respect to any contract, purchase of any supplies or any other administrative action; nor in any manner direct or request the appointment of any person to or his removal from office by the City Administrator or any of his subordinates or such other officers, nor in any manner take part in the appointment or removal of officers or employees in the administrative service of the City. Violation of the provisions of this section by a member of the Council shall be a misdemeanor, conviction of which shall immediately forfeit the office of the convicted member.

**(Amended by: Stats. November 1988, November 2000 and March 2004.)**

PART IV

Stanislaus County  
Detention Facilities Inspections

Case #16-13GJ

**2015 – 2016 Stanislaus County Civil Grand Jury  
Stanislaus County Detention Facilities Inspections  
Case # 16-13-GJ**

**SUMMARY**

The 2015-16 Stanislaus County Civil Grand Jury (SCCGJ) conducted its annual detention facilities inspections, as required by California Penal Code 919(b) [CPC919(b)]. The SCCGJ commends the Stanislaus County Sheriff's Department for its professionalism and assistance during the SCCGJ inspection process at the Public Safety Center (PSC), Day Reporting Center (DRC), and the Downtown Jail (DJ). Additionally, the SCCGJ wants to thank the Stanislaus County Probation Department for its cooperation during the inspection process at the Juvenile Detention Facilities (JDF) and Day Reporting Center (DRC).

The SCCGJ is providing interested members of the public this detailed report as a means of sharing insights and information not readily available to the public.

**GLOSSARY**

AB109	California Assembly Bill AB 109 – Pertaining to state penitentiary inmate realignment/transfer to county jails.
AB900	California Assembly Bill supplement to AB109 – Requires the state to reimburse local agencies for certain costs they incur for adhering to state mandates.
CAP	Culinary Arts Program
CFMG	California Forensic Medical Group
CPC919(b)	California Penal Code 919(b) – The grand jury shall inquire into the condition and management of the public prisons within the county.
CPC4025.5	California Penal Code 4025.5 – Inmate Welfare Fund Existing law provides that the sheriff of each county may maintain an inmate welfare fund to be kept in the treasury of the county. Ten percent of all gross sales of inmate hobby craft, and any rebates or commissions received from a telephone company, as specified, are required to be deposited. Existing law authorizes the sheriff to expend money from the fund to assist indigent inmates, prior to release, with clothes and transportation expenses, as specified. Existing law authorizes inmate welfare funds to be used to augment county expenses determined by the sheriff to be in the best interests of the inmates. The sheriff is required to submit an itemized report of those expenditures annually to the board of supervisors.
DJ	Downtown Jail
DRC	Day Reporting Center
FIFO	First in, First out
JCC	Juvenile Commitment Center



JDF	Juvenile Detention Facilities
JH	Juvenile Hall
PSC	Public Safety Center (Adult detention facility)
RN	Registered Nurse
SCCGJ	Stanislaus County Civil Grand Jury
SCCILS	Sheriff's Custody and Community Institute of Life Skills
Title 15	California Department of Corrections and Rehabilitation regulation pertaining to jail standards; each inmate shall be provided a wholesome, nutritionally balanced diet. Nutrition levels shall meet the recommended dietary allowances and dietary reference intakes as established by the Nutritional Board of the Institute of Medicine, National Academy of Science.

## BACKGROUND

CPC 919(b) mandates that all civil grand juries inquire into the condition and management of the public prisons within the county.

## METHODOLOGY

Utilizing the Detention Facility Inspection Form, which was downloaded from the California Civil Grand Jurors' Association website (cgja.org), the SCCGJ panel inspected the following facilities:

Stanislaus County Public Safety Center (PSC)  
200 Hackett Rd.  
Modesto, CA 95358

Stanislaus County Downtown Main Jail (DJ) (men only)  
1115 H St.  
Modesto, CA 95353

Stanislaus County Day Reporting Center (DRC)  
190 Hackett Rd.  
Modesto, CA 95358

Stanislaus County Juvenile Commitment Center (JCC)  
2215-A Blue Gum Ave.  
Modesto, CA 95351

During the inspection the SCCGJ interviewed the sergeant, deputies and a classroom of inmates.

## **PUBLIC SAFETY CENTER (PSC)**

The PSC is located adjacent to the Sheriff's Department headquarters. At the time of the SCCGJ inspection, there were 918 inmates in custody both male and female. The PSC is constructed using a pod-style architecture which allows for direct supervision (inmates within eyesight of deputies at all times).

Only females are booked at the PSC. Approximately 3,000 female arrestees are booked each year. As part of the booking process, a medical screening form is completed by the intake deputy. If there are any "yes" answers to the questions, a nurse will interview the arrestee in more depth. Arrestees are fingerprinted, photographed, and then placed in a holding cell. Female inmates are interviewed extensively to determine where they are best housed.

### **Kitchen**

The kitchen facility prepares up to 4,500 meals per day for all county adult detention facilities. There is capacity to service outside counties as needed. A dietitian is employed on a retainer basis. Diets for medical or religious purposes are provided. The menu rotates every two weeks. Within the kitchen there is a state-of-the-art bakery where inmates are trained for an occupation after release.

Facility staffing is augmented with inmate labor. Between 20 and 30 inmates work each shift. Inmates are supervised by deputies at ratio of one deputy to eight inmates. Conflicts between inmates or staff and inmates result in the inmate being removed from kitchen duties.

### **Laundry**

Approximately eight tons of laundry are done each day. The operation serves all county detention facilities. Up to 12 inmates work in the laundry facility Monday through Friday.

Inmates are provided a change of clothes twice per week and bed sheets are changed out once per week. During winter months, one additional blanket is provided.

### **Units 1 and 2**

Units 1 and 2 are two separate buildings used to house inmates. Each unit consists of three housing facilities – A, B and C. The SCCGJ inspected only Unit 2.

The SCCGJ inquired about the use of video cameras at the facility. Only the doors which access the facility and each housing unit have cameras. None of the units or dorms have interior cameras, and a camera view into cells or showers is not permitted. The only cells that have cameras are the safety and sobering cells. Since the units and dorms are considered direct supervision, where a staff member is always present, there is no need for cameras, and this is not seen as a cost or safety issue.

None of the custodial deputy staff wear body cameras in the facilities or on the street; at this point, it is a policy issue that is not favored, although body cameras are an item that could be added in the future. Currently, if there is an incident or a planned cell extraction, custodial sergeants carry a small video recording device to capture the incident.

Staffing in each housing facility consists of one deputy for every 86 inmates. When inmates are out of their cells, 43 are allowed out at a time.

Inmates are classified by color of their clothing. White and orange identifies protective custody, gray is for general population, red and white striped is for maximum security inmates.

At the time of our inspection, there were 124 inmates charged with murder.

The PSC has seen an increase in serious and violent offenders due to AB109. These more serious offenders are being housed in the county jail facilities.

Gang members are segregated by gang affiliation.

Minimum security inmates are allowed contact visits. All other inmates use a visiting room that has a glass partition with a phone and speaker. Inmates meeting with their attorneys are in an area that has a glass partition, phone, speaker, and a small pass through for documents. No visitors are allowed on Wednesdays which are used for detailed cleaning.

Inmates have recreation three hours per week, scheduled one hour at a time every other day. A typical day's schedule consists of breakfast at 5:00 a.m., lunch at 10:30 a.m., and dinner at 4:00 p.m. Lights are out at 10:00 p.m.

There is a commissary kiosk at the PSC. Family members can deposit money in an inmate's accounts and they are assessed a \$2.00 transaction fee. Inmates obtain commissary items by filling out an order form. Orders are filled by custodial deputies and delivered on a specific day of the week. Inmates are allowed to spend no more than \$100.00 per week. Upon an inmate's release, any remaining balance in their account is given to them on a debit-type card. All profits from the commissary are kept in the Inmate Welfare Program Fund.

Custodial deputies attend a six-week state certified academy. They work rotating 12-hour shifts – three days on, four days off one week, then four days on and three days off the following week. Frequently, due to unanticipated absences, on-duty custodial deputies are mandated to work four hours' overtime, making their shift 16 hours long.

Emergency Evacuation Plan drills are reviewed by the Title 15 Compliance Deputy. This custodial deputy makes sure that the PSC facility is in compliance with the Board of State and Community Corrections regulations. Custodial deputies are trained for medical emergencies and there are automatic emergency defibrillators in the facility.

### **Education and Classrooms**

In 2012, the Sheriff's Custody and Community Institute of Life Skills (SCCILS) curriculum was designed to offer a variety of services to inmates housed at the PSC. The classes are taught by volunteers and custodial deputies. The overall goal is to extend a variety of services to the inmate population in an effort to reduce the likelihood of recidivism. **(Attachment A)**

This is a sampling of the numerous course offerings: Anger Management, Cognitive Awareness, General Education Degree (GED), Preparation Courses, Substance Abuse, Theft/Shoplifting, Life Skills Course, Successfully Transitioning into the Community, and parenting classes. See Appendix (1) for a complete list of classes offered.

Participation in educational programs is voluntary; approximately 10% of inmates attend classes. Following an assessment, inmates are required to complete core courses before attending elective

courses. SCCILS Peer Mentors are inmates that have completed the core classes, show life-skill progress, and are in good behavioral standing with the sergeant. Once assessed by the sergeant they are then able to assist other inmates enrolled in SCCILS. Peer Mentors help overcome trust issues held by the inmates in the program. Also, Peer Mentors benefit from helping others learn what they have learned about recovery and rehabilitation. Since the start of the SCCILS education programs, the recidivism rate is 33% for those inmates completing education as compared to 67% for those who do not participate.

Classroom programs are well received by the inmates who attend. Inmates choose to attend the classes because they feel they are ready for a change in their lives. When inmates are taught by custodial deputies, a bond is created. Inmates learn how to deal with the issues of living in society. Inmates leave the programs thinking about the consequences of their actions and the outcome rather than thinking about themselves.

Inmates can attend four to five 1-1/2 hour classes a day. The sergeant and custodial deputies review inmates' behavior to assess if they are responding to classroom instruction. The sergeant and the custodial deputies attended thorough training to become classroom instructors, and the sergeant is trained as a "Train the Trainer" if needed to train future deputies to become instructors.

During the inspection of the PSC the SCCGJ attended a class while in session, and was able to hear first-hand from the inmates how the Education Program had an impact on their lives. The feedback the SCCGJ received was overwhelming; the inmates felt the class has helped them cope with behavioral changes and the SCCGJ was witness to heartfelt testimonies.

## FINDINGS

- F1. Closed-circuit video cameras are used only on doors which access the facility and each housing unit, and in the safety and sobering cells, since camera views into cells or showers are not permitted.
- F2. Currently, Stanislaus County custodial deputies do not wear body cameras either in the facilities or on the street. Video recording devices are used if there is an incident or if there is a planned cell extraction.
- F3. Twelve-hour shifts are difficult to fill when deputies are unexpectedly absent.

## RECOMMENDATIONS

- R1. The Stanislaus County Sheriff's Department should consider purchase and installation of additional CCTV cameras in the general population units where permitted at the Public Safety Center.
- R2. The Stanislaus County Sheriff's Department should consider equipping custodial deputies in all detention facilities with personal body cameras that are activated when inmates are in the pods outside of their cells.
- R3. The Stanislaus County Sheriff's Department should reconsider the current staffing model of 12-hour shifts versus 8-hour shifts. In the alternative, consider creating part-time

positions (reserve custodial deputies) to augment scheduling in the event of unanticipated absences and to serve as a resource for full-time candidates for hiring.

## COMMENDATION

The SCCGJ would like to commend the Stanislaus County Sheriff's Department on the SCCILS program offered at the PSC. The program has been well received by both staff and inmates and has contributed to a 33% reduction in the recidivism rate for those inmates that have completed the courses. This is an excellent program that has generated positive results.

## STANISLAUS COUNTY DOWNTOWN JAIL (DJ)

The DJ (men only) is located in downtown Modesto. It is a three story linear style jail that opened in 1955. The third story was added in 1972 and included the most modern and most secure electric door and security panels for its day. The average inmate population is 350 with a maximum capacity of 396. There are two custodial deputies assigned to each floor. There is only one elevator to service all three floors.

The DJ contains facilities for booking and temporary detention. In addition, it provides housing for sentenced, un-sentenced, and high-risk inmates. Approximately 22,000 male inmates are booked each year.

There is a 12-bed dorm-style cell for inmates with the same gang classification. This creates segregation from rival gangs. Keeping members of the same gang together in these cells helps minimize their manipulative influence on other inmates.

There is an optional cell that is used for inmates who have been classified a behavioral and/or security risk. There are separate cells for inmates with mental health issues.

DJ inmate clothing is specifically color coded for General Population, Protective Custody, Mental Health, Maximum Security, and Gang Classifications.

The first floor includes the booking area, interview rooms, medical screening area, fingerprinting and booking photos. In addition, there are holding cells for intoxicated inmates and safety cells for those with mental health issues.

The second floor has interview rooms, medical exam rooms, a central laundry dispensing area, and jail cells.

The third floor has a dental office, medical rooms, attorney interview rooms, and cells, including single-inmate cells.

In 2012/2013, steel-mesh screening was added for safety measures to some cell bars to prevent contact in narrow walkways.

Meals which are provided by the PSC are served to all inmates in their cells.

The basement serves as the receiving point for all arrestees brought in by law enforcement. In addition, inmates who have court appearances are also brought in via the basement. There is a tunnel that connects the jail to the courthouse for inmates being brought into court. Within the tunnel structure, several holding cells serve as secure staging areas for the inmates. On busy court days, up to 200 inmates from all detention facilities are processed through the court system.

The exercise area is located on the roof and is enclosed with wire mesh-screening. Inmates are required to be provided three hours of exercise per week. There is no gym equipment provided. The exercise area is divided into six separate sections with chain-link fencing. This allows for several different inmate classifications to be segregated during exercise. The idea of building separate sections was proposed by staff; it creates better inmate management during exercise times. There are nonlethal-force weapons available to the deputies, if needed.

Visitation is daily except Wednesdays, which are reserved for clothing and bedding changes. Inmates are allowed two 30-minute visits per week to maintain family relationships. Visitation hours are 8:00 a.m. to 10:30 a.m., 1:00 p.m. to 3:00 p.m. and 6:00 p.m. to 10:00 p.m. Inmates must complete a Request for Visitation form for approval prior to any visits. Visitation can be denied for disciplinary reasons, and denials may be appealed.

Contraband is considered an ongoing problem. Types include razors fashioned as weapons, stabbing weapons (shanks), drugs, mirrors, and prison-made alcohol (pruno). Cells are randomly searched approximately once per week – more often if specific information is obtained. Suicides are not very common. There was one suicide in the past two years. There were 11 in-custody deaths in the past two years, all associated with medical issues.

During the tour, the SCCGJ learned that gang members keep logs of custodial deputies' names and daily routines. The SCCGJ believes this activity could result in gang members sharing the information with their peers on the street, thereby creating the potential for intimidation of deputies and the deputies' families.

## **FINDINGS**

- F4. Gang members' logs of custodial deputies' names and daily routines could cause intimidation of custodial deputies and their families.

## **RECOMMENDATIONS**

- R4. The Stanislaus County Sheriff's Department should consider removing the names of custodial deputies from their uniforms.

## **DAY REPORTING CENTER (DRC)**

The DRC construction began in August 2014 and opened August 13, 2015. It is a 13,000 square foot secure building. It includes eight interview rooms, six classrooms, multi-purpose room, and computer lab.

The DRC is under the jurisdiction of the Probation Department, in partnership with the Stanislaus County Sheriff's Department and Behavioral Health and Recovery Services. The DRC

is designed to offer a variety of services to offenders who are under the jurisdiction of the Probation Department. The main goal is to reduce the likelihood of recidivism.

Program participants first meet with a counselor to determine risk level. In addition, an RN coordinates any mental health needs with primary care physicians. Participants are assigned to the appropriate courses, and upon completion, probation officers follow up with probationers in the community.

The overall goal of the DRC is to become a “One-Stop Shop” for initial assessments and evidence-based programming to evaluate and address the offenders needs.

The following is a sample of the services and classes that are being offered: Cognitive Behavioral Therapy (CBT), Anger Management Counseling, Thinking for a Change (T4C), Drug and Alcohol Counseling, GED Preparation Courses, and a 52-week Domestic Violence/Batterer’s Treatment program.

Bus passes are offered to those in need of transportation.

## **FINDINGS**

None

## **RECOMMENDATIONS**

None

## **COMMENDATIONS**

The SCCGJ commends the Stanislaus County Probation Department for their professionalism and assistance during the SCCGJ inspection process at the DRC.

## **STANISLAUS COUNTY JUVENILE DETENTION FACILITIES (JDF)**

Juvenile detention facilities consist of the Juvenile Commitment Center (JCC) and the Juvenile Hall (JH).

### **Juvenile Commitment Center**

The JCC was completed in 2013 at a cost of \$22.4 million. This facility houses up to 60 youth offenders who require a defined period of incarceration. The focus is on rehabilitation through vocational programs and mental health counseling. This 47,000 square-foot facility includes classrooms, occupational training rooms, program space, administrative offices, kitchen culinary training, gymnasium, and outdoor recreation areas.

The JCC was built to focus on natural light, energy efficiency, lighting systems, and heating and air conditioning ventilation systems; the temperature throughout the facility is maintained at 72 degrees Fahrenheit.

Cameras are utilized throughout the facility.

Staffing ratio is 15 youth to one staff member. Each living unit holds up to 15 youth in single or double cells consisting of one or two beds with lightweight mattresses on cinderblock, stainless steel toilet, sink, and mirror. Accommodations are made for all special needs youth.

All youth are required to attend school while in JCC. There are high school diploma and general education development (GED) programs available. Each classroom is staffed with one teacher and one teacher's aide. Staff is provided through the Stanislaus County Office of Education. A computer lab classroom is available but not currently being staffed.

A Culinary Arts Program (CAP) is offered. The youth are required to be interviewed in order to participate in the CAP. Each class has 12 to 13 students. The youth are given the Food Protection Management Certificate exam (Serve Safe Test) after working a minimum of 30 hours. If they pass the test, they are issued a Food Handler Certificate which can be used to help them obtain employment in a food service career.

The kitchen is a state-of-the-art facility. Five full-time staff work in the kitchen and are assisted by youth workers. All prep work is done by staff. Knives are kept in a locked box. Kitchen utensils used by youth are counted before and after each shift. Youth are trained and certified to use all kitchen equipment.

Menus are submitted to the dietitian for approval; they follow Title 15 dietary regulations. Inventory of all food is maintained on a First in First Out (FIFO) basis.

Visitation takes place on Wednesday and Thursdays 6:00 p.m. to 8:00 p.m. and Sunday 1:00 p.m. to 3:00 p.m.

Mandatory exercise is scheduled one hour per day, Monday through Friday and two hours on Saturday and Sunday.

Phone calls by youth are on a collect call basis.

Youth are classified by their clothing: Green is for males, purple is for females and orange is for maximum security.

There is a garden area that was built and is maintained by youth. There are two plantings per year and seeds are donated by Stanford University. Produce grown is used in the kitchen.

## **FINDINGS**

F5. The computer lab classroom is currently not being utilized due to lack of staffing.

## **RECOMMENDATION**

R5. The Stanislaus County Probation Department should consider recruiting community volunteers to assist in the staffing of the computer lab classroom.



## Juvenile Hall

Juvenile Hall (JH) was built in 1977/78. It is a 45,000-square-foot facility that has a maximum capacity of 158 youth. JH is a maximum security detention facility for juveniles who have committed offenses prior to their 18th birthday. Those youths who are detained by the Juvenile Court are kept in custody pending completion of their court proceedings. The Juvenile Hall staff reported that the youth recidivism rate is approximately 80%.

During the booking process, an intake form is used to inquire about medical conditions, including mental health issues. All youth are tested for lice and tuberculosis. Prior to being placed into a cell, the youth take a shower and are issued clean clothes. Suicide and detoxification rooms are available, if needed.

The medical clinic is staffed 24 hours a day, seven days per week. There is an RN on staff as well as an on-call doctor. All medical staff are contracted through the California Forensic Medical Group (CFMG). Medications are dispensed twice per day and are kept in a locked cart. Inventory of medications are performed before and after each shift.

All of the youths' basic needs are provided. Parents are charged \$24.41 per day; however, few can afford to pay.

Youth perform all housekeeping duties daily. They are up at 6:00 a.m. to clean rooms and attend to personal hygiene needs. Clean clothes are issued daily and clean towels and sheets are issued twice per week.

School is mandatory and teachers are contracted by Stanislaus County Office of Education. Classes start at 8:00 a.m. and end at 2:30 p.m. with a 45- to 60-minute lunch break. TV is provided at scheduled times only. As an incentive for good behavior, a book club provides books for pleasure reading. Lights go out between 10:00 p.m. and 10:30 p.m.

Some tile grout in the common shower area is in need of repair.

Staff receives 160-200 hours of offsite training in Sacramento and 22 hours onsite. They must pass this core training prior to working alone with the youth. Staff work eight hour shifts. The staffing ratio is two staff to 15 youth. Youth are let out of the cells one at a time. Cell checks are randomly made every 15 minutes. Fire drills are conducted monthly, and the Fire Marshall inspects the facility once per year. Inspections follow a protocol and are documented.

In the coed housing unit which is divided by a barrier wall between the male and female youth, there were some cells, occupied by the males, where paint is being scraped off of the walls. On the female side, individual rooms are being painted with themes, such as the Eiffel Tower and peacock/pink colors. Over time, all the female rooms will be painted thematically. This effort is intended to help female youth cope with trauma-related issues.

## FINDINGS

- F6. The Juvenile Hall has some shower stall tiles that are in need of new grout and repair.
- F7. The Juvenile Hall has some cells that has paint being scraped off of the walls.

## RECOMMENDATIONS

- R6. The Stanislaus County Probation Department should re-grout tiles in the common shower areas.
- R7. The Stanislaus County Probation Department should re-paint cells that have paint issues.

## REQUEST FOR RESPONSES

Pursuant to Penal Code section 933.05, the Stanislaus County Civil Grand Jury requests responses as follows:

Stanislaus County Board of Supervisors  
Stanislaus County Sheriff - Coroner  
Stanislaus County Probation Department

# SCCILS CURRICULUM

## August 2015

SCCILS is designed to offer a myriad of services to inmate clients who are under the jurisdiction of the Stanislaus Sheriff's Detention Center and Alternative Jails. Our overall goal is to extend a variety of services to this population in an effort to reduce the likelihood of recidivating.

SCCILS serves as a one-stop shop for inmate clients to meet with service providers from the Community. The following is a full catalog of the services that are being offered.

- An assessment identifies the need for a Core class it becomes mandatory.
- Other courses are (Elective)s and may be chosen by inmate clients in addition to their required Core courses.

## Attachment A

desktop/curriculum.5.15/curriculum

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**ACE Overcomers, Gospel Mission Led (Elective EB verification)**

Overcoming the effects of Adverse Childhood Experiences - The ACE Overcomers program is designed to: help the individual overcome the anxiety, stress and wounded spirit associated with an abusive childhood; strengthen you to overcome damaging patterns of thoughts, behaviors, and habits; and equip you to become nurturing and connected.

**Anger Management, Deputy Led (ACCI) (Core EB)**

The *Anger Management Lifeskills Course* is not your ordinary anger management course. It focuses on faulty thinking, self-deception, justification and resistant behavior. It teaches anger avoidance and uses cognitive restructuring to intervene at the deepest level where permanent change can take place.

- Domestic violence • Hostility • Anxiety / stress • Divorce
- Self-deception • Rage • Assault • Resistant behavior
- Justification • Impulse control • Anger avoidance • Denial

**Anger Management, Friends Outside Led (Core, EB)**

**Anger Management:** The curriculum is designed to give participants an opportunity to practice skills that will allow them to positively control their behavior and the events in their lives.

**Anger Management, El Concilio Led (ACCI) (Core, EB)**

The goal of this class is to identify anger, because anger is a normal emotion experienced by everyone. Anger plays an important function in our individual and collective lives, as it motivates changes and propels us to action. Anger can function as a defense mechanism, protecting us from emotions that we are not ready to deal with. Like many things, anger can do much good, but it can also be most destructive when it is not understood and channeled in a healthy way, hence the term anger management. To manage, according to Webster's Dictionary, is "to exercise control over," "to handle, manipulate," "to succeed in accomplishing or handling, but difficulty," "to be able to cope with a situation."

**Breaking Barriers, Friends Outside Led (Core, EB)**

**Breaking Barriers:** The program is based on the belief that there is a body of knowledge to be found in cognitive psychology which, when effectively taught, allows people to break an

inhibiting cycle of conditioned habits and become more responsible, proactive and fulfilled human beings. The main objective are to realize the following: 1. Change is possible. 2. Current reality is the result of beliefs, habits and attitudes adopted in the past. 3. It is possible to choose our beliefs, habits and attitudes in order to reach our visions of a better life. The job development component will focus on filling out applications appropriately, interviewing, searching for jobs and job retention.

**Celebrate Recovery, Big Valley Church (Elective EB)**

Celebrate Recovery inside is the official Recovery program in 44 federal and state prison systems. While working through the principles of Celebrate Recovery, participants grow spiritually, and are freed from their hurts, hang-ups, and addictive habits. This freedom creates peace, serenity, joy, and most importantly, a stronger personal relationship with others and the personal, loving and forgiving Higher Power, Jesus Christ. Celebrate Recovery inside provides a natural transition back to the community from the institution since there are churches that have Celebrate Recovery in many communities. Additionally, there is an opportunity for the family of the incarcerated person to receive help as they become involved in Celebrate Recovery at the local level during their loved one's incarceration.

**Celebrate Recovery/Life's Healing Choices (Elective EB)**

This 8 week course\* offers freedom from hurts, hang-ups, and habits through eight healing choices that promise true happiness and life transformation. Using the Beatitudes of Jesus Christ as a foundation, Pastors Rick Warren and John Baker of Saddleback Church, developed the eight principles shared in this course. In addition to practical, encouraging biblical teaching, this course teaches how to apply the 8 principals, to everyday

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life. We've all been hurt by other people, we've hurt others, and we've hurt ourselves. As a result, every one, ends up with some sort of "hurt", "hang-up", or "habit". Through making each of these choices and doing the work, you will find God's pathway to wholeness, growth, spiritual maturity, happiness, and healing. You'll find real answers, real hope, and a real "future" -- one healing choice at a time. This class also relates to the Christ Centered 12 steps of the Celebrate Recovery Program. This is a non-issue specific class so all are welcome.

#### **Christ Behind the Walls, Living Word Church (Elective Non EB)**

The Christ Behind the Walls program addresses the spiritual nature of the student. We utilize the Inductive Bible Study Method to discuss life changing topics from the Biblical point of view. The various classes aids the student in how to make better choices, how to avoid temptation, how to have a real relationship with God, how to break the shackles of fear, how to forgive, how to live victoriously in difficult times, just to mention a few.

#### **Cognitive Awareness, Probation Led (ACCI Level II/III)(Core EB)**

The New Directions Cognitive Awareness Life Skills Course is designed to help people overcome faulty thinking and self-defeating behaviors. It is especially relevant for people with self-esteem, anxiety and stress problems. Its curriculum is based on best practices, supported by evidence based results. It has two main goals, one is to teach cognitive or emotional skills and the other is to confront distorted thinking. The class is currently facilitated by two Deputy Probation Officers. As instructors, the Probation Officers, guide the inmates through the work with most of the work done by the inmates themselves.

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#### **Crossroads, Friends Outside Led (Core EB)**

The main objectives are to: Understand the process of behavior change. 2. Understand how to manage attitudes and emotions. 3. Decide to take positive steps to modify existing behavior.

#### **The Stanislaus County Dept. of Child Support (Elective)**

The presentation is designed to provide an overview of services available to you through our office. We provide information on various services to include paternity establishment; genetic testing; establishing and enforcing a child and/or medical support order; Compromise of Arrears Program; modification, etc. We can provide general information in the workshop or look up specific information on your case when we return to the office and relay answers in writing. You can also use an inmate request form and write to your child support case worker at any time. Our goal is to inform you of your rights, assist you with understanding the documents you received from our office, and make ourselves available to you when you need our assistance.

#### **Every Man's Battle, Staff Led (ACCI Pornography) (Core EB)**

This is a one-of-a-kind course written in a story format that follows the life of a husband and wife, showing the addiction and recovery process for the husband. It demonstrates the difficulties placed on the marriage and the emotional impact on the spouse. It is written by experts knowledgeable in the addictive effects of pornography. It is 56 pages in nine units. It can be used for groups as well as home study.

- Statistics • Effects • Internet • Modeling • Programming
- Addiction • Recovery • Accountability • Strategies • Triggers

#### **GED Preparation Courses, Learning Quest Led (Core)**

This course is facilitated by Learning Quest and geared for inmate clients who want to prepare for the GED exam or who need basic math and reading skills. Instructors will provide on-

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going assistance and tutoring. GED testing will be paid for once the offender has reached necessary bench marks to take the test.

**Good Life Values for Women, Facilitator Led (Elective Non EB)**

The intent of this class is to see women boldly living their lives according to God's Word. Some of the curriculum is from Titus Touch Ministries by Lisa Santagate. A few of the topics covered are: The Meaning of Virtue; Attitude; Service to Others; The Whole Person - Body, Soul, and Spirit; Inner Beauty; Image Culture; Power of the Cross; Power of the Word; Legacy; Encourager

**Good Life Values, Facilitator Led (Elective Non EB)**

Good Life Values system presents principles of character in a clear manner to help reprogram a conscience so that a person can clearly see what is right and wrong. The class will read about and discuss the values of honesty, hard work, generosity, humility and thirty-six others focusing on one's personal change. Simple universal principles from the book of Proverbs studied on a weekly basis are able to transform people, homes, and all social interactions.

**H.E.L.P. (Having Eternal Life Planned), (Elective Non EB)**

I have been incarcerated in prison as well as local jails. I know how it is to wear a mask all day, yet at the end of the day take off this mask. Without the mask I had only to have more questions about where I was going, where I was and why? In the Group setting we will have discussions about our: past hurts; what hinders our advance in the future; distractions on faces getting out; what emotion are we trying to control, but end up controlling us. We provide an open discussion with each other in a group setting. To provide a reaction which we can all help with, forgiveness and the power thereof; distractions;

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discipline; *Having Eternal Life Planned* brings peace to your life because it is the inside that affects the outside.

**Landscaping, SCCILS (Elective) New**

The class will encompass the knowledge and skills related to lawn care, watering systems, and landscape design. The inmate will learn the basics of working with others completing small and large projects. They will be encouraged to take pride in hard work and the positive results of working as a team. The accomplishment of maintaining a positive outdoor environment will encourage their desire to pursue employment that requires hard work. A letter of their accomplishments will be given them for their resume. This opportunity will be primarily offered to SCCILS students in their second semester of classes and those who are waiting to enroll in the Core Courses.

**Literacy Learning Quest (Core)**

This class is facilitated by Learning Quest and offers one-on-one tutoring for offenders who test at a 6th grade reading and/or math level or below. The purpose of this class is to help the offenders improve their basic reading and math skills to the next level of being able to prepare for and take the GED.

**Marriage Counseling, The Potter's House (Elective Non EB)**

This class was developed by The Potter's House Church and is facilitated by a Volunteer Chaplin. The course is geared to those inmate clients that have families outside and those considering marriage when they return to their communities. The class will teach a 16-week Biblically based Marriage Counseling course. The course will teach subjects on marriage and the family unit such as: Love-what is love? Trust-what is trust? Discussions are focused on faithfulness; conflict; family relationships; and many more subjects. The classes are practical yet very effective when you apply them.

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#### **Men in Recovery, Behavioral Health Recovery Services (BHRS) Led (Core EB)**

This program is facilitated by Behavioral Health and Recovery Services (BHRS) and run by Certified Substance Use Counselors. The course is held three times a week, for three hours a day. Counselors follow an Intensive Outpatient Treatment model that covers many topics, including: the disease concept, denial defensive mechanisms, spirituality, problem solving, taking responsibility, stress management and relapse prevention, among others. Offenders must be screened and assessed first for the appropriateness for the program.

#### **Mentoring by Peers, SCCILS (Elective 2<sup>nd</sup> Semester) New**

Peer Mentors will be trained to assist students enrolled in SCCILS. They will be taught how to lead discussions surrounding correspondence courses, homework assignments, and peer discussion groups. Peer Mentors will continue their personal growth as they are trained to be Mentors. They will benefit from helping others learn what they have learned about recovery and rehabilitation. They will learn that mentoring is a way of life and can positively affect their home and community.

#### **Moral Recognition Therapy (MRT) (Core EB)**

MRT is designed to alter how participants think and make judgments about what is right and wrong. The course will be facilitated by trained facilitators by Behavioral Health and Recovery Services (BHRS). MRT seeks to move participants from hedonistic (pleasure vs. pain) reasoning levels to levels where concern for social rules and others becomes important.

#### **Most Excellent Ways Gospel Mission (Elective EB)**

The Most Excellent Way is a Recovery Group based upon Jesus' Sermon on the Mount, in the book Matthew chapter 5, of the Bible. It has 10 Attitudes of Victorious Living. Its goal is to

restore confidence to the addicted with the word of God. It provides real solutions for that struggle, whether it be drugs, alcohol, sexual addiction of other addictive issues.

#### **Parenting Class, Friends Outside Led (Core EB)**

Parenting: The main objective is to increase knowledge of positive parenting techniques and reunification efforts between inmate parents and their children.

#### **Peer to Peer, National Alliance on Mental Illness Led (Core EB)**

Curriculum consists of three main parts. First part is an "In Our Own Voice" presentation designed to inspire hope and demonstrate recovery is possible. Second part is a ten-session "Peer to Peer" course aimed at developing life skills and managing mental health and addiction symptoms. Third part is the "Healthy Friendships" workshop. Each part of the curriculum reinforces the technique of practicing mindfulness, being aware of triggers, and following a relapse prevention plan. The Peer to Peer curriculum gives great attention to developing an individual relapse prevention plan and the Friends in Recovery curriculum revisits that plan and applies it to healthy friendships and seeking out a mentee/mentor relationship.

#### **Principles and Values, Facilitator Led (Core Non EB)**

Principles of character are taught in a clear manner to help reprogram a conscience so that a person can clearly see what is right and wrong. The class will read discuss the values of honesty, hard work, generosity, humility and thirty-six others focusing on one's personal change. Simple universal principles studied on a weekly basis are able to transform people, homes, and all social interactions.



#### Seeking Safety BHRS (Core EB)

Seeking Safety is a present-focused therapy to help inmates attain safety from trauma/PTSD and substance abuse. The treatment provides clinicians with a book that serves as a guide and provides client handouts and a clinician guide. The treatment was designed for flexible use. It has been conducted in group and individual format; for females, males, and mixed-gender; with adults and adolescents; using all topics or fewer topics; in a variety of settings (outpatient, inpatient, residential); and for both substance abuse and dependence. It has also been used with people who have a trauma history, but do not meet criteria for PTSD; or for those with substance use disorder, but no trauma/PTSD.

#### Substance Abuse, Facilitator-Led (ACCT) (Core EB)

The *Substance Abuse Lifeskills Course* is for individuals with substance abuse problems. Cognitive restructuring by its very nature can work at any level of addiction, either as prevention or rehab. This is a unique cognitive restructuring course written in a story format.

- Marijuana / drugs • DUI • Chemical addiction • Distribution
- Possession • Drugs • Denial • Self-deception

#### Successfully Transitioning Into the Community, Nirvana (EB) (S.T.I.C) New

The S.T.I.C curriculum comes from many years of experiences working with offenders with multiple violations in custody and out of custody. It is based on the offender's experiences and intentions to do well after leaving jails and prisons, but still fall short. This course is designed to help the inmate take a look at some of the thinking and beliefs that cause people to stumble, and to challenge the thinking with new insight and techniques.

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#### Teen Challenge (Elective Non EB)

The Teen Challenge class will cover the explanation of the Teen Challenge rehabilitation process and instructional materials on life skills taught in the program; an example would be a booklet on "Avoiding Temptation". We would also use some of the class time for interviewing applicants to the Teen Challenge rehab program which should reduce the time now currently required of the deputies shuttling inmates to our inmate interviews.

#### Theft/Shoplifting Life Skills Course, Dist. Att. (ACCT) (Core EB)

The women in SCCILS are learning how to change the way they think, identifying criminal thinking and learning how to make the transition to thinking of others as a way of life. We are going through each chapter of the Theft/Shoplifting Life Skills Course where they are coming face to face with the results of their actions. We are discussing each question and answer in the book as a group. Victim impact stories are shared in an effort to help the women understand how their actions have changed the lives of the victim and the offender's own family in a negative manner. The beginning of the course explores the reasons people choose certain actions. We then discuss how it affects everyone involved. The class wraps up with a discussion about restitution and how that is another step they can take to make things right. Through this class we are trying to get to the core of the problem and with discussion we look at outcomes and how changing certain behaviors can impact future outcomes. Overall, the goal is to help each woman accept responsibility for their actions and make a commitment to pay restitution by leading them away from criminal thinking and toward a more positive future as they learn the life skills, thought processes, and positive behaviors necessary to be successful in life.

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#### **Thinking for a Change, Probation Led (Core EB)**

Two specially trained Deputy Probation Officers (DPOs) will be facilitating these groups. This is a closed-ended class and runs for 16 weeks. T4C is an integrated, cognitive behavioral change program for inmate clients that include cognitive restructuring, social skill development and development of problem solving skills. T4C is evidence-based and listed on the Crimeresolutions.gov website as a program that has evidence indicating it has achieved its intended outcomes. Sex inmate clients and gang members are not appropriate for this class.

#### **Women of Destiny, Living Word Church (Elective Non EB)**

This course is designed to help women receive emotional and spiritual healing. They are encouraged to seek God while they are in Custody and take Him with them when they are released. The curriculum for this study is the Bible and its timeless principles.

#### **Work Maturity, Friends Outside (Non EB)**

The program provides work maturity classes to help participants develop a sense of self-responsibility and self-motivation concerning their job search. Main objectives: 1. Ability to correctly fill out a master application. 2. Ability to interview properly. 3. Understand how to look for employment. 4. The basics of job retention.

#### **Women of Wisdom BHRS (Core, EB)**

This program is facilitated by Behavioral Health and Recovery Services (BHRS) Drug and Alcohol Counselors. The course is held three times a week, for three hours a day. Counselors utilize evidence-based curricula to facilitate topics, which include: the disease concept, denial defensive mechanisms, spirituality, problem solving, taking responsibility and stress

management, among others. Offenders must be screened and assessed first for the appropriateness for the program.

.....Classes below had been offered in the past.....

#### **Restitution Education, District Attorney (Elective Non EB)**

*How do you make things right after victimizing someone? What happens if you fail to pay restitution? Restitution starts with you. The hour long presentation will provide you with information regarding Restitution and your obligations to the victim. Take the first step towards your own redemption. Do the right thing. See you in Restitution class.*

#### **Second Chances California (EB)**

*We'd like to introduce Second Chances California, a vocational and personal growth program. This class is designed to teach vocational, employment ready skills to assist your journey after you are released. The class is also designed as an introduction to the Second Chances vocational program at the Sheriff's Department, which is a four month program teaching skills to work with livestock for former inmates. Life skills are also taught using the horses for therapy, which is done on the grounds (no riding required). This is a fun class, with a lot of group time, discussion and debate. Your input is important during class. You will work on personal goals and learn a little about life skills/planning. You are welcome to join us.*



PROGRAM OFFICE

Program Clerk Cheryl Hernandez: 491 8780

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PART V

Stanislaus County Building Study

Case #16-15GJ

**2015 – 2016 Stanislaus County Civil Grand Jury  
Stanislaus County Building Study  
Case #16-15GJ**

**SUMMARY**

A primary responsibility of the Civil Grand Jury is “to investigate and report on the operations of county government to be assured that they are being administered efficiently, honestly, and in the best interests of its citizens.” The Stanislaus County Civil Grand Jury (SCCGJ) undertook a project to determine if city-owned properties were being used to their highest and best practices. The SCCGJ requested a summary of all properties owned by each city in the county to determine if they were being used appropriately. During the course of the investigation, it was clear that there is a wide range of tools used to account for city-owned properties, some of which are easier for the public to access and use than others. Some lists were so labor intensive it was difficult to figure out where the property was located, what it was, and how it is being utilized. The SCCGJ decided to focus its efforts on giving recommendations to the cities for accounting for properties to make it easier for the public and help the cities to know what they own and what is being used.

**GLOSSARY**

APN – Assessor’s Parcel Number

PDF – Portable Document Format

SCCGJ – Stanislaus County Civil Grand Jury

**BACKGROUND**

There are nine incorporated cities in Stanislaus County that the SCCGJ investigated: Ceres, Hughson, Modesto, Newman, Oakdale, Patterson, Riverbank, Turlock, and Waterford. These cities own properties that include buildings that house city government, parks, sports facilities, water wells, sewer treatment plants, vacant lots and buildings, and corporation yards. The property inventory is maintained by each city in data formats that range from spreadsheets to PDFs.

**METHODOLOGY**

The SCCGJ requested a summary of properties owned by each incorporated city in Stanislaus County and received information from Ceres, Hughson, Modesto, Oakdale, Patterson, Riverbank, Turlock, and Waterford. There were no responses from the City of Newman.

**DISCUSSION**

Most of the property inventories supplied by the cities listed the property location and a brief description. However, there was no consistent data format, and some cities provided neither a description nor how the property was used. The best inventory was from the City of Waterford, which had a complete summary of each property, valuation calculations, and a picture.

**(Attachment A)**

The least useful data provided was from the City of Patterson, which listed the APN and PO Box, and there were no descriptions or any other details provided. The other cities had a listing by address and a description of the property. **(Attachment B)**

## FINDINGS

F1. The City of Waterford is the only city to use the Central San Joaquin Valley Risk Management Authority Building Detail Report. This report has a complete summary of each property, including date built or acquired, address, type of construction, services, features, valuations, and conclusions. In addition, each property has a current photo. Other cities would benefit from using the same system to list their inventory.

## RECOMMENDATION

R1. The Stanislaus County Civil Grand Jury recommends that all cities in Stanislaus County should consider using the Central San Joaquin Valley Risk Management Authority Building Detail Report to efficiently account for and report to the public all city-owned properties.

## REQUEST FOR RESPONSES

Pursuant to Penal Code section 933.05, the Stanislaus County Civil Grand Jury requests responses from the City Councils of the following:

City of Ceres

City of Hughson

City of Modesto

City of Newman

City of Oakdale

City of Patterson

City of Riverbank

City of Turlock

## INVITED RESPONSE

City of Waterford

Entity: 0148 CITY OF WATERFORD  
 Site: 06 BEARD PARK  
 Building: 07 CONCESSION STAND / PRESSBOX  
 540 C STREET  
 WATERFORD, CA 95386  
 Department: 00 NOT UTILIZED  
 Built / Acquired: 1980 / 1980 Inspection Date: 07/17/2014  
 Nbr. of Stories: 2 Total Square Feet: 333  
 Basement: NO Blmt Square Feet:  
 Flood Zone: X Adds/Renovations: NO  
 Occupancy: GCS CONCESSION STAND  
 Frame Type: JM JOISTED MASONRY  
 ISO Class: 2  
 GPS Lat & Long: 37.64582 -120.75756  
 Fire Protection: NONE

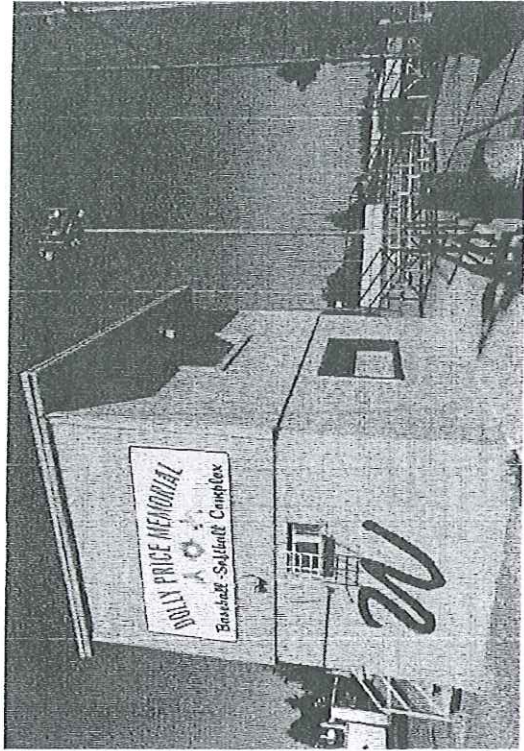
GENERAL BUILDING CHARACTERISTICS

Exterior Walls: WOOD SIDING ON STUDS, CONCRETE BLOCK  
 Roofing: BUILT-UP SMOOTH,  
 Pitch & Shape: FLAT, FLAT  
 Foundation: CONCRETE SLAB ON GROUND,  
 Floor Finish: SEALER,  
 Ceiling Finish: DRYWALL,  
 Partitions: NONE,  
 Miscellaneous: Earthquake Code - G, Record Key - \_RYH0X1H4B

SERVICES

ELECTRICAL  
 PLUMBING  
 AIR CONDITIONING - UNIT

FEATURES  
 BUILT-INS (CABINETS)



VALUATION CONCLUSIONS

Replacement Cost New: 53,700  
 Exclusion Amount: 0  
 Replacement Cost Less Exclusions: 53,700  
 Contents Value: 6,400  
 Property In The Open: 0  
 Total Insurable Replacement Cost: 60,100

NOTES



**Attachment B**

CITY OF PATTERSON  
131-015-004  
1 PLAZA CIR  
PATTERSON CA 95363-

CITY OF PATTERSON  
131-014-045  
PO BOX 667  
PATTERSON CA 95363-0667

CITY OF PATTERSON  
131-014-044  
PO BOX 667  
PATTERSON CA 95363-0667

CITY OF PATTERSON  
021-085-019  
PO BOX 667  
PATTERSON CA 95363-0667

CITY OF PATTERSON  
021-085-018  
PO BOX 667  
PATTERSON CA 95363-0667

CITY OF PATTERSON  
021-085-016  
PO BOX 667  
PATTERSON CA 95363-0667

CITY OF PATTERSON  
021-085-002  
PO BOX 667  
PATTERSON CA 95363-0667

CITY OF PATTERSON  
021-085-001  
PO BOX 667  
PATTERSON CA 95363-0667

CITY OF PATTERSON  
021-061-074  
PO BOX 667  
PATTERSON CA 95363-0667

CITY OF PATTERSON  
021-052-015  
1 PLAZA CIR  
PATTERSON CA 95363-

CITY OF PATTERSON  
021-049-058  
PO BOX 667  
PATTERSON CA 95363-0667

CITY OF PATTERSON  
021-047-012  
PO BOX 667  
PATTERSON CA 95363-0667

CITY OF PATTERSON  
021-027-039  
PO BOX 667  
PATTERSON CA 95363-0667

PART VI

Evaluation of County  
Election Practices

Case #16-18GJ

**2015/2016 Stanislaus County Civil Grand Jury  
Evaluation of County Election Practices  
Case # 16-18-GJ**

**SUMMARY**

The Stanislaus County Civil Grand Jury (SCCGJ) was invited to observe county election procedures. The purpose of an observer is to provide an avenue for public input into the election process, to assist in ensuring its integrity, encourage participation, and build voter confidence. The SCCGJ observed the process and the handling and counting of election ballots to assure the public that all Stanislaus County elections follow laws of the State of California. A review of county election procedures had not been conducted in over ten years.

**GLOSSARY**

Field Inspector	A volunteer who monitors polls, replenishes poll supplies, and serves as point of contact
Observer	A person who observes the election process
Polling Place	A location where voters cast their ballots; in dual polling places, voters from two different precincts vote in the same location.
Poll Worker	Volunteer working at polling place
Precinct	A precinct is generally the lowest-level governmentally related division in the United States and in that context is also known in some places as an election district.

**BACKGROUND**

The Registrar of Voters Division is a function of the Stanislaus County Clerk and

- Maintains the county's voter registration files
- Conducts all federal, state, and local elections held in the county
- Files Conflict of Interest Statements for Stanislaus County officials
- Files candidates' nomination documents and campaign statements
- Files and verifies state and local petitions
- Designs precinct and district boundaries
- Identifies polling places
- Recruits election officers
- Interfaces with state and federal election agencies
- Conducts voter-outreach programs

## METHODOLOGY

The SCCGJ visited the following:

August 25, 2015	Burbank-Paradise Fire Protection District Mail-in site at the Baptist Temple Church
October 14, 2015	Gene Bianchi Community Center Poll Worker Training
November 3, 2015	County of Stanislaus Consolidated District Election
February 2, 2016	City of Modesto Municipal Run-Off Election

## DISCUSSION

The Registrar of Voters Division, located at 1021 I Street, Suite 101, considers county-wide ballot security of utmost importance. No one is allowed to enter the secured rooms without clearance from the director. No one is allowed to handle any of the equipment or forms involved in the voting process without at least two employees present at all times. There are two secured and locked areas. One is a designated room that houses the computer that tabulates and communicates voting information throughout the county and the state. The second secured room is a vault where the ballots are kept when they are not being counted.

There are approximately 500 volunteers, 22 adopt-a-poll volunteer organizations, students from 15 local high schools, and 13 Field Inspectors that support county-wide elections. All volunteers and Field Inspectors are required to attend poll worker training before every election. The training is given by staff from the Registrar of Voters Division. **(Attachments A-G)**

There are over 220,000 registered voters in Stanislaus County of which over 120,000 permanently vote by mail. Prior to the election, all registered voters are mailed a sample ballot that includes instructions on how to fill it out and the location of their polling place.

All ballots are numbered and accounted for. Detailed procedures must be followed by every poll worker (see attached educational material). On Election Day, there are roving problem solvers available to all poll workers. At the close of the day (8:00 p.m.), all ballots must be accounted for, placed into sealed boxes, and the seal is signed by all staff. Additionally, two staff members guard the ballots until brought to the designated turn-in sites.

Observers are encouraged to visit any polling place to view the transparency of any and all parts of the election process. During the observation, it was noted that all polling places were easy to locate. At dual polling places, it was observed that voters had difficulty determining in which ballot box to place their ballots because there was no barrier between precinct ballot boxes.

Observers noted that, overall, the process was well managed, and the required protocol was followed.

## **FINDINGS**

- F1 Polling places were easy to find and access.
- F2 In dual polling places, some voters would attempt to place their ballots into the wrong ballot box.

## **RECOMMENDATIONS**

- R1 None
- R2 In dual polling places, a solid barrier should be put into place so that voters cannot crossover into the wrong precinct when placing their ballot into the ballot box.

## **COMMENDATIONS**

It was found that the polling places were well run. The staff and volunteers were well informed and knew their duties. If questions occurred during the voting process, there was immediate help available. Security of the election was extremely tight. The Registrar of Voters Division is well informed of the latest changes to election law.

## **REQUEST FOR RESPONSES**

Pursuant to Penal Code section 933.05, the Grand Jury requests response from:

Stanislaus County Clerk-Recorder/Registrar of Voters



**OFFICE OF COUNTY CLERK-RECORDER  
& REGISTRAR OF VOTERS  
ELECTIONS DIVISION**

**LEE LUNDRIGAN  
County Clerk-Recorder-Registrar of Voter-  
Commissioner of Civil Marriage**

*Elections: 1021 "I" Street, Suite 101, Modesto, CA 95354  
Telephone: 209.525.5200 Facsimile: 209.525.5802*

## **2016 OBSERVER PANEL PROCEDURES/ RULES FOR ALL MAIL BALLOT ELECTION**

### **Purpose of All Mail Ballot Panel:**

The purpose of an official panel is to provide an avenue for public observation and input into the election process; assist in ensuring the integrity of the election process; and encourage participation and build voter confidence in the election process. Panel members observe the processes, handling and counting of election ballots to assure the public that all Stanislaus County elections are an open process, and follow election laws of the State of California.

### **Observers may:**

- Observe the proceedings at the receiving sites.
- Make notes and watch election procedures.
- View election-related activities at the central counting site on Election Day.
- View the canvass of the vote activities following the election.
- View vote-by-mail processing.
- Ask questions of poll workers at the receiving sites as long as they do not interfere with the conduct of any part of the voting process.
- Ask questions of Registrar of Voters at the central counting site as long as they do not interfere with the conduct of the election procedures.

### **Observers are responsible for:**

- Checking in at each site, whether receiving site or central counting site.
- Wearing an identification badge.
- Maintaining a professional manner while observing the election process.
- Ensuring they do not interfere with the election process.

### **Observers may not:**

- Interfere, in the judgment of the elections official, with the conduct of the election.
- Physically handle any voting materials or equipment.
- Sit at the official worktables or view confidential voter information on any work terminal.
- Communicate with voters (within 100 feet of the entrance to a polling place) regarding the casting of a vote, or speak to a voter regarding his or her qualifications to vote.
- Display any election material or wear campaign badges, buttons or apparel.
- Wear the uniform of a peace officer, a private guard, or security personnel.

February 2016

- Use cellular phones, pagers, or two-way radios inside the polling place and/or within 100 feet of the entrance to the polling place.
- Talk to or attempt to stop the central counting site workers while they are processing ballots.
- Use the telephones, computers or other polling place facilities at polling places or the central counting site.
- Make physical contact with election personnel.
- Eat or drink in the polls or the central counting site.
- Assist in operations at any polling place or the central counting site.

For Your Information:

The Official Observer Panel is convened specifically to observe the ballot counting process which takes place regarding vote-by-mail ballots and election night and add-on count after Election Day. In addition to Election Night processes, complete counting also involves processes such as:

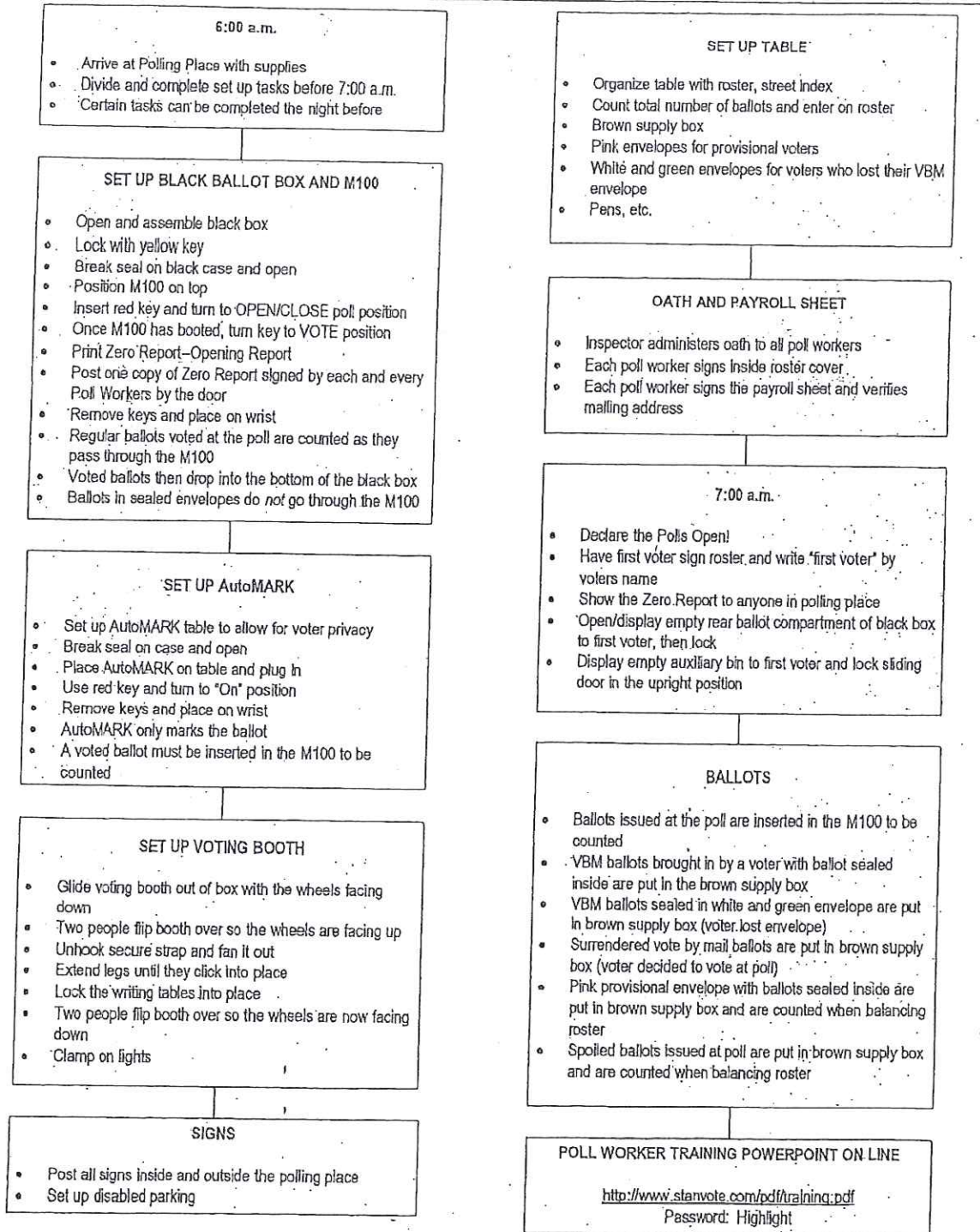
- Logic and accuracy testing of voting equipment
- Signature verification of vote-by-mail ballots
- Opening and preparation for counting mail ballots
- Election night and add-on processing of ballots
- Computer counting
- 1% manual recount of the election
- Official Canvass of results and certification of election

All the processes listed above are open to public view. You are welcome to observe any of these procedures. After certification of the election, panel members are encouraged to submit written comments to the Registrar of Voters, or Assistant Registrar of Voters.

February 2016



**Stanislaus County Registrar of Voters  
Setting Up the Polls**







**Stanislaus County Registrar of Voters  
Closing the Polls**

**8:00 p.m.  
Declare the Polls Closed!**

- Station a poll worker at the end of the voting line to designate the last person eligible to vote

**CLOSE M100**

- Check the auxiliary bin for any ballots
- Insert voted ballots through M100 to count them
- Insert red key and turn to OPEN/CLOSE poll position
- Select Close Polls
- Two closing results tapes will print
- These closing reports show the total number of votes cast at that particular precinct
- Each and every poll worker must sign both report tapes!
- An "Audit Report Log" will also print

**TAKE DOWN AutoMARK AND TABLE**

- Close down AutoMARK and repack
- Place electrical cord in AutoMARK suitcase

**DISASSEMBLE VOTING BOOTH**

- Disassemble voting booth
- Lock secure strap
- Glide it back into the box with the wheels facing down
- Secure the Velcro flaps to close the box
- Put the voting booth lights back in the separate box they came in and place in brown supply box

**PACK ALL SUPPLIES**

- Take down and pack up all signs inside and outside
- Take down and pack up disabled parking cones
- Put items away in the correct Election container

**OFFICIAL BALLOT STATEMENT**

- Remove VOTED ballots from bottom of black box
- Count and enter total number of VOTED ballots from black box on Line 3 of Ballot Statement
- Count and enter total number of voted PROVISIONAL ballots on Line 4 of Ballot Statement
- Count and enter total number of ballots SPOILED at the poll on Line 5 of Ballot Statement
- Count and enter total number of ballots that were UNUSED at the poll on Line 2 of Ballot Statement
- Add these together. It should equal the number of total ballots received at beginning of the day

**OFFICIAL BALLOT STATEMENT**

- Count total number of voter signatures in roster looking at white, green, and lavender pages
- Enter total number of voter signatures on Line 7 of Ballot Statement
- Count total number of signatures on pink roster pages
- If a voter voted provisionally, they should *only* sign the pink page! (not pink and white)
- Enter total number provisional signatures on Line 8 of Ballot Statement
- The number of signatures on the pink roster page should match the number of voted pink provisional ballot envelopes that you physically have
- If unable to balance, pack up ballot statement and go to receiving center

**PLACE CONTENTS IN CORRECT ELECTION CONTAINER  
(Total of 7)  
Return to Receiving Center**

- VOTED Ballots—Container 1
- UNUSED Ballots—Container 2
- Roster of Voters/Street Index; Payroll/Oath—Container 3
- VOTED Vote by Mail Ballots—Container 4 (orange bag)
- VOTED Provisional Ballots—Container 5
- Surrendered/Spoiled Ballots—Container 6
- Opening/Closing Reports & Key—Container 7

**RETURN TO RECEIVING CENTER**

- Two poll workers must return the brown supply box and the following to the receiving center:
- Container 1—VOTED Ballots—seal signed by each poll worker
- Container 2—UNUSED Ballots—seal signed by each poll worker
- Container 7—opening report and closing report (both signed by each poll worker), audit report and key go on top of M100 inside black carry case

**CERTIFICATE OF PERFORMANCE FORM—Certify One**

- Each poll worker must sign Certificate of Performance form and post outside polling place
- Sign and post copy of additional results/closing tape outside polling place if greater than 10 ballots were cast

**EQUIPMENT TO LEAVE AT POLLING PLACE**

- Voting booths
- Black box
- AutoMARK and table
- Cones and signs

**ONLY**

53-0003-Nov-15



Stanislaus County Elections Division  
Election Day Checklist for Polling Site

Election Day Morning Tasks		✓
1	All Election Officers take oath. Sign inside roster cover and payroll sheet.	<input type="checkbox"/>
2	Open and assemble black box. Mount M-100; print opening zero report and sign.	<input type="checkbox"/>
3	Post one copy of zero report by the door which is signed by all Election Officers.	<input type="checkbox"/>
4	Set up AutoMARK table and AutoMARK.	<input type="checkbox"/>
5	Machine not working? Call 525-5290.	<input type="checkbox"/>
6	Set up voting booth.	<input type="checkbox"/>
7	Post inside and outside signs and disabled parking cones if needed.	<input type="checkbox"/>
8	Arrange check-in table.	<input type="checkbox"/>
9	Count total number of ballots issued and enter on line 1 of roster.	<input type="checkbox"/>
10	Have first voter sign roster. Write "first voter" by their name on roster.	<input type="checkbox"/>
11	Open/display empty rear ballot compartment of black box to first voter then lock.	<input type="checkbox"/>
12	Display empty front compartment to first voter then close auxiliary bin and lock.	<input type="checkbox"/>

Election Day All Day Tasks		✓
1	Remember to check all roster pages: white, lavender and green to locate voter's name.	<input type="checkbox"/>
2	Only ask for ID if the roster tells you to "Check ID."	<input type="checkbox"/>
3	Fill out the explanation box on the roster if anything occurs to affect vote count/ballots used.	<input type="checkbox"/>
4	Voters not in roster—verify polling location: 525-5200 or 525-5230 Spanish.	<input type="checkbox"/>
5	If voter makes mistakes, can suggest use AutoMARK. Voter is allowed total of 3 ballots.	<input type="checkbox"/>
6	Regular ballots go in M-100; VBM ballots go in brown box.	<input type="checkbox"/>
7	Do not place provisional envelopes in the M-100. It will jam the machine.	<input type="checkbox"/>
8	Provisional voters only sign provisional roster and fill out right side of pink envelope.	<input type="checkbox"/>
9	EO fills out left side of envelope, places in provisional bag & puts "P" if name on white roster.	<input type="checkbox"/>
10	Place new registration form in outside pocket of pink envelope. Do not seal inside.	<input type="checkbox"/>
11	Media? Please let the media in! Notify Elections office at 525-5201 and Field Inspector.	<input type="checkbox"/>
12	Electioneering—100 feet from poll; Exit Interviews—25 feet from poll.	<input type="checkbox"/>
13	Only assist voter if they ask. Complete salmon colored page if anyone assists.	<input type="checkbox"/>

Election Day Evening Tasks		✓
1	Announce polls are closed at 8:00 p.m. Place Election Officer at end of line.	<input type="checkbox"/>
2	Unlock/open M-100 auxiliary bin. Process ballots from bin into M-100, after polls close.	<input type="checkbox"/>
3	Close AutoMARK as M-100 tapes print.	<input type="checkbox"/>
4	Fold tapes so precinct number shows at top. All Election Officers sign report tapes.	<input type="checkbox"/>
5	Place signed tapes and key on top of M-100 inside little black suitcase.	<input type="checkbox"/>
6	Count unused ballots and enter number on roster.	<input type="checkbox"/>
7	Collect inside and outside signs. Take down voting booth.	<input type="checkbox"/>
8	Begin balancing roster. Double check election officers signed inside roster cover.	<input type="checkbox"/>
9	Place materials in appropriate plastic bag. See sticker on front.	<input type="checkbox"/>
10	EOs sign seals before you place on box of voted and un-voted ballots; keep ballots separate.	<input type="checkbox"/>
11	Drop-off site: sealed voted ballot box, M-100 and tape, keys, brown box, cones and signs.	<input type="checkbox"/>
12	Two people must accompany the counted ballots to drop-off site.	<input type="checkbox"/>



Stanislaus County Elections Division  
Voter Processing Scenarios

GENERAL SCENARIOS	SOLUTION
Ballots counted in M-100?	Non-provisional ballots that are issued and voted at the polling place.
Voter asks for assistance	Name should be in two places: white roster and salmon colored list of Assisted Voters
Who signs the roster?	Voters voting at the poll sign the roster. If dropping off VBM ballot, do not sign roster.
What is the difference between spoiled and surrendered?	A ballot is spoiled if the voter makes a mistake. Voters are allowed a maximum of 3 ballots. If they make a mistake, encourage them to use the AutoMARK. A ballot is surrendered if a Vote by Mail (VBM) voter hands over the ballot to an Election Officer because they want to vote at the poll.

PROVISIONAL BALLOT	SOLUTION
Voters name is in roster but address does not match	Have voter vote provisionally. Voter signs pink provisional roster only. Voter places ballot in pink envelope. Voter fills out and signs and dates voter portion of envelope. Election Officer signs left hand side of envelope and places in provisional bag.
Voters name is not in roster but voter says they are registered	Have voter vote provisionally. Voter signs pink provisional roster only. Voter places ballot in pink envelope. Voter fills out and signs and dates voter portion of envelope. Election Officer signs left hand side of envelope and places in provisional bag.
Roster says voter is Vote by Mail (VBM). Voter does not have a ballot to surrender and wants to vote	Have voter vote provisionally. Voter signs pink provisional roster only. Voter places ballot in pink envelope. Voter fills out and signs and dates voter portion of envelope. Election Officer signs left hand side of envelope and places in provisional bag.
Voter arrives after 8:00 p.m. and insists on voting	Have voter vote provisionally. Voter signs pink provisional roster only. Voter places ballot in pink envelope. Voter fills out and signs and dates voter portion of envelope. Election Officer signs left hand side of envelope, places in provisional bag, and adds time voter arrived after 8:00 p.m.
Voter is at the wrong poll	Call poll locator line at 525-5200 or Spanish 525-5230. If voter will not go to correct poll, have them vote provisionally. Voter signs pink provisional roster only. Voter places ballot in pink envelope. Voter fills out and signs and dates voter portion of envelope. Election Officer signs left hand side of envelope and places in provisional bag.
Roster says Check ID	Voter shows ID (can be utility bill or bank statement) signs roster and votes. If voter won't show ID, have them vote provisionally.
When does a provisional voter need to re-register?	When voters name not in roster; name in roster but address different; or name changed from previous name in roster due to marriage, etc.

VOTE BY MAIL (VBM)	SOLUTION
Where does a VBM ballot go?	In the brown box. If dropping off VBM ballot, voter does not sign roster.
Voter drops off VBM ballot in envelope	Voter does not sign roster. Voter places sealed and signed VBM ballot in the brown box.
Someone wants to drop off a VBM ballot for spouse, roommate, etc.	Okay, if both voter and person dropping off envelope have signed the envelope.
Voter drops off VBM ballot with no envelope	Provide voter with white & green envelope to fill out; insert VBM ballot. Voter does <u>not</u> sign the roster.
Voter hands over VBM ballot and wants to vote at poll instead	Election Officer writes "Surrendered VBM" in roster and voter signs roster. EO writes "surrendered" on VBM ballot and places ballot in surrender bag. Voter casts poll ballot and feeds it into the M-100.
VBM voters name is on roster but does not have a ballot to surrender	Have voter vote provisionally. Election Officer makes note on white roster page, but voter signs pink provisional roster only. Voter places ballot in pink envelope. Voter fills out and signs and dates voter portion of envelope. Election Officer signs left hand side of envelope and places in provisional bag.

5



## Update on 2016 Election Laws

Presented by Lee Lundrigan, Stanislaus County Clerk / Recorder / Registrar of Voters

### Existing laws

1. "Postmark plus 3" - Directs ROV to accept voted ballots received Friday after an election if they are postmarked on or before Election Day.  
Effective Jan. 1, 2015 EC 3020, 4103
2. Canvass extension - Extends completion of the canvass of the vote from 28 to 30 days. Exception - UDEL election. Effective Jan. 1, 2015 EC 15372
3. Bond measure wording - Requires bond measures to list an estimate of the total debt service that could be incurred if all the bonds are issued and sold. EC 9401 (AB 2551)

### 2016 New Laws

1. "Ballot cure" - Requires the ROV to allow eight days after an election for voters who have not signed their vote by mail envelopes to come into the office to sign them or submit an Unsigned Ballot Envelope Statement.  
Stanvote.com  
Click on "VOTER SERVICES"  
Select "Unsigned Ballot Envelope Form"  
Effective Jan. 1, 2016 EC 3019 (AB 477)
2. Ballot Initiatives: Filing Fees - Increases the filing fee paid by proponents when a proposed ballot initiative or referendum is submitted to the attorney general from \$200 to \$2,000. The fee covers preparation of a circulating title and summary. Effective Jan. 1, 2016 EC 9001 - (AB 1100)
3. Statewide Recounts - Governor or SOS may order a state-funded recount if vote margin is 1,000 or fewer. Requires review of rejected ballots. SOS will revise the statewide ballot recount guidelines and county charges for manual recounts. Recount request must be made between 31-36 days following election.  
Effective Jan. 1, 2016. EC 15601, 15620, 15621, 15626, 15627, 15632, 15645, 15646, 15649, 19204.5 (AB 44)
4. Voter Pre-registration - Allows eligible California residents between the ages of 16 and 18 to "pre-register" to vote. Bill removes mention of deputy registrars, among other minor voter registration code cleaning.  
Effective Jan. 1, 2016 EC 2000 - 2200s (AB 1020)
5. California New Motor Voter Program - Eligible Californians will be registered to vote when they get driver's license, identification card, address change. Must opt out or information electronically sent from DMV to SOS. For new DMV transactions; not retroactive.  
Effective within one year of June 2016 / Vote Cal cert EC 2100, 2102, EC 2260-2270 (AB 1461)
6. UDEL Voter Turnout in Odd Years - Limits district elections to even years if odd year elections have resulted in "a significant decrease in voter turnout" defined as 25 % less than the average turnout in that district's previous four statewide general elections. Must move to even years by 2022.  
Effective Jan. 1, 2018 EC 14050 through 14054 (SB 415)
7. Elections in Cities - No voter approval required for cities of fewer than 100,000 people to change to district elections. Government Code 34886 (SB 493)
8. Petition signature withdrawal - Allowed if the petition signer's name, residence, address and signature appear on the written withdrawal request. EC 103 (AB 1535)
9. Ballot drop-off locations - SOS to set guidelines / procedures for security at ballot drop off boxes. EC 3017, 3025 (SB 365)
10. FPPC Form 410 (form to open, amend, terminate a committee) - Threshold increased from \$1,000 to \$2,000.  
Effective Jan. 1, 2016 AB 594
11. FPPC Form 497 - 90 day, 24 hour reporting period. Lump sum or aggregate \$1,000 contributions must be reported within 24 hours. Previously reports ended before Election Day.  
Effective Jan. 1, 2016 AB 594

Central Committees

DEMOCRATIC CENTRAL COMMITTEE			REPUBLICAN CENTRAL COMMITTEE		
Districts	Seats		District	Seats	
District #1	4	21 Total	District #1	5	21 Total
District #2	4		District #2	5	
District #3	4		District #3	3	
District #4	5		District #4	5	
District #5	4		District #5	3	

FPPC, Manual 2 for Local Candidates – Central committee candidates remaining below the \$2,000 threshold are exempted from FPPC filings. Central committee candidates must file when \$2,000 threshold is exceeded.

Updates

Vote Cal – HAVA required statewide voter registration database. Will enable counties to view registrations throughout the state. Vote Cal goals: accurate voter rolls, ease of voter relocation, reduce fraud, cost savings on rejected mail, blocks a person from registering or voting in multiple jurisdictions. Stanislaus County plans to "go live" with Vote Cal Feb. 15, 2016. (Training planned for Feb. 17-19.)

2016 Elections

- Feb. 2, 2016 – City of Modesto Municipal Run-Off (all mail)
- June 7, 2016 – Presidential Primary Election (polling sites)
- Nov. 8, 2016 – Presidential General Election (polling sites)

2016 Election Calendars

Located on the Stanislaus County Registrar of Voters website:

Stanvote.com  
 Click on "CANDIDATES / MEASURES"  
 Select "Election Calendars"

OFFICE OF COUNTY CLERK-RECORDER  
 & REGISTRAR OF VOTERS  
 ELECTIONS DIVISION

LEE LUNDSTAD  
 County Clerk / Recorder / Registrar of Voters  
 Commissioner of Civil Marriage

Elections: 1021 T Street, Suite 101, Modesto, CA 95354

Jan. 20, 2016



## Stanislaus County Registrar of Voters

1021 "I" Street, Suite 101, Modesto, CA 95354  
Telephone: 209.525.5200 | Fax: 209.525.5802

### Unsigned Ballot Envelope Statement

(EC 3019)

**\*NOTICE TO VOTER\* YOU DID NOT SIGN YOUR VOTE BY MAIL BALLOT IDENTIFICATION ENVELOPE**

Read instructions carefully before completing the statement  
Failure to follow these instructions may cause your ballot not to count

To ensure your vote by mail ballot will be counted, immediately complete and return this statement so it reaches the Elections Office before 5 p.m. on the eighth day (Wednesday) after the election.

You must sign your name on the voter signature line, then select one of the return options:

#### Return Options

1. Stamp and address an envelope to the Elections Office at 1021 "I" Street, Suite 101, Modesto, CA 95354 and insert this signed form. You can mail or personally drop it off at the Stanislaus County Elections Office. If mailing, double check the Elections Office address and postage for accuracy.
2. Scan and e-mail your signed statement to: stanballot@stancounty.com
3. FAX your signed statement to the Elections Office at (209) 525-5802.
4. Drop-off your signed statement at a polling place or a ballot drop-off box within the county before the close of the polls on Election Day.

"I, \_\_\_\_\_, am a registered voter of Stanislaus County,

Print Name of Voter

State of California. I do solemnly swear (or affirm) that I returned a vote by mail ballot and that I have not and will not vote more than one ballot in this election. I understand that if I commit or attempt any fraud in connection with voting, or if I aid or abet fraud or attempt to aid or abet fraud in connection with voting, I may be convicted of a felony punishable by imprisonment for 16 months or two or three years. I understand that my failure to sign this statement means that my vote by mail ballot is not eligible to be counted."

Voter Signature: \_\_\_\_\_ 

Voter Residence Address: \_\_\_\_\_  
Street Address City Zip Code

If voter is unable to sign, voter may make a mark (x) which shall be witnessed by one person: \_\_\_\_\_  
Witness Signature

#### SELECT AN OPTION BELOW TO DELIVER YOUR SIGNATURE:

1. MAIL: 1021 "I" Street, Suite 101, Modesto, CA 95354
2. E-MAIL: Scan signed statement and e-mail to: stanballot@stancounty.com
3. FAX: (209) 525-5802
4. IN PERSON: Sign ballot envelope at the Elections Office or return this signed form

54-3025-Feb-16



## Registrador de Votantes del Condado de Stanislaus

1021 "I" Street, Suite 101, Modesto, CA 95354  
Telephone: 209.525.5200 | Fax: 209.525.5802

### Declaración de Sobre de Boleta Sin Firma

(EC 3019)

**\*AVISO AL VOTANTE\* USTED NO FIRMÓ SU SOBRE DE REGRESO DE SU BOLETA DE VOTO POR CORREO**

Lea las instrucciones con cuidado antes de completar la declaración

La falta de seguir estas instrucciones puede causar que su boleta no sea contada

Para asegurar que su boleta de voto por correo sea contada, complete y regrese esta declaración inmediatamente para que llegue a la Oficina de Elecciones antes de las 5 p.m. en el octavo día (miércoles) después de la Elección.

Usted debe de firmar su nombre en la línea de firma del votante, luego seleccione una de las opciones de devolución:

#### Opciones de Devolución

1. Selle y ponga la dirección en un sobre dirigido a la Oficina de Elecciones en el 1021 "I" Street, Suite 101, Modesto, CA 95354 e inserte este formulario firmado. Usted puede mandar por correo o entregar personalmente a la Oficina de Elecciones del Condado de Stanislaus. Si lo manda por correo, revise de nuevo la dirección de la Oficina de Elecciones y que el franqueo este preciso.
2. Puede escanear y mandar por correo electrónico su declaración firmada a: stanballot@stancounty.com
3. Envíe por FAX su declaración firmada a la Oficina de Elecciones al (209) 525-5802.
4. Entregue su declaración completada a una casilla electoral o una ubicación de entrega de boletas dentro del condado antes del cierre de las casillas en el Día de la Elección.

"Yo, \_\_\_\_\_, soy un votante registrado del Condado de Stanislaus,

Impresión Nombre del Votante

Estado de California. Yo solemnemente juro (o afirmo) que regresé una boleta de voto por correo y que no he ni votaré más de una boleta en esta elección. Yo entiendo que si cometo o intento cualquier fraude en conexión con la votación, o si soy cómplice o intento ser cómplice de fraude en conexión con la votación, puedo ser convicto de una felonía castigable por encarcelamiento por 16 meses o dos o tres años. Yo entiendo que mi falta de firmar esta declaración quiere decir que mi boleta de voto por correo no es elegible para ser contada."

Firma del Votante: \_\_\_\_\_ 

Dirección de Residencia del Votante: \_\_\_\_\_  
Dirección de Calle Ciudad Código Postal

Si el votante no puede firmar, el votante puede hacer una marca (x) que deberá ser presenciada por una persona: \_\_\_\_\_  
Firma del Testigo

#### SELECCIONE UNA OPCIÓN ABAJO PARA ENTREGAR SU FIRMA:

1. POR CORREO: 1021 "I" Street, Suite 101, Modesto, CA 95354
2. CORREO ELECTRÓNICO: Escanee y mande por correo electrónico a: stanballot@stancounty.com
3. FAX: (209) 525-5802
4. EN PERSONA: Firme el sobre de la boleta en la Oficina de Elecciones o regrese esta forma firmada

54-3025-Spn-Feb- 16

**Election Officers, Remember Provisional Process Steps ...**

**STEP 1**

- Voter prints name, address and signs the Provisional List on pink pages in roster
- Election officer writes precinct number at top of pink envelope. Do not fill out all envelopes in advance. You won't use them all.

**STEP 2**

Give pink provisional ballot envelope and ballot to voter:

- Tell voter to return pink envelope to you with voted ballot sealed inside
- Remind voter provisional envelopes and ballots do **NOT** go through the M-100
- Remind voter to completely fill in the right-hand side of pink envelope and sign it
- If voter needs to re-register, give voter an affidavit to fill out. Completed affidavit goes in pocket on back of pink envelope – not inside envelope.

**STEP 3**

After voter returns envelope with ballot sealed inside, election officer tears off stub, gives to voter. Voter can leave.

Then election officer:

- Selects and marks a box on left side of envelope indicating reason for voting provisionally
- Completes comments field
- Election officer prints name and signs
- Places pink envelope in provisional bag 1C

For a provisionally cast vote to count, voter must provide these two pieces of information on the pink envelope:

1. VOTER SIGNATURE
2. DRIVER'S LICENSE / CALIFORNIA ID NUMBER  
OR  
LAST 4 DIGITS OF SOCIAL SECURITY NUMBER

June 2014



- Use cellular phones, pagers; or two-way radios inside the polling place and/or within 100 feet of the entrance to the polling place.
- Talk to or attempt to stop the central counting site workers while they are processing ballots.
- Use the telephones, computers or other polling place facilities at polling places or the central counting site.
- Make physical contact with election personnel.
- Eat or drink in the polls or the central counting site.
- Assist in operations at any polling place or the central counting site.

For Your Information:

The Official Observer Panel is convened specifically to observe the ballot counting process which takes place regarding vote-by-mail ballots and election night and add-on count after Election Day. In addition to Election Night processes, complete counting also involves processes such as:

- Logic and accuracy testing of voting equipment
- Signature verification of vote-by-mail ballots
- Opening and preparation for counting mail ballots
- Election night and add-on processing of ballots
- Computer counting
- 1% manual recount of the election
- Official Canvass of results and certification of election

All the processes listed above are open to public view. You are welcome to observe any of these procedures. After certification of the election, panel members are encouraged to submit written comments to the Registrar of Voters, or Assistant Registrar of Voters.

August 2015



OFFICE OF COUNTY CLERK-RECORDER  
& REGISTRAR OF VOTERS

LEE LUNDRIGAN  
Clerk-Recorder, Registrar of Voters &  
Commissioner of Civil Marriage

# VOLUNTEER AT THE POLLS!!!

## BECOME A POLL WORKER

<u>Eligibility</u>	<u>Training</u>	<u>Voting Hours</u>	<u>Volunteer Hours</u>	<u>Stipend</u>	<u>Highly Desirable</u>
Registered Voter	2 - 3 hour	Polls open at 7:00 a.m.	Arrive at 6:00 a.m.	\$95 for Judges	Tech Savvy
United States Citizen	training session	Polls close at 8:00 p.m.	Leave at 10:00 p.m.	\$130 for Inspectors	Bilingual
18 years of age or older			(or upon completion)		

Poll Worker Duties:

- **Inspector:** Pick up and maintain election supplies on Election Day  
Arrange for access and keys to polling place  
Return ballots and supplies at close of polls
- **Judge:** Assist Inspector with Election Day duties
- **Field Inspector:** Drive, monitor polls, replenish poll supplies and serve as point of contact Date \_\_\_\_\_

I declare under penalty of perjury under the laws of the State of California that the information on this form is true and correct and that I am a registered voter at the address below:

Print and Sign Your Full Name \_\_\_\_\_ / \_\_\_\_\_  
Print Signature

Residence Address \_\_\_\_\_  
Street City State Zip

Mailing Address (if different from above) \_\_\_\_\_  
Street / P.O. Box City State Zip

Telephone (Cell) \_\_\_\_\_ (Home) \_\_\_\_\_ (Work) \_\_\_\_\_

CA Driver's License / ID Number \_\_\_\_\_ E-mail Address \_\_\_\_\_

**Mark all that apply:**

I speak/read the following languages fluently:  English  Spanish  Hindi  Khmer  Other \_\_\_\_\_

I am willing to work as a:  Judge  Inspector  Field Inspector  
 I have previously worked as a:  Judge  Inspector  Field Inspector

Check all locations where you are willing to work:

- |   |                                      |  |                                  |                                    |                                    |
|---|--------------------------------------|--|----------------------------------|------------------------------------|------------------------------------|
| <input type="checkbox"/> Anywhere I am needed | <input type="checkbox"/> Ceres       | <input type="checkbox"/> Crows Landing | <input type="checkbox"/> Denair  | <input type="checkbox"/> Hickman   | <input type="checkbox"/> Hughson   |
| <input type="checkbox"/> Keyes                | <input type="checkbox"/> Modesto     | <input type="checkbox"/> Newman        | <input type="checkbox"/> Oakdale | <input type="checkbox"/> Patterson | <input type="checkbox"/> Riverbank |
| <input type="checkbox"/> Turlock              | <input type="checkbox"/> Valley Home | <input type="checkbox"/> Waterford     | <input type="checkbox"/> Westley |                                    |                                    |

<p><b>RETURN THIS FORM VIA MAIL:</b> Elections Office, Attn: Poll Worker Program, 1021 I St., Suite 101, Modesto, CA 95354                  or <b>VIA FAX:</b> (209) 525-5802</p> <p><b>Office use only:</b> Registered Voter Y N MEG Y N Prior EO History Y N Verified by: _____</p>
---

Last minute replacements are difficult to find, so we ask that you please sign up only if you are serious about making this commitment.  
 Questions: Contact a Poll Worker Program Coordinator at (209) 525-5233

PART VII

Assessment of  
Community Services Agency

Case #16-23GJ

**Stanislaus County Civil Grand Jury (SCCGJ)  
Assessment Of The Community Services Agency  
Case No. 16-23GJ**

**SUMMARY**

The 2015-2016 Stanislaus County Grand Jury (SCCGJ) performed an assessment of the Stanislaus County Community Services Agency (CSA) to determine whether adequate audits/reviews were being performed. The CSA budget for 2015-2016 is \$325 million or 29.6% of the total Stanislaus County budget of \$1 billion and is the agency with the largest budget. The CSA was chosen because it represents a large portion of the county budget.

**GLOSSARY**

BAAC – Brown Armstrong Accountancy Corporation

C-CFSR – California-Child and Family Services Review

CFSR – Child and Family Services Review

CSA – Community Services Agency

SCCGJ – Stanislaus-County Civil Grand Jury

**BACKGROUND**

CSA has seven locations and a staff of 1,076 employees that serves an average 299,770 persons within the county. The CSA operates approximately 72 social welfare programs providing assistance, direct client services, and support for the benefit of the community.

**METHODOLOGY**

Assessment by the 2015-2016 SCCGJ of the CSA included the following:

1. Briefing by the CSA Director.
2. Review of the audit report dated June 30, 2015, of CSA Program Services and Support Fund's Child Development Programs issued by Brown Armstrong Accountancy Corporation (BAAC).
3. Review of the California-Child and Family Services Review (C-CFSR) – Stanislaus County System Improvement Plan January 30, 2015, to January 30, 2020.

## DISCUSSION

For the period 2015-2016, Stanislaus County CSA had two reviews: (1) audit by the BAAC (financial audit for period ending June 30, 2015) and (2) a joint state and county Child and Family Services Review (CFSR). The specific financial audit was of the CSA Program Services and Support Fund's Child Development Programs, while the CFSR is an ongoing state, county, and peer review.

1. BAAC Audit Report dated July 1, 2015 – The auditors reported that the Fiscal Year 2014-2015 Child Care financial statements present fairly, in all material respects, the financial position of CSA's Child Care programs as of June 30, 2015. There are no findings in the FY 2014-2015 Child Care Auditors' Report.
2. The C-CFSR was initiated in 2002, and the goal is to establish and subsequently strengthen a system of accountability for child and family outcomes resulting from the array of services offered by California's Child Welfare Services. As a state-county partnership, the accountability system is an enhanced version of the federal oversight system mandated by Congress to monitor states' performance and is comprised of multiple elements.

## FINDINGS

- F1 CSA has adequate audits/reviews to ensure proper financial and internal controls, as well as performance and an on-going self-improvement system.

## COMMENDATION

Stanislaus CSA should be complimented for its ongoing status as a state CSA benchmark with no significant financial audit issues. Based on the assessment, the C-CFSR (state and county) appears to have contributed toward an efficient and effective organization.

## INVITED RESPONSE

Community Services Agency

PART VIII

Stanislaus County  
Coroner's Division Tour

Case #16-27GJ

**2015-16 Stanislaus County Civil Grand Jury  
Stanislaus County Coroner's Division Tour  
Case #16-27-GJ**

**SUMMARY**

The 2015-16 Stanislaus County Civil Grand Jury (SCCGJ) participated in a tour of the Stanislaus County Sheriff's Department's Coroner's Division (SCSDCD) facility at 921 Oakdale Road, Modesto.

**GLOSSARY**

SCCGJ        Stanislaus County Civil Grand Jury

SCSDCD       Stanislaus County Sheriff's Department Coroner's Division

**BACKGROUND**

The SCCGJ believed that it would be beneficial to tour the new SCSDCD building since the facility is in a new location with state-of-the-art equipment and procedures.

**METHODOLOGY**

The SCCGJ requested a tour of the new SCSDCD facility in Modesto.

**DISCUSSION**

On Wednesday, April 13, 2016, the SCCGJ toured the modernized SCSDCD building. The former SCSDCD had been located at 939 Oakdale Road since 1979. This previous office only contained 3,600 square feet of space. The SCSDCD moved to its new location at 921 Oakdale Road in October 2015. By using an existing county building, repurposing some of the equipment from the old facility, and involving staff in the layout of the new facility, Stanislaus County saved **\$7 million** on the new facility, which contains 16,000 square feet of space with only 11,000 square feet currently occupied. This will allow the SCSDCD to expand as needed. The Division also provides contracted services to Tuolumne and Mariposa Counties, which do not have their own coroner's facilities.

The SCSDCD is led by a Stanislaus County Sheriff's Department sergeant who supervises a staff of 11 that includes deputy coroner investigators, a clerk, a public administrator, a full-time pathologist, a part-time pathologist, and forensic assistant technicians.

The tour of the SCSDCD included the administrative area with cubicles and offices where the staff works, as well as areas where bodies and vehicles are processed into the facility for examination and evidence. There are also cold storage areas that are kept at 39 degrees and can hold up to 120 bodies, as necessary.

The autopsy room is currently set up with one station but, as needed for growth, can expand to set up three additional stations. The room is comprised of all state-of-the-art forensic equipment. Additionally, there is an observation deck above the autopsy room, sealed off from the autopsy floor, for law enforcement and legal personnel to observe and listen while an autopsy is in progress. All air in the labs is filtered through HEPA (High-Efficiency Particulate Air) filters.

The facility contains an additional Decomposition Autopsy room, used for extreme cases of bodily decay and for high-profile cases; the room can be sealed off to protect the chain of evidence. The facility also has a Donor Network room that is exclusively used to extract bone, skin, and tissue for transplantation purposes.

As an additional feature, the SCSDCD facility contains two rooms where families can wait, as well as two chaplains' offices where chaplains can privately provide comfort to families. The new facility also has a large conference room that can be transformed into a Stanislaus County command center in the event of a disaster.

Since January 1, 2016, the SCSDCD has processed 730 cases. The citizens of Stanislaus County should take great pride in the new state-of-the-art coroner's facility.

## **FINDINGS**

The new Stanislaus County Sheriff's Department Sheriff's Coroner's Division facility provides much-needed services to assist in determining causes of death.

## **COMMENDATION**

The Stanislaus County Civil Grand Jury found the new Stanislaus County Sheriff's Department Coroner's Division building to be an impressive state-of-the-art facility serving the present needs of Stanislaus County; it has the potential for growth that will continue this service into the foreseeable future. It is commendable that the SCSDCD was truly a steward of taxpayers' money by utilizing existing facilities and equipment to save **\$7 million**.

## **INVITED RESPONSES**

Stanislaus County Sheriff-Coroner



PART IX

Modesto Police Department,  
Patterson Police Services,  
and Sheriff Department  
Ride-Along Programs

Case #16-28GJ

**2015-16 Stanislaus County Civil Grand Jury  
Modesto Police Department, Patterson Police Services,  
and Stanislaus County Sheriff's Department Ride Along Programs  
Case #16-28-GJ**

**SUMMARY**

The 2015-16 Stanislaus County Civil Grand Jury (SCCGJ) participated in the Modesto Police Department (MPD), City of Patterson Police Services (PPS), and the Stanislaus County Sheriff's Department (SCSD) Ride Along Programs.

**GLOSSARY**

**MPD** Modesto Police Department

**PPS** Patterson Police Services is the Division of the Stanislaus County Sheriff's Department that contracts with the City of Patterson. PPS was created in 1998 as a result of the consolidation of the Patterson Police Department into the Stanislaus County Sheriff's Department.

**SCCGJ** Stanislaus County Civil Grand Jury

**SCSD** Stanislaus County Sheriff's Department

**BACKGROUND**

The SCCGJ decided it would be beneficial for the community to see how local law enforcement agencies interact with citizens within their communities. In order to do this, the SCCGJ participated in the Ride Along Programs sponsored by the MPD, PPS, and the SCSD.

**METHODOLOGY**

In order to observe how Stanislaus County law enforcement agencies interact with local communities, the SCCGJ participated in a number of Ride Along Programs. To participate in the Program, the SCCGJ completed applications with each agency. The applications are a standard process associated with the Ride Along Program and must be completed before anyone participates. Upon approval of the application, the time and location of the ride along was established.

The SCCGJ participated in the following law enforcement agencies' Ride Along Programs:

Modesto Police Department (MPD)  
600 Tenth Street  
Modesto CA 95354

Stanislaus County Sheriff Department (SCSD)  
Patterson Police Services (PPS)  
33 S. Del Puerto Avenue  
Patterson, CA 95363

Stanislaus County Sheriff's Department (SCSD)  
250 E. Hackett Road  
Modesto, CA 95358

## **DISCUSSION**

Between the dates of December 17, 2015, and February 13, 2016, the SCCGJ participated in the MPD, PPS, and SCSD Ride Along Programs. The hours varied from early afternoon to late night rides. The ride alongs with the MPD, PPS, and the SCSD were very informative and safe for the SCCGJ. The MPD Officer, PPS, and SCSD Deputies were knowledgeable of the communities in which they serve and the law enforcement issues that these communities face on a daily basis. The officer and deputies showed great problem-solving skills, compassion, and friendliness to ensure that their communities were protected, safe environments. It was evident that the officer and deputies from these three departments take great pride in their jobs and in their communities. They constantly strive to make their communities better places to live for all citizens. The SCCGJ would like to encourage all Stanislaus County citizens to participate in Ride Along Programs in their communities to become aware of the duties and responsibilities faced by law enforcement on a daily basis.

### **Modesto Police Department (MPD)**

The ride along with the MPD occurred from 4:00 p.m. to 8:00 p.m. The MPD Officer assigned was very professional in interactions with both adults and juveniles. One interaction with an adult male, who was deemed to have mental health issues, was handled in a very compassionate and nonviolent way to ensure safety for everyone involved.

### **Patterson Police Services (PPS)**

The City of Patterson is a contract city with the SCSD so PPS is staffed with deputies from the SCSD. The ride along occurred from 2:00 p.m. to midnight and covered the city limits of Patterson. During this shift, the deputy responded to several calls and displayed knowledge of the city and its issues with gangs and crime.

### **Stanislaus County Sheriff's Department (SCSD)**

The ride along with the SCSD was from 3:00 p.m. to 3:00 a.m. in an unincorporated area of Modesto. The deputy assigned to the ride along stated that law enforcement in Stanislaus County encounters a variety of crimes including gang activity, drugs, and domestic violence. The SCCGJ was impressed with the professional manner and knowledge of the deputy. The deputy was informed, confident, and carried out the assigned duties on patrol during the ride along.

## **FINDINGS**

### **Modesto Police Department (MPD)**

- F1. The Modesto Police Department works well with the Modesto community to ensure protection for all citizens.

### **Patterson Police Services (PPS)**

- F2. Patterson Police Services works well with the City of Patterson to ensure protection for all citizens.

### **Stanislaus County Sheriff's Department (SCSD)**

- F3. The Stanislaus County Sheriff's Department works well within unincorporated areas of Modesto to ensure protection for all citizens.

## **COMMENDATION**

The Stanislaus County Civil Grand Jury commends the Modesto Police Department, Patterson Police Services, and the Stanislaus County Sheriff's Department for the professional, knowledgeable, and dedicated efforts of the officers and deputies who work diligently to protect and serve the communities in Stanislaus County.

## **INVITED RESPONSES**

Modesto Chief of Police  
Patterson Chief of Police  
Stanislaus County Sheriff-Coroner

Attachment 2

Elected Official/Department Head Responses

13 Pages, Including Cover Sheet



SHERIFF'S DEPARTMENT  
Adam Christianson, Sheriff-Coroner

BOARD OF SUPERVISORS ✓

2016 JUN 24 A 10:36

ADMINISTRATION  
DIVISION

June 16, 2016

The Honorable Marie Sovey Silveira, Presiding Judge  
Stanislaus County Superior Court  
P.O. Box 3488  
Modesto, Ca 95353

Re: Response to Grand Jury Report 16-13-GJ

Dear Judge Silveira:

The Sheriff's Department is in receipt of the Stanislaus County Civil Grand Jury's completed "Case # 16-13-GJ Stanislaus County Jail Facilities Inspection" report, dated June 8, 2016.

The Civil Grand Jury included a narrative section in the report; wherein it describes in very brief, generic terms the detention facilities and inherent operations, including the Public Safety Center (PSC), which includes the PSC-Main Facility and the PSC-Units 1 and 2, the downtown Men's Jail (CJ) and the Day Reporting Center (DRC).

Pursuant to Penal Code Sections 933(c) and 933.05 (f), the following is our response as it pertains to the Sheriff's Department Detention Facilities:

**Public Safety Center (PSC)****Findings:**

F1. Closed-circuit video cameras are used only on doors which access the facility and each housing unit, and in the safety and sobering cells, since camera views into cells or showers are not permitted.

Response: The Respondent agrees with the finding.

F2. Currently, Stanislaus County custodial deputies do not wear body cameras either in the facilities or on the street. Video recording devices are used if there is an incident or if there is a planned cell extraction.

Response: The Respondent agrees with the finding.

F3. Twelve-hour shifts are difficult to fill when deputies are unexpectedly absent.



Response: The Respondent agrees with the finding

**Recommendations:**

R1. The Stanislaus County Sheriff's Department should consider purchase and installation of additional CCTV cameras in the general population units where permitted at the Public Safety Center.

Response: The recommendation requires further analysis to evaluate the scope and cost associated with this recommendation. The department shall follow-up and further study this issue and a proposed timeline, if it is to be implemented later. It should be noted that the existing jail expansion projects for both AB 900-Phase II and SB 1022 include such cameras in their common areas.

R2. The Stanislaus County Sheriff's Department should consider equipping custodial deputies in all detention facilities with personal body cameras that are activated when inmates are in pods outside of their cells.

Response: The respondent disagrees wholly with this finding. The department has not entertained the use of body cameras for any deputies assigned either to Patrol Operations or Adult Detention facilities. The need to activate such technology only during times inmates are outside of their cells, excluding showers, or in a manner to avoid audio recording of private conversations without probable cause that a crime is being committed is both tedious and cumbersome for the assigned staff. The recommendation under R1 for additional CCTV cameras effectively negates the need for personal body cameras for custodial deputies, in that video recording of common area activities is accomplished.

R3. The Stanislaus County Sheriff's Department should reconsider the current staffing model of 12-hour shifts versus 8-hour shifts. In the alternative, consider creating part-time positions (reserve custodial deputies) to augment scheduling in the event of unanticipated absences and to serve as a resource for full-time candidates for hiring.

Response: The respondent disagrees partially with the finding. The current 12-hour shift model was agreed upon through formal labor negotiations as part of an approved MOU between the Deputy Sheriff's Association (DSA) and the County. The 12-hour shift model has only been in effect since February 2015, which is a relatively brief period for analysis. Though there have been scheduling challenges associated with mandated overtime coverage, the County used language in the MOU to recently re-open discussions in an effort to address these challenges. All recruitment and hiring practices conducted by the department include the availability of positions for extra-help deputies; however, the candidate pool has, for the most part, not been interested in the extra-help positions. We

do have some filled positions working in Court Services and the facilities but the numbers are very small.

**Commendation:**

The SCCGJ would like to commend the Stanislaus County Sheriff's Department on the SCCILS program offered at the PSC. The program has been well received by both staff and inmates and has contributed to a 33% reduction in the recidivism rate for those inmates that have completed the courses. This is an excellent program that has generated positive results.

Response: The department appreciates the recognition of our programs by the SCCGJ. Our dedicated program staff has worked diligently to develop a viable array of programs that are evidence-based and focused on reducing the rate of recidivism. These programs will expand substantially with the completion of our jail expansion projects under AB 900-Phase II and in particular with the SB 1022 Re-entry and alternatives to Custody Training (REACT) Center.

**Downtown Men's Jail (CJ)**

**Findings:**

F4. Gang members' logs of custodial deputies' names and daily routines could cause intimidation of custodial deputies and their families.

Response: The respondent disagrees wholly with the finding. The department is legally mandated to ensure all legal documents, including activity logs, are properly filled out with necessary related activities, times and the legible names of the staff entering information on these documents. The documents are subject to discovery in court and validates that mandated activities occur, as required in policy, procedure and law. The deputies are trained in the full performance of their duties, including potential inherent risks associated with their duties, and accept these positions accordingly. Employees are not intimidated by the gang members or any other inmates with whom they come into contact.

**Recommendations:**

R4. The Stanislaus County Sheriff's Department should consider removing the names of custodial deputies from their uniforms.

Response: The respondent disagrees wholly with the finding. The names of deputies on their uniforms is a common practice by uniformed law enforcement agencies throughout the country and required by the department's uniform policy. We do not operate in a



covert environment and the names are important to ensure credibility in our interactions with the community, including criminals in our custody. There is boundless case law reinforcing the obligation to identify uniformed deputies to the public they serve.

**Day Reporting Center (DRC)**

**Findings:**

None

**Recommendations:**

None

**Commendations:**

The SCCGJ commends the Stanislaus County Probation Department for their professionalism and assistance during the SCCGJ inspection process at the DRC.

Response: The department sincerely appreciates the comments from the SCCGJ. As noted, the DRC is primarily managed by our partners at the Probation Department and more appropriate for comment by them.

Sincerely,



ADAM CHRISTIANSON  
Sheriff-Coroner  
Stanislaus County

cc: Supervisor Dick Monteith, Chairman  
Stanislaus County Board of Supervisors

Edward Halsey, Foreperson Pro Tempore  
Stanislaus County Civil Grand Jury 2015-2016

Stan Risen, Chief Executive Officer  
Stanislaus County



SHERIFF'S DEPARTMENT

Adam Christianson, Sheriff-Coroner

BOARD OF SUPERVISORS ✓

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ADMINISTRATION  
DIVISION

June 16, 2016

The Honorable Marie Sovey Silveira, Presiding Judge  
Stanislaus County Superior Court  
P.O. Box 3488  
Modesto, Ca 95353

Re: Response to Grand Jury Report 16-27-GJ and 16-28-GJ

Dear Judge Silveira:

The Sheriff's Department is in receipt of the Stanislaus County Civil Grand Jury's completed "Case # 16-27-GJ Stanislaus County Coroner's Division Tour" and "Case #16-28-GJ Ride Along Programs" report dated June 8, 2016.

The Civil Grand Jury included a narrative section in the report; wherein it describes in very brief, generic terms the Coroner's Division, its operation and services provided to the community. The Civil Grand Jury also discussed the Sheriff's Ride Along Programs in the City of Patterson and the Sheriff's Operations Center.

Pursuant to Penal Code Sections 933(c) and 933.05 (f), the following is our response as it pertains to the Sheriff's Department Coroner's Division.

**Coroner's Division****Findings:**

F1. The new Stanislaus County Sheriff's Department, Sheriff's Coroner's Division facility provides much-needed services to assist in determining causes of death.

Response: The Respondent agrees with the finding.

**Commendation:**

The Stanislaus County Civil Grand Jury found the new Stanislaus County Sheriff's Department Coroner's Division building to be an impressive state-of-the-art facility serving the present needs of Stanislaus County; it has the potential for growth that will continue this service into the foreseeable future. It is commendable that the SCSDCD was



truly a steward of taxpayers' money by utilizing existing facilities and equipment to save \$7 million.

Response: The department appreciates the recognition. The completion of this project and its success is also due to many other stakeholders and partners including the Board of Supervisors, Patricia Hill Thomas, our Capital Facilities Projects Team and the men and women of the Stanislaus County Sheriff's Department who proudly serve the People of Stanislaus County.

### **Sheriff's Ride Along Programs**

#### **Findings:**

F2/F3. Patterson Police Services works well with the City of Patterson to ensure protection for all citizens. The Stanislaus County Sheriff's Department works well within the unincorporated areas of Modesto to ensure protection for all citizens.

Response: The respondent agrees with the finding.

#### **Commendations:**

The Stanislaus County Civil Grand Jury commends the Modesto Police Department, Patterson Police Services, and the Stanislaus County Sheriff's Department for the professional, knowledgeable and dedicated efforts of the officers and deputies who work diligently to protect and serve the communities in Stanislaus County.

Response: The department sincerely appreciates the comments, recognition and support of the Civil Grand Jury. At a time when law enforcement is often villainized for its efforts, the men and women who serve everyone in Stanislaus County as peace officers are hard working, dedicated professionals. We also want to recognize our non-sworn support staff and professional staff who are a valuable part of our public safety team. As the Sheriff of Stanislaus County, I'm very proud of them all.

The Honorable Marie Sovey Silveira  
Re: Response to Civil Grand Jury Report 16-27/28-GJ

June 16, 2016  
Page 3 of 3

Sincerely,

A handwritten signature in black ink, appearing to read 'Adam Christianson', with a long horizontal flourish extending to the right.

ADAM CHRISTIANSON  
Sheriff-Coroner  
Stanislaus County

cc: Supervisor Dick Monteith, Chairman  
Stanislaus County Board of Supervisors

Edward Halsey, Foreperson Pro Tempore  
Stanislaus County Civil Grand Jury 2015-2016

Stan Risen, Chief Executive Officer  
Stanislaus County



**STANISLAUS COUNTY PROBATION DEPARTMENT**

2215 Blue Gum Avenue • Modesto, CA 95358-1097

Telephone: 209.525.5400 • Facsimile: 209.525.4588

JILL SILVA

Chief Probation Officer

July 1, 2016

The Honorable Marie Sovey Silveira  
Presiding Judge of the Superior Court – Stanislaus County  
PO Box 3488  
Modesto, CA 95353

Dear Judge Silveira:

On June 8, 2016, the Stanislaus County Civil Grand Jury forwarded their report on Case #16-13 GJ detailing their findings and recommendations following the annual inspection of custodial facilities in the county as mandated by California Penal Code Section 919(b). Thank you for the opportunity to respond to the comments and recommendations of the 2015-2016 Civil Grand Jury. We value the opinion of the Grand Jury and recognize the need to have others from outside of our organization review the conditions and practices of our facility.

Although no official findings or recommendations were made with regards to the Day Reporting Center (DRC), the Probation Department appreciates the positive remarks about the professionalism of staff during the Grand Jury's site visit.

The following are the responses to findings and recommendations specific to the Probation Department

**RESPONSE TO FINDINGS 16-13 GJ – Stanislaus County Juvenile Detention Facilities (JDF)**

**Juvenile Commitment Center**

**F5. Finding:** *The computer lab classroom is currently not being utilized due to lack of staffing.*

---

Administration  
2215 Blue Gum Avenue  
Modesto, CA 95358-1097  
Telephone: 209.525.4598  
Facsimile: 209.525.5486

Adult Division  
801 11th Street, Suite B100  
Modesto, CA 95354  
Telephone: 209.567.4120  
Facsimile: 209.567.4188

Juvenile Division  
2215 Blue Gum Avenue  
Modesto, CA 95358-1097  
Telephone: 209.525.5400  
Facsimile: 209.525.4588

Juvenile Institution  
2215 Blue Gum Avenue  
Modesto, CA 95358-1097  
Telephone: 209.525.4580  
Facsimile: 209.525.5469

- R5. Recommendation:** *The Stanislaus County Probation Department should consider recruiting community volunteers to assist in the staffing of the computer lab classroom.*

**Response:** The department agrees with the finding and includes the following information.

The computer classroom in the Juvenile Commitment Facility is currently being utilized two times a week for vocational programming using the Paxton-Patterson Building Skills Program. A select number of Probation Corrections Officers have gone through the extensive Paxton-Patterson training course in order to instruct youth in blue print reading, electrical installation, wall framing and plumbing.

When the Juvenile Commitment Facility opened its doors in June 2013, it was anticipated that the computer lab would be fully utilized by both probation staff and the Stanislaus County Office of Education (SCOE). SCOE has experienced staffing reductions and therefore, is not able to use the lab as planned. The Probation Department has likewise experienced staffing issues and is in the process of hiring and training Probation Corrections Officers. The department has encountered delays in filling vacant positions due to the extensive background requirements of peace officer candidates. Additionally, new officers must complete an extensive training program prior to supervising youth in the facility. Despite the delays in filling positions, minimum staffing ratios, as required by Title 15 Minimum Standards for Juvenile Facilities, are being met.

In addition to supervising youth in the facilities, Probation Corrections Officers are responsible for providing cognitive-based programs, culinary arts training, recreational services, and horticulture education. All of these programs are fully implemented.

The Probation Department recently added six Probation Corrections Officer positions as a part of Stanislaus County's Fiscal Year 2016-2017 Proposed Budget process. Once the Probation Department is able to fill these new positions, it is anticipated that we can pursue implementing the computer lab as intended. Recruitment of volunteers that specialize in information technology will be considered as an option to assist in developing the program; however, it should be recognized that volunteers must meet background requirements and the Probation Department cannot implement the program using volunteers solely without also providing adequate staffing to supervise minors while they are in the program.

## **Juvenile Hall**

- F6. Finding:** *The Juvenile Hall has some shower stall tiles that are in need of new grout and repair.*

- R6. Recommendation:** *The Stanislaus County Probation Department should re-grout tiles in the common shower areas.*

**Response:** The department agrees with this finding. The recommendation is in the process of being implemented. Every shower area within the Juvenile Hall was inspected. The shower area within Unit 3 is in need of minor grout repair. A maintenance work order has been submitted. It is anticipated that the work will be completed within the next several weeks.

**F7. Finding:** *The Juvenile Hall has some cells that has [sic] paint being scraped off the walls.*

**R7. Recommendation:** *The Stanislaus County Probation Department should re-paint cells that have paint issues.*

**Response:** The department agrees with the finding and the recommendation has been implemented. All of the cells as detailed in the Grand Jury report have been repainted.

Thank you for the opportunity to respond to the comments and recommendations of the 2015-2016 Civil Grand Jury. Please extend my appreciation to the members for their time and efforts in conducting a thorough site visit.

Sincerely,



Jill Silva  
Chief Probation Officer  
Stanislaus County Probation Department

cc: Stanislaus County Board of Supervisors  
Stan Risen, Chief Executive Officer  
John P. Doering, County Counsel



Serving to be the Best

**OFFICE OF COUNTY CLERK /RECORDER  
REGISTRAR OF VOTERS  
ELECTIONS DIVISION**

**LEE LUNDRIGAN**  
*County Clerk /Recorder / Registrar of Voters  
Commissioner of Civil Marriage*

*Elections: 1021 "I" Street, Suite 101, Modesto, CA 95354  
Telephone: 209.525.5200  
Facsimile: 209.525.5802*

August 3, 2016

The Honorable Marie Sovey Silveira, Presiding Judge  
Superior Court of California, Stanislaus County  
P.O. Box 3488  
Modesto, CA 95353

Re: Comments to Grand Jury Evaluation of County Election Practices Case # 16-18GJ

Dear Judge Silveira,

The County Clerk /Recorder /Registrar of Voters Department is in receipt of the Stanislaus County Civil Grand Jury 's letter dated June 8, 2016, including 2015/2016 Stanislaus County Civil Grand Jury Evaluation of County Election Practices Case # 16-18GJ. This letter serves as comment from the County Clerk and Recorder pursuant to Penal Code § 933 (c) and 933.05 (f) on the findings and recommendation in said letter which pertain to matters under the control of the County Clerk /Recorder /Registrar of Voters Department.

**Findings:**

F1. Polling places were easy to find and access.

Comment: The County Clerk /Recorder /Registrar of Voters Office agrees with this finding in its entirety.

F2. In dual polling places, some voters would attempt to place their ballots into the wrong ballot box.

Comment: The County Clerk /Recorder /Registrar of Voters Office partially disagrees with this finding.

**RECOMMENDATIONS**

R1. None.

Comment: The County Clerk /Recorder /Registrar of Voters agrees with this recommendation.

R2. In dual polling places, a solid barrier should be put into place so that voters cannot crossover into the wrong precinct when placing their ballot into the ballot box.

Comment: The County Clerk / Recorder / Registrar of Voters agrees as a matter of practice that discernible boundaries are favorable at polling places. To further delineate between dual poll sites, the County Clerk / Recorder / Registrar of Voters will take modifying measures as needed using tape or cones to create a visual barrier.



County Clerk / Recorder / Registrar of Voters conducts elections on behalf of the elective districts within Stanislaus County, locating, surveying and selecting polling sites to accommodate voters and facilitate each election. Dual polling sites are utilized when a polling place cannot be identified within a precinct.

Throughout the year a team of trained elections staff drive to multiple locations in the County seeking potential polling places. In each precinct they seek public and non-public facilities whose owners will agree to volunteer their space for public use as a polling place.

Polling places must meet federal and state standards. A survey to assess each volunteered site is conducted using the California State 38 page "Polling Place Accessibility Checklist" to determine if the site meets requirements. Surveys ensure that polls comply with size, location, Americans with Disabilities Act accessibility, parking which requires at least one van space, lighting, ground slope, width of doorways, hallways and entrances, a clear path of travel, elevators and wheelchair lifts, unobstructed voting area and compliant restrooms.

In precincts where a polling place meeting all the required standards is not located, Elections Code 12327(b) states "If...the elections official cannot make suitable arrangements for a polling place in any precinct in which none has been designated, the elections official may designate a polling place in any contiguous precinct." Two polls can share one compliant building in a contiguous precinct. If the compliant building is available to the County and has two sufficiently sized rooms, one polling place is located in each room and they remain separate. If only one large room is available, two completely separate individual polling places are stationed as far apart as possible within that legally compliant room.

Each polling place includes a precinct board of 5 volunteer poll workers, ballot counting equipment, supplies, signs, voting booths and ballots. Depending on which districts are on the ballot, the number of Stanislaus County precincts can range from 150 - 200 precincts.

It is the practice of the Registrar of Voters to conduct an election with separate polling places. Only when separate polling places are not feasible is a location shared. On Election Day when a solid barrier is not available between the polls, several steps are taken to avoid voter confusion. A poll worker is assigned as a "greeter" to direct voters to their precinct and also maintains the distinction between the two polls.

Please extend my appreciation to this year's Civil Grand Jury for their work and acknowledgement of the efforts and excellence displayed by the County Clerk / Recorder / Registrar of Voters staff and election volunteers. The time devoted to the review of the elections operations is greatly appreciated. Contact information for the County Clerk /Recorder /Registrar of Voters is 525-5211.

Sincerely,

  
Lee Lundrigan  
Stanislaus County Clerk Recorder & Registrar of Voters

cc:

Supervisor Dick Monteith, Chairman, Stanislaus County Board of Supervisors  
Edward Halsey, Foreperson, Stanislaus County Civil Grand Jury 2015-2016  
Stan Risen, Chief Executive Officer, Stanislaus County

